

**ROSSMOOR COMMUNITY
SERVICES DISTRICT**

FINANCIAL STATEMENTS

**WITH INDEPENDENT
AUDITOR'S REPORT**

JUNE 30, 2016

Rossmoor Community Services District

Financial Statements with Independent Auditor's Report June 30, 2016

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Rossmoor, California

Independent Auditor's Report

We have audited the accompanying financial statements of the governmental activities, each major fund and the aggregate remaining fund information of the Rossmoor Community Services District (the District), as of and for the year ended June 30, 2016, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, and the State Controller's Minimum Audit Requirement for California Special Districts. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit

procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the District as of June 30, 2016, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America, as well as accounting systems prescribed by the State Controller's Office and state regulations governing special districts.

Other Matters

Required Supplementary Information

Management has omitted the *Management's Discussion and Analysis* that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinions on the basic financial statements are not affected by this missing information.

Accounting principles generally accepted in the United States of America require that the budgetary comparison information be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's financial statements as a whole. The accompanying major fund budgetary comparison schedules and the Statement of Changes in Fiduciary Assets and Liabilities - Agency Fund are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The major fund budgetary comparison schedules and the Statement of Changes in Fiduciary Assets and Liabilities - Agency Fund are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the financial statements as a whole.

Implementation of New Accounting Standard

As disclosed in Note 1 to the financial statements, the District implemented Government Accounting Standards Board Statement No. 72, *Fair Value Measurement and Application* during the fiscal year 2016.

Rogers, Anderson, Malody & Scott, LLP

San Bernardino, California
September 27, 2016

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Rossmoor Community Services District

**Statement of Net Position
June 30, 2016**

	<u>Governmental Activities</u>
ASSETS	
Cash and investments	\$ 805,588
Accounts receivable	54,514
Taxes receivable	9,637
Interest receivable	1,103
Capital assets not being depreciated	2,865,158
Capital assets being depreciated, net	<u>2,027,759</u>
Total assets	<u>5,763,759</u>
LIABILITIES	
Accounts payable	21,727
Deposits	4,394
Noncurrent liabilities:	
Due within one year	25,000
Due in more than one year	<u>4,039</u>
Total liabilities	<u>55,160</u>
NET POSITION	
Investment in capital assets	4,892,917
Unrestricted	<u>815,682</u>
Total net position	<u>\$ 5,708,599</u>

The accompanying notes are an integral part of these financial statements.

Rossmoor Community Services District

**Statement of Activities
For the Year Ended June 30, 2016**

<u>Functions/Programs</u>	<u>Expenses</u>	<u>Program Revenues</u>	
		<u>Charges for Services</u>	<u>Operating Grants and Contributions</u>
Governmental activities:			
General government	\$ 407,598	\$ -	\$ -
Public services	260,336	54,514	-
Parks and recreation	778,211	161,840	-
Interest and fiscal charges	<u>8,222</u>	<u>-</u>	<u>-</u>
Total governmental activities	<u>\$ 1,454,367</u>	<u>\$ 216,354</u>	<u>\$ -</u>

General revenues:

Taxes:

 Property

 Special assessments

Investment income

Intergovernmental

Other

Total general revenues

Change in net position

Net position, beginning of year

Net position, end of year

The accompanying notes are an integral part of these financial statements.

<u>Capital Grants and Contributions</u>	<u>Net Governmental Activities</u>
\$ -	\$ (407,598)
-	(205,822)
-	(616,371)
-	(8,222)
<u>\$ -</u>	<u>(1,238,013)</u>

841,972
379,310
3,144
18,092
<u>22,655</u>
<u>1,265,173</u>
27,160
<u>5,681,439</u>
<u><u>\$ 5,708,599</u></u>

Rossmoor Community Services District

**Balance Sheet
Governmental Funds
June 30, 2016**

	General <i>Fund 10</i>	Debt Service	
		PIFC Rossmoor Wall	PIFC Rossmoor Wall Reserve
		<i>Fund 30</i>	<i>Fund 45</i>
ASSETS			
Cash and investments	\$ 700,479	\$ -	\$ -
Receivables:			
Taxes	9,637	-	-
Accounts	54,514	-	-
Interest	1,103	-	-
Total assets	<u>\$ 765,733</u>	<u>\$ -</u>	<u>\$ -</u>
LIABILITIES AND FUND BALANCES			
Liabilities:			
Accounts payable	\$ 21,727	\$ -	\$ -
Deposits	4,394	-	-
Total liabilities	<u>26,121</u>	<u>-</u>	<u>-</u>
Fund balances:			
Assigned to:			
Capital projects	-	-	-
Unassigned	739,612	-	-
Total fund balances	<u>739,612</u>	<u>-</u>	<u>-</u>
Total liabilities and fund balances	<u>\$ 765,733</u>	<u>\$ -</u>	<u>\$ -</u>

The accompanying notes are an integral part of these financial statements.

<u>Capital Projects</u> Capital Projects Contributions <i>Fund 40</i>	<u>Total Governmental Funds</u>
\$ 105,109	\$ 805,588
-	9,637
-	54,514
-	1,103
<u>\$ 105,109</u>	<u>\$ 870,842</u>
\$ -	\$ 21,727
-	4,394
-	26,121
105,109	105,109
-	739,612
<u>105,109</u>	<u>844,721</u>
<u>\$ 105,109</u>	<u>\$ 870,842</u>

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Rossmoor Community Services District

**Reconciliation of the Balance Sheet of
Governmental Funds to the Statement of Net Position
June 30, 2016**

Fund balances of governmental funds \$ 844,721

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds. 4,892,917

Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the funds.

Compensated absences (29,039)

Net position of governmental activities \$ 5,708,599

The accompanying notes are an integral part of these financial statements.

Rossmoor Community Services District

**Statement of Revenues, Expenditures and Changes in Fund Balances
Governmental Funds
For the Year Ended June 30, 2016**

	Debt Service		
	General	PIFC	PIFC
		Rossmoor Wall	Rossmoor Wall Reserve
	<u>Fund 10</u>	<u>Fund 30</u>	<u>Fund 45</u>
REVENUES			
Taxes	\$ 841,972	\$ -	\$ -
Special assessments	292,276	87,034	-
Intergovernmental	54,514	-	-
Charges for services	161,840	-	-
Investment income	3,144	-	-
Other	22,655	-	-
	<u>1,376,401</u>	<u>87,034</u>	<u>-</u>
Total revenues	<u>1,376,401</u>	<u>87,034</u>	<u>-</u>
EXPENDITURES			
Current:			
General government	407,344	-	-
Public services	260,336	-	-
Parks and recreation	592,333	-	-
Capital outlay	22,384	-	-
Debt service:			
Principal retirement	-	178,000	47,000
Interest and fiscal charges	-	13,660	-
	<u>1,282,397</u>	<u>191,660</u>	<u>47,000</u>
Total expenditures	<u>1,282,397</u>	<u>191,660</u>	<u>47,000</u>
Excess of revenues over (under) expenditures	94,004	(104,626)	(47,000)
OTHER FINANCING SOURCES (USES)			
Transfers in	4,764	-	-
Transfers out	(50,000)	(4,764)	-
	<u>(45,236)</u>	<u>(4,764)</u>	<u>-</u>
Total transfers	<u>(45,236)</u>	<u>(4,764)</u>	<u>-</u>
Net change in fund balances	48,768	(109,390)	(47,000)
Fund balances, beginning of year	<u>690,844</u>	<u>109,390</u>	<u>47,000</u>
Fund balances, end of year	<u>\$ 739,612</u>	<u>\$ -</u>	<u>\$ -</u>

The accompanying notes are an integral part of these financial statements.

<u>Capital Projects</u>	
<u>Capital Projects Contributions</u>	<u>Total Governmental Funds</u>
<u>Fund 40</u>	
\$ -	\$ 841,972
-	379,310
18,092	72,606
-	161,840
-	3,144
-	22,655
<u>18,092</u>	<u>1,481,527</u>
-	407,344
-	260,336
-	592,333
92,585	114,969
-	225,000
-	13,660
<u>92,585</u>	<u>1,613,642</u>
(74,493)	(132,115)
50,000	54,764
-	(54,764)
<u>50,000</u>	<u>-</u>
(24,493)	(132,115)
<u>129,602</u>	<u>976,836</u>
<u>\$ 105,109</u>	<u>\$ 844,721</u>

Rossmoor Community Services District

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Year Ended June 30, 2016

Net change in fund balances - total governmental funds \$ (132,115)

Amounts reported for governmental activities in the statement of activities are different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense or are allocated to the appropriate functional expense when the cost is below the capitalization threshold. This is the amount by which depreciation expense (\$163,494) exceeded capitalized capital outlay (\$92,585) in the current period. (70,909)

The additions to and repayment of the principal of long-term debt consumes the current financial resources of governmental funds. However, they have no effect on net positions.

Principal payments on certificates of participation 225,000

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.

Increase in compensated absences (254)
Decrease in accrued interest on certificates of participation 5,438

Change in net position of governmental activities \$ 27,160

The accompanying notes are an integral part of these financial statements.

Rossmoor Community Services District

**Statement of Fiduciary Assets and Liabilities
Agency Fund
June 30, 2016**

	<u>Special Assessment Fund 50</u>
ASSETS	
Cash and investments	\$ 224,575
Investments held by fiscal agents	366,549
Assessments receivable	<u>2,247</u>
Total assets	<u>\$ 593,371</u>
LIABILITIES	
Due to bondholders	<u>\$ 593,371</u>

The accompanying notes are an integral part of these financial statements.

Rossmoor Community Services District

Notes to Financial Statements June 30, 2016

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Reporting Entity

On November 4, 1986, the territory of the unincorporated Rossmoor Community approved the order adopted on June 25, 1986 by the Board of Supervisors of the County of Orange ordering a reorganization resulting in the formation of the Rossmoor Community Services District (the District). The District was formed to acquire, provide and maintain public recreation facilities and services, street lighting, and, subject to the consent of the County of Orange, installation and maintenance of median landscaping, aesthetic trimming of parkway trees, and street sweeping.

Upon formation on January 1, 1987, the District assumed responsibility for the various services formerly provided by Community Service Area Number 21 and assumed all assets and liabilities, including real property, from Community Service Area Number 21.

The District is governed by a five member Board of Directors elected by the registered voters within the District boundaries.

As required by generally accepted accounting principles, the financial statements present the Rossmoor Community Services District (the primary government) and its component unit. The component unit discussed below is included in the District's reporting entity because of the significance of its operational or financial relationship with the District.

Blended Component Unit

The Rossmoor Community Services Public Improvements Financing Corporation (the Corporation) is governed by the District officers. Although it is legally separate from the District, the Corporation is reported as if it were part of the primary government because its sole purpose is to finance and construct the District's public facilities. This is a blended component unit. The funds of the Corporation are reported as a debt service fund and a capital projects fund. Certificates of Participation issued by the Corporation are reported in the Statement of Net Position.

B. Basis of Presentation – Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government. As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. The District has no business-type activities.

Rossmoor Community Services District

Notes to Financial Statements June 30, 2016

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

B. Basis of Presentation – Government-wide and Fund Financial Statements (continued)

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

The fund financial statements provide information about the District's funds, including its fiduciary fund and blended component unit. Separate statements for each fund category – governmental and fiduciary – are presented. The fiduciary fund is excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

The District reports the following major governmental funds:

The General Fund is the general operating fund of the District. All general tax revenues and other receipts that are not allocated by law or contractual agreement to some other fund are accounted for in this fund. From this fund are paid the general operating expenses not paid through other funds. This fund correlates with Fund 10 in the District's annual budget.

The PIFC Rossmoor Wall Debt Service Fund is the Installment Payment Fund used to account for revenues and the payment of principal and interest related to the 1998 Certificates of Participation of the Public Improvement Financing Corporation (PIFC). This fund correlates with Fund 30 in the District's annual budget.

The PIFC Rossmoor Wall Reserve Debt Service Fund is used to account for the Reserve Fund for the 1998 Certificates of Participation. The reserve requirement is the lesser of the maximum annual debt service or 5% of the original principal amount of the certificates. This fund correlates with Fund 45 in the District's annual budget.

The Capital Projects Contributions Capital Projects Fund is used for the financing and construction of the District's public facilities. This fund correlates with Fund 40 in the District's annual budget.

Rossmoor Community Services District

Notes to Financial Statements June 30, 2016

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

B. Basis of Presentation – Government-wide and Fund Financial Statements (continued)

Additionally, the District reports the following fund types:

Fiduciary Fund:

The Agency Fund is used to account for assets held by the District as an agent for other parties and agencies. The assets held are related to the series 1993 park improvement bonds, which are the liability of the property owners and are secured by liens against the assessed properties. This fund correlates with Fund 50 in the District's annual budget.

Certain activity occurs during the year involving transfers of resources between funds. In fund financial statements, these amounts are reported at gross amounts as transfers in/out. While reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements.

C. Measurement Focus and Basis of Accounting

The government-wide and fiduciary fund financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when the liability is incurred, regardless of the timing of the related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal year. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, are recorded only when payment is due. General capital asset acquisitions are reported as expenditures in governmental funds.

Property taxes, special assessments, charges for services, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal year. All other revenue items are considered to be measurable and available only when cash is received by the District.

The District follows all pronouncements of the Governmental Accounting Standards Board (GASB).

Rossmoor Community Services District

Notes to Financial Statements June 30, 2016

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

C. Measurement Focus and Basis of Accounting (continued)

The following fund balance classifications describe the relative strength of the spending constraints placed on the purposes for which resources can be used:

- Nonspendable – amounts that are not in a spendable form (such as inventory) or are required to be maintained intact.
- Restricted – amounts constrained to specific purposes by their providers (such as grantors, bondholders and higher levels of government), through constitutional provisions or by enabling legislation.
- Committed – amounts constrained to specific purposes by a government itself, using the highest level of decision-making authority; to be reported as committed, amounts cannot be used for any other purpose unless the government takes the same highest level action to remove or change the constraint.
- Assigned – amounts a government intends to use for a specific purpose; intent can be expressed by the governing body or by an official or body to which the governing body delegates the authority.
- Unassigned – amounts that are for any purpose; positive amounts are reported only in a general fund.

The District Board establishes (and modifies or rescinds) fund balance commitments by passage of an ordinance or resolution. The District has not designated any level of authority for assigning fund balance; therefore, the District Board can assign fund balance. When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources as they are needed. It is the District's policy to consider committed amounts to be reduced first, followed by assigned amounts, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of those unrestricted fund balance classifications could be used.

D. Assets, Liabilities and Net Position

1. Cash and Cash Equivalents

The District's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

2. Capital Assets

Capital assets, which include property, plant, and equipment, are reported in the applicable governmental activities columns in the government-wide financial statements. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated assets are valued at the fair value of the assets on the date on which they were contributed. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized. The District utilizes a capitalization threshold of \$5,000 and an estimated useful life in excess of two years.

Rossmoor Community Services District

Notes to Financial Statements June 30, 2016

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

D. Assets, Liabilities and Net Position (continued)

3. Long-Term Liabilities

In the government-wide financial statements, long-term liabilities are reported as liabilities in the applicable governmental activities statement of net position.

4. Property Taxes

Property taxes are levied January 1 of each year, at which time they become an enforceable lien on real property. Taxes for the first installment are due on November 1, and are payable through December 10 without penalty. The second installment of taxes is due February 1, and becomes delinquent on April 10. Property taxes are remitted to the District from the County of Orange at various times throughout the year. Property taxes are recognized in accordance with the modified accrual basis of accounting.

5. Investments

Investments are stated at fair value (the value at which financial instruments could be exchanged in a current transaction between willing parties, other than in a forced liquidation sale).

6. Compensated Leave Benefits

Full-time District employees earn twelve sick leave days per year and ten to twenty vacation days per year depending on years of service. Part-time employees earn sick and vacation days at a pro-rated amount. Vacation days can only be used after one year of employment. Upon termination, the District is obligated to compensate employees for 100% of the accrued vacation time, and up to 80 hours of unused sick leave. Compensated absences are recorded in the long-term liabilities in the statement of net position.

7. Appropriations and Encumbrances

Unexpended and unencumbered appropriations of the governmental funds automatically lapse at the end of the fiscal year for noncapital projects.

8. Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

Rossmoor Community Services District

Notes to Financial Statements June 30, 2016

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

E. Implementation of New Pronouncement

Governmental Accounting Standards Board has issued Statement No. 72, *Fair Value Measurement and Application*. This statement provides guidance for determining fair value measurement for financial reporting purposes and for applying fair value to certain investments and disclosures related to all fair value measurements.

NOTE 2: STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

A. Budgetary Data

The annual District budgets for the General Fund, Capital Projects Funds and Debt Service Funds are prepared, approved and adopted in accordance with Section 61110 of the government code. Budgetary control is maintained at the total expenditure level of each fund. Any deficiency of budgeted revenues compared to budgeted expenditures is financed from beginning unrestricted fund balance. During the fiscal year, several nominal supplementary appropriations were necessary.

B. Excess of Expenditures Over Appropriations

For the year ended June 30, 2016, there were no expenditures in excess of appropriations (legally adopted annual budget).

NOTE 3: DETAILED NOTES ON ALL FUNDS

A. Cash and Investments

Cash and investments as of June 30, 2016 are classified in the accompanying financial statements as follows:

Statement of net position:

Cash and investments	\$ 805,588
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Statement of fiduciary assets and liabilities:

Cash and investments	224,575
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Investments held by fiscal agents	<u>366,549</u>
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Total cash and investments	<u><u>\$ 1,396,712</u></u>
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Rossmoor Community Services District

**Notes to Financial Statements
June 30, 2016**

NOTE 3: DETAILED NOTES ON ALL FUNDS (continued)

A. Cash and Investments (continued)

Cash and investments as of June 30, 2016 consist of the following:

Deposits with financial institutions	\$ 100,069
Cash on hand	400
Investments	<u>1,296,243</u>
Total cash and investments	<u>\$ 1,396,712</u>

Investments authorized by the California Government Code and the District's Investment Policy

The table below identifies the investment types that are authorized by the District's investment policy. The table also identifies certain provisions of the District's investment policy that address interest rate risk, credit risk and concentration of credit risk. This table does not address investments of debt proceeds held by bond trustee that are governed by the provisions of debt agreements of the District, rather than the general provisions of the California Government Code or the District's investment policy.

Authorized Investment Type	Maximum Maturity	Maximum Percentage of Portfolio	Maximum Investment in One Issuer
U.S. Treasury Securities, Notes and Bonds	5 Years	25%	\$250,000
Federal Agency or U.S. Government Securities	5 Years	25%	\$250,000
California State Bonds, Warrants and Treasury Notes	5 Years	25%	\$250,000
California Local Agency Investment Fund	N/A	100%	\$65 Million
Orange County Treasury	N/A	25%	None
Medium-Term U.S. Corporate Bonds or Notes	5 Years	25%	\$250,000
Bankers Acceptances	6 Months	25%	\$250,000
Certificates of Deposit	2 Years	25%	\$250,000

Investments authorized by debt agreements

Provisions of the debt agreements, rather than the general provisions of the California Government Code or the District's investment policy, govern investment of debt proceeds held by the bond trustee. The table below identifies the investment types that are authorized for investments held by the bond trustee. The table also identifies certain provisions of these debt agreements that address interest rate risk, credit risk, and concentration of credit risk.

Rossmoor Community Services District

Notes to Financial Statements June 30, 2016

NOTE 3: DETAILED NOTES ON ALL FUNDS (continued)

A. Cash and Investments (continued)

<u>Authorized Investment Type</u>	<u>Maximum Maturity</u>	<u>Maximum Percentage Allowed</u>	<u>Maximum Investment in One Issuer</u>
Federal Securities	None	None	None
U.S. District Securities	None	None	None
Commercial Paper	270 days	None	None
Money Market Mutual Funds	N/A	None	None
Investment Agreements	None	None	None
Certificates of Deposit, Savings Accounts	None	None	None
Municipal Obligations	None	None	None
Banker's Acceptances	1 year	None	None
U.S. Government Agencies	None	None	None

Investment in State Investment Pool

The Agency is a voluntary participant in the Local Agency Investment Fund (LAIF), which is part of the Pooled Money Investment Account that is regulated by the California Government Code under the oversight of the State Treasurer, Director of Finance and State Controller. The Agency may invest up to \$65 million in the LAIF fund. Investments in LAIF are highly liquid, as deposits can be converted to cash within 24 hours without loss of interest. The balance available for withdrawal is based on the accounting records maintained by LAIF, which are recorded on an amortized cost basis. All investments with LAIF are secured by the full faith and credit of the State of California. Separate LAIF financial statements are available from the California State Treasurer's Office on the Internet at <http://www.treasurer.ca.gov>.

Interest rate risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. One of the ways that the District manages its exposure to interest rate risk is by purchasing a combination of shorter-term and longer-term investments and by timing cash flows from maturities so that a portion of the portfolio is maturing or coming close to maturity evenly over time as necessary to provide the cash flow and liquidity needed for operations.

Rossmoor Community Services District

**Notes to Financial Statements
June 30, 2016**

NOTE 3: DETAILED NOTES ON ALL FUNDS (continued)

A. Cash and Investments (continued)

Interest rate risk (continued)

Information about the sensitivity of the fair values of the District's investments (including investments held by bond trustee) to market interest rate fluctuations is provided by the following table that shows the distribution of the District's investments by maturity:

Investment Type	Total	12 months or less	12 months or more
State investment pool	\$ 929,694	\$ 929,694	\$ -
Held by fiscal agents:			
Money market	8,870	8,870	-
Federal agency securities	357,679	-	357,679
	\$ 1,296,243	\$ 938,564	\$ 357,679

Credit risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. Presented below is the minimum rating required by (where applicable) the District's investment policy or debt agreements, and the actual rating as of year-end for each investment type.

Investment Type	Total	Minimum Legal Rating	Rating as of Year End
State investment pool	\$ 929,694	N/A	Not rated
Held by fiscal agents:			
Money market	8,870	N/A	Not rated
Federal agency securities	357,679	N/A	AAA
	\$ 1,296,243		

Rossmoor Community Services District

Notes to Financial Statements June 30, 2016

NOTE 3: DETAILED NOTES ON ALL FUNDS (continued)

A. Cash and Investments (continued)

Concentration of credit risk

The investment policy of the District limits investments to 25% of its investment portfolio in any one issuer, except in the state investment pool. For the year ended June 30, 2016, investments in any one issuer (other than external investment pools) were as follows:

<u>Issuer</u>	<u>Investment Type</u>	<u>Reported Amount</u>
Federal Home Loan Bank	Federal Agency Securities	<u>\$ 357,679</u>

Custodial credit risk

Custodial credit risk for *deposits* is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The custodial credit risk for *investments* is the risk that, in the event of the failure of the counterparty (e.g., broker-dealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party. The District's investment policy limits investments in certificates of deposit and corporate notes from one issuer to \$250,000. All other authorized deposits are subject to the following provision: The California Government Code requires that a financial institution secure deposits made by state or local governmental units by pledging securities in an undivided collateral pool held by a depository regulated under state law (unless so waived by the governmental unit). The market value of the pledged securities in the collateral pool must equal at least 110% of the total amount deposited by the public agencies. California law also allows financial institutions to secure governmental agency deposits by pledging first trust deed mortgage notes having a value of 150% of the secured public deposits.

As of June 30, 2016, the District had no deposits with financial institutions that were in excess of federal depository insurance limits.

Rossmoor Community Services District

Notes to Financial Statements June 30, 2016

NOTE 3: DETAILED NOTES ON ALL FUNDS (continued)

A. Cash and Investments (continued)

Fair value of investments

The District reports its investments at fair value in the accompanying financial statements. All investment income, including changes in the fair value of investments, is recognized as revenue in the accompanying financial statements.

The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

The District had the following recurring fair value measurements as of June 30, 2016:

- Federal agency securities of \$357,679, valued using Level 1 inputs.
- Local Agency Investment Fund (LAIF) of \$929,694, valued using Level 2 inputs.

Rossmoor Community Services District

Notes to Financial Statements June 30, 2016

NOTE 3: DETAILED NOTES ON ALL FUNDS (continued)

B. Capital Assets

A summary of changes in capital assets activity for the District's governmental activities for the year ended June 30, 2016 is as follows.

	Balance at June 30, 2015	Increases	Decreases	Balance at June 30, 2016
Governmental activities:				
Capital assets, not being depreciated:				
Land	\$ 2,861,158	\$ -	\$ -	\$ 2,861,158
Construction in progress	88,511	92,585	(177,096)	4,000
Total capital assets, not being depreciated	<u>2,949,669</u>	<u>92,585</u>	<u>(177,096)</u>	<u>2,865,158</u>
Capital assets, being depreciated:				
Buildings and structures	4,232,903	177,096	-	4,409,999
Motorized vehicles	27,608	-	-	27,608
Total capital assets, being depreciated	<u>4,260,511</u>	<u>177,096</u>	<u>-</u>	<u>4,437,607</u>
Less accumulated depreciation for:				
Buildings and structures	(2,218,746)	(163,494)	-	(2,382,240)
Motorized vehicles	(27,608)	-	-	(27,608)
Total accumulated depreciation	<u>(2,246,354)</u>	<u>(163,494)</u>	<u>-</u>	<u>(2,409,848)</u>
Total capital assets, being depreciated, net	<u>2,014,157</u>	<u>13,602</u>	<u>-</u>	<u>2,027,759</u>
Governmental activities capital assets, net	<u>\$ 4,963,826</u>	<u>\$ 106,187</u>	<u>\$ (177,096)</u>	<u>\$ 4,892,917</u>

Depreciation expense of \$163,494 was charged to the parks and recreation function/program in the statement of activities.

Rossmoor Community Services District

Notes to Financial Statements June 30, 2016

NOTE 3: DETAILED NOTES ON ALL FUNDS (continued)

C. Summary of Changes in Long-term Liabilities

	Balance June 30, 2015	Additions	Deletions	Balance June 30, 2016	Due within One Year
Compensated absences	\$ 28,785	\$ 43,599	\$ (43,345)	\$ 29,039	\$ 25,000
Certificates of participation	225,000	-	(225,000)	-	-
Total	<u>\$ 253,785</u>	<u>\$ 43,599</u>	<u>\$ (268,345)</u>	<u>\$ 29,039</u>	<u>\$ 25,000</u>

The Certificates of Participation are limited obligations of the District. The obligation will be repaid solely from and secured by a pledge of and first lien on special taxes to be levied on property in the District. The special taxes will be levied in the amounts and at the time approved by voters in the District.

The 1998 Certificates of Participation issued by the Rossmoor Community Services District Public Improvements Financing Corporation were scheduled to be paid off as of August 1, 2017. The Board of Directors approved Resolution No. 15-12-08-01 on December 8, 2015 to pre-pay the installment payments in order to effectuate the early retirement of the debt.

Special Assessment District Bonds

On June 10, 1993, the District issued \$5,000,000 of Series 1993 Limited Obligation Improvement Bonds for Landscaping and Lighting Assessment District No. 1991-1 (Rush School Site Acquisition Project) in accordance with the provisions of the Municipal Improvement Act 1915. The bonds are the liability of the property owners and are secured by liens against the assessed properties. The District acts as agent for collection of principal and interest payments by the property owners and remittance of such monies to the bondholders. Neither the faith and credit nor the general taxing power of the District have been pledged to the payment of the bonds. The bonds bear interest at 6.2% a year and mature on September 2, 2021. The balance of the bonds outstanding at June 30, 2016 was \$1,595,000.

D. Revenues

Property taxes and special assessments are collected by the County of Orange on behalf of the District and remitted to the District at various times during the year. Reimbursements from the State and the County are presented as intergovernmental revenues. Charges for services revenues represent fees collected for the use of District facilities. Investment income is derived from interest earnings and fair market value adjustments of the District's financial assets that are maintained in various investment types. Revenues not classified in one of the categories above are presented as other revenues.

Rossmoor Community Services District

**Notes to Financial Statements
June 30, 2016**

NOTE 3: DETAILED NOTES ON ALL FUNDS (continued)

D. Revenues (continued)

Intergovernmental revenue for the year ended June 30, 2016 consists of County street sweeping reimbursements of \$54,514 and Water District rebates of \$18,092. These intergovernmental revenues are presented as program revenues under the public services function/program in the statement of activities.

E. Transfers To/From Other Funds

<u>Transfer out:</u>	<u>Transfer in:</u>		<u>Total</u>
	<u>General Fund (Fund 10)</u>	<u>Capital Projects Contributions (Fund 40)</u>	
General Fund (Fund 10)	\$ -	\$ 50,000	\$ 50,000
PIFC Rossmoor Wall (Fund 30)	4,764	-	4,764
	<u>\$ 4,764</u>	<u>\$ 50,000</u>	<u>\$ 54,764</u>

The \$50,000 transfer from the General Fund to the Capital Projects Contributions fund was approved and budgeted for capital related projects. The transfer of \$4,764 of unrestricted funds from the PIFC Rossmoor Wall fund to the General Fund resulted from the retirement of the District's outstanding certificates of participation.

Rossmoor Community Services District

Notes to Financial Statements June 30, 2016

NOTE 4: OTHER INFORMATION

A. Risk Management

The District is a member of the Special District Risk Management Authority (SDRMA). The Authority was formed under a joint powers agreement pursuant to California Government Code Sections 6500 et seq. and 900 et seq. to provide a general liability, automotive liability and property damage, and errors and omissions risk financing for the member districts. Contribution development is based on the particular characteristics of the member districts.

The following audited financial data is presented as of and for the fiscal year ended June 30, 2015 for SDRMA (most recent data available):

Total assets	\$ 107,630,328
Deferred outflows of resources	973,962
Total liabilities	59,619,796
Deferred inflows of resources	<u>294,368</u>
Net position	<u>\$ 48,690,126</u>
Total revenues	\$ 57,317,949
Total expenses	<u>60,953,173</u>
Change in net position	<u>\$ (3,635,224)</u>

The District's precise share of the Authority's assets, liabilities, risk margin and changes therein during the fiscal year are not available.

Adequacy of Protection

During the past three fiscal years, none of the above programs of protection have had settlements or judgments that exceeded pooled or insured coverage. There have been no significant reductions in pooled or insured liability coverage from coverage in the prior year.

Required Supplementary Information

Rossmoor Community Services District

**Required Supplementary Information
General Fund (*Fund 10*)
Budgetary Comparison Schedule
For the Year Ended June 30, 2016**

	Budgeted Amounts		Actual Amounts	Variance with Final Budget
	Original	Final		
REVENUES				
Taxes	\$ 788,142	\$ 803,372	\$ 841,972	\$ 38,600
Special assessments	271,000	280,000	292,276	12,276
Intergovernmental	60,800	60,400	54,514	(5,886)
Charges for services	155,000	163,320	161,840	(1,480)
Investment income	2,500	2,100	3,144	1,044
Other	23,500	24,500	22,655	(1,845)
Total revenues	<u>1,300,942</u>	<u>1,333,692</u>	<u>1,376,401</u>	<u>42,709</u>
EXPENDITURES				
Current:				
General government	404,472	413,790	407,344	6,446
Public services	254,685	261,310	260,336	974
Parks and recreation	614,597	622,667	592,333	30,334
Capital outlay	<u>16,650</u>	<u>24,000</u>	<u>22,384</u>	<u>1,616</u>
Total expenditures	<u>1,290,404</u>	<u>1,321,767</u>	<u>1,282,397</u>	<u>39,370</u>
Excess of revenues over (under) expenditures	10,538	11,925	94,004	82,079
OTHER FINANCING SOURCES (USES)				
Transfers in	-	-	4,764	4,764
Transfers out	<u>-</u>	<u>(50,000)</u>	<u>(50,000)</u>	<u>-</u>
Total transfers	<u>-</u>	<u>(50,000)</u>	<u>(45,236)</u>	<u>4,764</u>
Net change in fund balance	10,538	(38,075)	48,768	86,843
Fund balance, beginning of year	<u>690,844</u>	<u>690,844</u>	<u>690,844</u>	<u>-</u>
Fund balance, end of year	<u>\$ 701,382</u>	<u>\$ 652,769</u>	<u>\$ 739,612</u>	<u>\$ 86,843</u>

Rossmoor Community Services District

Notes to Required Supplementary Information June 30, 2016

Budgets and Budgetary Accounting

The annual District budget for the General Fund is prepared, approved and adopted in accordance with Section 61110 of the government code. Budgetary control is maintained at the total expenditure level of each fund. Any deficiency of budgeted revenues compared to budgeted expenditures is financed from beginning unassigned fund balance. During the fiscal year, several nominal supplementary appropriations were necessary.

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Supplementary Information

Rossmoor Community Services District

**Public Improvements Financing Corporation
Rossmoor Wall Debt Service Fund (Fund 30)**

**Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual
For the Year Ended June 30, 2016**

	Budgeted Amounts		Actual Amounts	Variance with Final Budget
	Original	Final		
REVENUES				
Special assessments	\$ 88,480	\$ 88,480	\$ 87,034	\$ (1,446)
Total revenues	88,480	88,480	87,034	(1,446)
EXPENDITURES				
Debt service:				
Principal retirement	70,000	178,000	178,000	-
Interest and fiscal charges	13,660	13,660	13,660	-
Total expenditures	83,660	191,660	191,660	-
Excess of revenues over (under) expenditures	4,820	(103,180)	(104,626)	(1,446)
OTHER FINANCING SOURCES				
Transfers out	-	-	(4,764)	(4,764)
Total transfers	-	-	(4,764)	(4,764)
Net change in fund balance	4,820	(103,180)	(109,390)	(6,210)
Fund balance, beginning of year	109,390	109,390	109,390	-
Fund balance, end of year	\$ 114,210	\$ 6,210	\$ -	\$ (6,210)

Rossmoor Community Services District

**Capital Projects Contributions Capital Projects Fund (Fund 40)
 Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual
 For the Year Ended June 30, 2016**

	Budgeted Amounts		Actual Amounts	Variance with Final Budget
	Original	Final		
REVENUES				
Intergovernmental	\$ -	\$ 18,093	\$ 18,092	\$ (1)
EXPENDITURES				
Capital outlay	75,266	104,547	92,585	11,962
Total expenditures	75,266	104,547	92,585	11,962
Excess of revenues over (under) expenditures	(75,266)	(86,454)	(74,493)	11,961
OTHER FINANCING SOURCES (USES)				
Transfers in	-	50,000	50,000	-
Total transfers	-	50,000	50,000	-
Net change in fund balance	(75,266)	(36,454)	(24,493)	11,961
Fund balance, beginning of year	129,602	129,602	129,602	-
Fund balance, end of year	\$ 54,336	\$ 93,148	\$ 105,109	\$ 11,961

Rossmoor Community Services District

**Statement of Changes in Fiduciary
Assets and Liabilities – Agency Fund (*Fund 50*)
For the Year Ended June 30, 2016**

Special Assesment Fund	<u>Beginning Balance</u>	<u>Additions</u>	<u>Deletions</u>	<u>Ending Balance</u>
Assets				
Cash and investments	\$ 214,803	\$ 384,305	\$ 374,533	\$ 224,575
Investments held by fiscal agents	361,251	384,213	378,915	366,549
Assessments receivable	4,235	2,247	4,235	2,247
Total assets	<u>\$ 580,289</u>	<u>\$ 770,765</u>	<u>\$ 757,683</u>	<u>\$ 593,371</u>
Liabilities				
Due to bondholders	<u>\$ 580,289</u>	<u>\$ 770,765</u>	<u>\$ 757,683</u>	<u>\$ 593,371</u>