RESULTS OF CONTINUOUS AUDITING USING CAATS:
AUDITOR-CONTROLLER, HUMAN RESOURCES, & COUNTY PROCUREMENT OFFICE

AUDIT FOR DUPLICATE VENDOR PAYMENTS AND OTHER PERIODIC ROUTINES

(Cited as a Best Practice by the Institute of Internal Auditors)

For the Month: April 2011

We analyzed 16,049 vendor invoices paid in March 2011 amounting to about $172 million and found 99.98% of the invoices were paid only once.

Of the $172 million vendor invoices, we identified four (4) potential duplicate payment made to vendors for $2,435.

To date we have identified $979,424 in duplicate vendor payments, of which $918,138 has been recovered.

AUDIT NO: 1041-K
REPORT DATE: APRIL 28, 2011

Director: Dr. Peter Hughes, MBA, CPA, CIA
Deputy Director: Eli Littner, CPA, CIA, CISA
Senior Audit Manager: Autumn McKinney, CPA, CIA, CISA
Audit Manager: Carol Swe, CPA, CIA, CISA

RISK BASED AUDITING

American Institute of Certified Public Accountants Award to Dr. Peter Hughes as 2010 Outstanding CPA of the Year for Local Government

2009 Association of Certified Fraud Examiners’ Hubbard Award to Dr. Peter Hughes for the Most Outstanding Article of the Year – Ethics Pays

2008 Association of Local Government Auditors’ Bronze Website Award

2005 Institute of Internal Auditors’ Award to IAD for Recognition of Commitment to Professional Excellence, Quality, and Outreach
Dr. Peter Hughes  
Director  
Ph.D., MBA, CPA, CCEP, CITP, CIA, CFE, CFF  
Certified Compliance & Ethics Professional (CCEP)  
Certified Information Technology Professional (CITP)  
Certified Internal Auditor (CIA)  
Certified Fraud Examiner (CFE)  
Certified in Financial Forensics (CFF)  
E-mail: peter.hughes@iad.ocgov.com

Eli Littner  
Deputy Director  
CPA, CIA, CFE, CFS, CISA  
Certified Fraud Specialist (CFS)  
Certified Information Systems Auditor (CISA)

Michael J. Goodwin  
Senior Audit Manager  
CPA, CIA

Alan Marcum  
Senior Audit Manager  
MBA, CPA, CIA, CFE

Autumn McKinney  
Senior Audit Manager  
CPA, CIA, CISA, CGFM  
Certified Government Financial Manager (CGFM)

Hall of Finance & Records  
12 Civic Center Plaza, Room 232  
Santa Ana, CA  92701

Phone: (714) 834-5475  
Fax: (714) 834-2880

To access and view audit reports or obtain additional information about the OC Internal Audit Department, visit our website: www.ocgov.com/audit

OC Fraud Hotline (714) 834-3608
Transmittal Letter

Audit No. 1041-K April 28, 2011

TO: David Sundstrom, Auditor-Controller
    Carl Crown, Director, Human Resources Department
    Ronald C. Vienna, County Purchasing Agent
    County Procurement Office

SUBJECT: Results of Continuous Auditing Using CAATS: Auditor-Controller, Human Resources, & County Procurement Office – Duplicate Vendor Payments & Other Routines

We have completed the April 2011 report of Results of Continuous Auditing Using CAATS (Computer-Assisted Audit Techniques). The final report is attached for your information. Recoveries to date from duplicate vendor payments are $918,138.

Each month I submit an Audit Status Report to the Board of Supervisors (BOS) where I detail any material and significant audit issues released in reports during the prior month and the implementation status of audit recommendations as disclosed by our Follow-Up Audits. Accordingly, the results of this audit will be included in a future status report to the BOS.

As always, the Internal Audit Department is available to partner with your staff so that they can successfully implement or mitigate difficult audit recommendations. Please feel free to call me should you wish to discuss any aspect of our audit report.

We appreciate the courtesy and cooperation extended to us by the personnel of your offices. If we can be of further assistance, please contact me or Eli Littner, Deputy Director at (714) 834-5899, or Autumn McKinney, Senior Audit Manager at (714) 834-6106.

Respectfully Submitted,

Dr. Peter Hughes, CPA, Director
Internal Audit Department

Attachment
The Internal Audit Department is an independent audit function reporting directly to the Orange County Board of Supervisors.

Letter from Director Peter Hughes

Distribution Pursuant to Audit Oversight Committee Procedure No. 1:

Members, Board of Supervisors
Members, Audit Oversight Committee
Thomas G. Mauk, County Executive Officer
Jan Grimes, Director, Auditor-Controller/Central Accounting Operations
Victoria Ross, Senior Manager, Auditor-Controller/Claims & Disbursing Section
Bill Malohn, A-C/Information Technology/CAPS G/L System Support
Shelley Carlucci, Assistant Director, Human Resources/Administration
Bob Leys, Assistant Director, Human Resources/Services and Support
Rosie Santiesteban, Admin. Manager II, Human Resources/Administration
Laurence McCabe, Admin. Manager II, Human Resources
Foreperson, Grand Jury
Darlene J. Bloom, Clerk of the Board of Supervisors
# Table of Contents

Results of Continuous Auditing Using CAATS: Auditor-Controller, Human Resources, & County Procurement Office Duplicate Vendor Payments and Other Routines Audit No. 1041-K

For the Month: April 2011

<table>
<thead>
<tr>
<th>Transmittal Letter</th>
<th>i</th>
</tr>
</thead>
<tbody>
<tr>
<td>OC Internal Auditor’s Report</td>
<td>1</td>
</tr>
<tr>
<td>OBJECTIVES</td>
<td>1</td>
</tr>
<tr>
<td>BACKGROUND</td>
<td>2</td>
</tr>
<tr>
<td>SCOPE</td>
<td>2</td>
</tr>
<tr>
<td>RESULTS</td>
<td>3</td>
</tr>
</tbody>
</table>

**DETAILED RESULTS**

1. Duplicate Payments (Objective #1)  
2. Employee Vendor Match (Objective #2)  
3. OC Working Retiree/Extra Help Hours (Objective #3)  
4. Payroll Direct Deposits (Objective #4)  


Audit Highlight

We analyzed 16,049 vendor invoices paid in March 2011 amounting to about $172 million and found 99.98% of the invoices were only paid once.

Of the $172 million vendor invoices, we identified four (4) potential duplicate payments made to vendors totaling $2,435.

To date we have identified $979,424 in duplicate vendor payments, of which $918,138 has been recovered.

OBJECTIVES

Each month, the Internal Audit Department conducts a variety of continuous auditing of vendor payment and payroll activity utilizing Computer-Assisted Audit Techniques (known by the acronym CAAT). Our objectives are to analyze selected vendor payment and payroll data to identify:

1. **Duplicate Payments**: Duplicate payments made to vendors. This CAAT is performed monthly.

2. **Employee Vendor Match**: Employees that bought goods or issued contracts to themselves or a related vendor. This CAAT is performed quarterly.

3. **OC Working Retiree/Extra Help Hours**: County retirees working as extra help in excess of mandated hour limits of 960 or 720 hours for FY 10-11. The mandated limits required by Government Code Sections 31680.6 and 31641.04 are per fiscal year and this CAAT is performed monthly and annually.

4. **Payroll Direct Deposits**: Multiple employee paychecks directly deposited to the same bank account which could be an indicator of inappropriate payments. This CAAT is performed monthly.
BACKGROUND

Continuous auditing is a change to the traditional audit approach of periodic reviews of a sample of transactions to ongoing audit testing of 100 percent of transactions. Continuous auditing provides efficient and timely testing of transactions and/or controls to allow immediate notification and remediation by management. An important component of continuous auditing is the development of models for the ongoing (continuous) review of transactions at, or close to, the point at which they occur.

As a supplement to traditional audits performed, Internal Audit performs continuous auditing of selected vendor payment and payroll activities utilizing Computer Assisted Audit Techniques (CAATs).

CAATs are automated queries applied to large amounts of electronic data searching for specified characteristics. We use a proprietary, best practices and industry recognized software product to help us in this process.

CAATs differ from our traditional audits in that CAATs can query 100% of a data universe whereas the traditional audits typically test but a sample of transactions from the population.

Resulting exceptions or findings are forwarded to the appropriate department for validation and/or resolution. Depending on the department’s review, the exceptions may or may not be a finding.

Often there is additional data needed to validate the exception that is only known at the department level. We also partner with the departments to identify internal control enhancements with the purpose of preventing future occurrences of the type of findings identified by the CAATs.

We are keeping the details of our process and the vulnerabilities identified to a general discussion because of the risks associated with disclosing specific details of our financial and accounting processes.

SCOPE

This report details the CAAT work we performed in April 2011. Our analysis included a review of the following data:

1. **Duplicate Payments:** 16,049 vendor invoices totaling $171,847,593 for potential duplicate payments.

2. **Employee Vendor Match:** This routine is performed on a quarterly basis. The Human Resources Department (HRD) is currently installing a new reporting tool as a result of the CAPS+ upgrade. The 3/31/11 analysis will be performed once we receive the employee address report from HRD.

3. **OC Working Retiree/Extra Help Hours:** County working retiree/extra help hours worked during FY 10/11 for individuals exceeding annual limits of 960 or 720 hours, as mandated by Government Code Sections 31680.6 and 31641.04.

4. **Payroll Direct Deposits:** 36,655 payroll direct deposit transactions processed for pay periods #05 (2/11/11 – 2/24/11) and #06 (2/25/11 – 3/10/11) for suspicious direct deposit activity.
RESULTS

For the month of April 2011, we found the following:

- **Objective #1 - Duplicate Payments:**
  We identified four (4) duplicate payments made to a vendor totaling $2,435 or .001% of the $172 million of vendor invoices processed during March 2011.

  **Value-added Information**
  Based on the to-date recoveries of $918,138 from the duplicate vendor payment routine, these computer assisted routines have paid for themselves and are returning monies to the County that may otherwise be lost. To date, we have issued 107 monthly performance reports for the CAATs.

- **Objective #2 – Employee Vendor Match:**
  All potential employee/vendor matches identified to date have been researched and resolved to HRD’s satisfaction. The 3/31/11 analysis will be performed upon receipt of employee address information from HRD.

- **Objective #3 – OC Working Retiree/Extra Help Hours:**
  As of 3/28/11, no working retirees exceeded the annual limits of 960 or 720 hours for FY 10/11, as mandated by Government Code Sections 31680.6 and 31641.04.

- **Objective #4 – Payroll Direct Deposits:**
  Analysis performed with no findings noted.

See the Detailed Results section for further information.
Detailed Results

1. **Duplicate Payments (Objective #1)**
   We used a CAAT routine to identify potential duplicate payments made to vendors during March 2011.

   **A. Results**
   We identified four (4) potential duplicate payments for $2,435 or .001% of the $172 million of vendor invoices processed during March 2011. The Auditor-Controller continues to investigate all duplicate payments and is pursuing collection. Currently, the County has a recovery rate of about 94% on these duplicate payments that have been identified since the inception of the CAAT routines.

   The table below summarizes the duplicate payment activity to date:

<table>
<thead>
<tr>
<th>CAAT Report</th>
<th>Total</th>
<th>Not Duplicates</th>
<th>Recovered</th>
<th>In Process</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>#’s</td>
<td>$’s</td>
<td>#’s</td>
<td>$’s</td>
</tr>
<tr>
<td>2002</td>
<td>103</td>
<td>$99,980</td>
<td>19</td>
<td>$10,334</td>
</tr>
<tr>
<td>2003</td>
<td>50</td>
<td>$33,306</td>
<td>7</td>
<td>$10,175</td>
</tr>
<tr>
<td>2004</td>
<td>33</td>
<td>$105,779</td>
<td>7</td>
<td>$2,990</td>
</tr>
<tr>
<td>2005</td>
<td>67</td>
<td>$80,162</td>
<td>2</td>
<td>$668</td>
</tr>
<tr>
<td>2006</td>
<td>75</td>
<td>$347,008</td>
<td>16</td>
<td>$33,720</td>
</tr>
<tr>
<td>2007</td>
<td>93</td>
<td>$99,999</td>
<td>12</td>
<td>$8,411</td>
</tr>
<tr>
<td>2008</td>
<td>70</td>
<td>$77,712</td>
<td>11</td>
<td>$6,794</td>
</tr>
<tr>
<td>2009</td>
<td>100</td>
<td>$155,529</td>
<td>10</td>
<td>$30,173</td>
</tr>
<tr>
<td>January 2010</td>
<td>0</td>
<td>$0</td>
<td>0</td>
<td>$0</td>
</tr>
<tr>
<td>February 2010</td>
<td>6</td>
<td>$42,827</td>
<td>0</td>
<td>$0</td>
</tr>
<tr>
<td>March 2010</td>
<td>0</td>
<td>$0</td>
<td>0</td>
<td>$0</td>
</tr>
<tr>
<td>April 2010</td>
<td>1</td>
<td>$1,140</td>
<td>0</td>
<td>$0</td>
</tr>
<tr>
<td>May 2010</td>
<td>9</td>
<td>$2,665</td>
<td>0</td>
<td>$0</td>
</tr>
<tr>
<td>June 2010</td>
<td>8</td>
<td>$11,746</td>
<td>3</td>
<td>$6,660</td>
</tr>
<tr>
<td>July 2010</td>
<td>6</td>
<td>$954</td>
<td>0</td>
<td>$0</td>
</tr>
<tr>
<td>August 2010</td>
<td>1</td>
<td>$786</td>
<td>0</td>
<td>$0</td>
</tr>
<tr>
<td>September 2010</td>
<td>3</td>
<td>$1,090</td>
<td>2</td>
<td>$1,070</td>
</tr>
<tr>
<td>October 2010</td>
<td>1</td>
<td>$300</td>
<td>1</td>
<td>$300</td>
</tr>
<tr>
<td>November 2010</td>
<td>4</td>
<td>$11,677</td>
<td>0</td>
<td>$0</td>
</tr>
<tr>
<td>December 2010</td>
<td>1</td>
<td>$10,874</td>
<td>0</td>
<td>$0</td>
</tr>
<tr>
<td>January 2011</td>
<td>10</td>
<td>$2,049</td>
<td>0</td>
<td>$0</td>
</tr>
<tr>
<td>February 2011</td>
<td>0</td>
<td>$0</td>
<td>0</td>
<td>$0</td>
</tr>
<tr>
<td>March 2011</td>
<td>1</td>
<td>$2,702</td>
<td>0</td>
<td>$0</td>
</tr>
<tr>
<td>April 2011</td>
<td>4</td>
<td>$2,435</td>
<td>0</td>
<td>$0</td>
</tr>
<tr>
<td><strong>TOTAL</strong></td>
<td>646</td>
<td><strong>$1,090,719</strong></td>
<td>90</td>
<td><strong>$11,295</strong></td>
</tr>
</tbody>
</table>

   **B. Background**
   This CAAT routine concentrates on a sub-set of vendor invoices paid by the County that possesses certain common attributes. The sub-set excludes one-time payments (such as election worker pay, jury duty pay, etc.) as well as recurring payments (periodic payments to the same payee for the same amount such as welfare, family support, etc.).
During the month of April 2011, 16,049 invoices for $171,847,593 were added to this data sub-set representing March 2011 transactions. Currently, the data sub-set includes 1,215,311 invoices totaling $12,851,111,170.

The total data file from which the sub-set is derived includes 3,453,353 records totaling $26,901,326,723. For FY 09-10, established vendor payments were about $2.2 billion.

Our prior research has indicated that the duplicate payments are typically caused by a compounded human clerical error.

2. Employee Vendor Match (Objective #2)
We used a CAAT routine to identify employees that share a similar address or phone number as a vendor. This may identify employees buying goods or issuing contracts to themselves or a related vendor. This routine is performed quarterly.

**Status:**
All potential employee/vendor matches identified to date have been researched and resolved to the Human Resource Department’s (HRD) satisfaction. HRD is currently installing a new reporting tool as a result of the CAPS+ upgrade. The 3/31/11 analysis will be performed upon receipt of employee address information from HRD.

3. OC Working Retiree/Extra Help Hours (Objective #3)
We performed an analysis of working retiree hours to identify retirees working as extra help in excess of Government Code Sections 31680.6 and 31641.04 mandated limits.

Our criteria are 960 hours (maximum allowed for regular retirees) or 720 hours (maximum for early retirees) during the fiscal year (FY).

**Status:**
The Government Code Section 31680.6 and 31641.04 mandated limits are per fiscal year and we perform this review monthly. To date in FY 10-11, there have been approximately 105 OC working retirees with hours; non-County working retirees are excluded from these totals (e.g. Superior Court, OCERS, LAFCO, etc.). As of March 28, 2011, no individuals have exceeded the annual limits for FY 10-11.

For FY 10-11, OC working retiree/extra-help data as of March 28, 2011 is:

<table>
<thead>
<tr>
<th>Department</th>
<th>No. of OC Working Retirees</th>
<th>Total FY Hours to Date</th>
</tr>
</thead>
<tbody>
<tr>
<td>Sheriff-Coroner</td>
<td>65</td>
<td>29,512</td>
</tr>
<tr>
<td>District Attorney</td>
<td>15</td>
<td>7,384</td>
</tr>
<tr>
<td>Health Care Agency</td>
<td>10</td>
<td>5,668</td>
</tr>
<tr>
<td>Assessor</td>
<td>10</td>
<td>5,337</td>
</tr>
<tr>
<td>OC Public Works</td>
<td>2</td>
<td>1,383</td>
</tr>
<tr>
<td>County Counsel</td>
<td>1</td>
<td>671</td>
</tr>
<tr>
<td>Auditor-Controller</td>
<td>1</td>
<td>289</td>
</tr>
<tr>
<td>Treasurer-Tax Collector</td>
<td>1</td>
<td>120</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td><strong>105</strong></td>
<td><strong>50,364</strong></td>
</tr>
</tbody>
</table>
4. **Payroll Direct Deposits (Objective #4)**
   We used a CAAT to identify multiple employee paychecks directly deposited to the same bank account in the same pay period. We review results to determine there has been no irregular direct deposit activity. For FY 09-10, direct deposits for regular payroll were about $1.3 billion.

   **Results:**
   This CAAT was applied in April 2011 with no significant findings.

**Attachments:**
Details of Duplicate Payments provided to the Auditor-Controller/Claims & Disbursing Section, dated 4/2011.