Financial Statement Audit:
Orange County
District Attorney’s Office
Audit of Workers’ Compensation Insurance Fraud Program

For the Fiscal Year Ended
June 30, 2011

We found the financial statement presents fairly, in all material respects, the revenues and expenditures of the District Attorney’s Office Workers’ Compensation Insurance Fraud Program, for the fiscal year ended June 30, 2011. Grant revenues and expenditures incurred for FY 2011 were $3,190,018 and $3,242,755, respectively.

Audit No: 1108
Report Date: December 21, 2011

Director: Dr. Peter Hughes, MBA, CPA, CIA
Deputy Director: Eli Littner, CPA, CIA
Senior Audit Manager: Alan Marcum, MBA, CPA, CIA
Senior Internal Auditor: Susan Nestor, CPA, CIA

RISK BASED AUDITING

American Institute of Certified Public Accountants Award to Dr. Peter Hughes as 2010 Outstanding CPA of the Year for Local Government
GRC (Government, Risk & Compliance) Group 2010 Award to IAD as MVP in Risk Management
2009 Association of Certified Fraud Examiners’ Hubbard Award to Dr. Peter Hughes for the Most Outstanding Article of the Year – Ethics Pays
2008 Association of Local Government Auditors’ Bronze Website Award
2005 Institute of Internal Auditors’ Award for Recognition of Commitment to Professional Excellence, Quality, and Outreach
**Internal Audit Department**


**Providing Facts and Perspectives Countywide**

**RISK BASED AUDITING**

**Dr. Peter Hughes**  
Director  
Ph.D., MBA, CPA, CCEP, CITP, CIA, CFE, CFF  
Certified Compliance & Ethics Professional (CCEP)  
Certified Information Technology Professional (CITP)  
Certified Internal Auditor (CIA)  
Certified Fraud Examiner (CFE)  
Certified in Financial Forensics (CFF)  
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**Eli Littner**  
Deputy Director  
CPA, CIA, CFE, CFS, CISA  
Certified Fraud Specialist (CFS)  
Certified Information Systems Auditor (CISA)

**Michael Goodwin**  
Senior Audit Manager  
CPA, CIA

**Alan Marcum**  
Senior Audit Manager  
MBA, CPA, CIA, CFE

**Autumn McKinney**  
Senior Audit Manager  
CPA, CIA, CISA, CGFM  
Certified Government Financial Manager (CGFM)

**Hall of Finance & Records**

12 Civic Center Plaza, Room 232  
Santa Ana, CA  92701

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To access and view audit reports or obtain additional information about the OC Internal Audit Department, visit our website: [www.ocgov.com/audit](http://www.ocgov.com/audit)

**OC Fraud Hotline (714) 834-3608**
Transmittal Letter

Audit No. 1108  December 21, 2011

TO:  Tony Rackauckas
     District Attorney

FROM:  Dr. Peter Hughes, CPA, Director
        Internal Audit Department

SUBJECT:  Financial Statement Audit: Orange County District Attorney’s Office Audit of Workers’ Compensation Insurance Fraud Program

Attached is our report on the Audit of the Orange County District Attorney’s Office Workers’ Compensation Insurance Fraud Program for the fiscal year ended June 30, 2011.

Each month I submit an Audit Status Report to the Board of Supervisors (BOS) where I detail any material and significant audit findings released in reports during the prior month and the implementation status of audit recommendations as disclosed by our Follow-Up Audits. Accordingly, the results of this audit will be included in a future status report to the BOS.

Additionally, we will request your department complete a Customer Survey of Audit Services. You will receive the survey shortly after the distribution of our final report.

Attachments

Other recipients of this report listed on the Independent Auditor’s Report on page 2.

The Internal Audit Department is an independent audit function reporting directly to the Orange County Board of Supervisors.
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Orange County District Attorney’s Office
Audit of Workers’ Compensation Insurance Fraud Program
Audit No. 1108

For the Fiscal Year Ended
June 30, 2011

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Independent Auditor’s Report

December 21, 2011
Audit No. 1108

California Department of Insurance
Fraud Division
9342 Tech Center Drive, Suite 100
Sacramento, CA 95826

We have audited the accompanying Statement of Revenues and Expenditures - Budget and Actual, of the Orange County District Attorney’s (OCDA) Workers’ Compensation Insurance Fraud Program for the fiscal year ended June 30, 2011. This financial statement is the responsibility of the OCDA’s management. Our responsibility is to express an opinion on this financial statement based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statement. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the financial statement referred to above presents fairly, in all material respects, the revenues and expenditures of the OCDA's Workers’ Compensation Insurance Fraud Program for the fiscal year ended June 30, 2011, in conformity with the basis described in Note 2.

In accordance with Government Auditing Standards issued by the Comptroller General of the United States, we have also issued our report dated December 21, 2011 on our consideration of the OCDA’s internal control over financial reporting and on our tests of their compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.

This report is intended solely for the information and use of management of the OCDA, the Audit Committee and for filing with the California Department of Insurance and is not intended to be and should not be used by anyone other than these specified parties. This restriction is not intended to limit the distribution of this report, which is a matter of public record.
Independent Auditor’s Report

Respectfully Submitted,

Dr. Peter Hughes, CPA, Director
Internal Audit Department

Distribution Pursuant to Audit Oversight Committee Procedure No. 1:

- Members, Board of Supervisors
- Members, Audit Oversight Committee
- Thomas G. Mauk, County Executive Officer
- Lisa Bohan-Johnston, Director, District Attorney Administrative Services
- Foreperson, Grand Jury
- Darlene J. Bloom, Clerk of the Board of Supervisors
## Independent Auditor’s Report

### ORANGE COUNTY

#### DISTRICT ATTORNEY’S OFFICE

**WORKERS’ COMPENSATION INSURANCE FRAUD PROGRAM**

#### STATEMENT OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL

**FOR THE FISCAL YEAR ENDED JUNE 30, 2011**

<table>
<thead>
<tr>
<th>Revenues:</th>
<th>Budget</th>
<th>Actual</th>
<th>Variance Favorable (Unfavorable)</th>
</tr>
</thead>
<tbody>
<tr>
<td>California Department of Insurance Grant Receipts (Note 4)</td>
<td>$ 3,190,000</td>
<td>$3,190,000</td>
<td>-</td>
</tr>
<tr>
<td>Interest Income: (Note 6)</td>
<td>-</td>
<td>18</td>
<td>18</td>
</tr>
<tr>
<td><strong>Total Revenue</strong></td>
<td>$ 3,190,000</td>
<td>$ 3,190,018</td>
<td>$ 18</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Expenditures:</th>
<th></th>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>Salaries and Benefits (Note 3.A)</td>
<td>2,713,226</td>
<td>2,761,646</td>
<td>(48,420)</td>
</tr>
<tr>
<td>Operating Expenditures (Note 3.B)</td>
<td>476,774</td>
<td>481,109</td>
<td>(4,335)</td>
</tr>
<tr>
<td><strong>Total Expenditures</strong></td>
<td>$ 3,190,000</td>
<td>$ 3,242,755</td>
<td>$ (52,755)</td>
</tr>
</tbody>
</table>

| Excess (Deficiency) of Revenues Over Expenditures (Note 5) | $ (52,737) | $ (52,737) |

See Independent Auditor’s Report and Notes to Financial Statement.
NOTE 1 – BACKGROUND

The Orange County District Attorney’s (OCDA) Workers’ Compensation Insurance Fraud Unit (Unit) utilizes various forms of investigative techniques and scientific aids in order to detect, investigate, and bring to justice perpetrators of workers' compensation insurance fraud in Orange County. The OCDA applied for and was awarded funding for the Workers’ Compensation Insurance Fraud Program (Program) by the California Department of Insurance (CDI) for the period July 1, 2010 through June 30, 2011. The Program funds provide for enhanced investigation and prosecution of fraudulent workers’ compensation Insurance claims. The funds are available to local district attorneys under provisions of Section 1872.83 of the California Insurance Code.

NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The OCDA presents its revenues and expenditures on an accrual basis in accordance with State of California, Department of Insurance, Fraud Grant Financial Audit Guidelines. Revenues are recognized when earned and expenditures are recognized when incurred. The accompanying financial statement is not intended to present the financial position and results of the OCDA’s operations.

NOTE 3 – EXPENDITURES

Expenditures were made for the purposes of the Program as specified in Section 1872.83 of the Insurance Code and California Code of Regulations, Title 10, Sections 2698.50 et. seq., and the County Requirements Upon Award of Grant, Section II, in the Request for Application.

A. Salaries and Benefits

Expenditures charged to the Program are limited to personnel funded by the grant. These expenditures include salaries and benefits of attorneys and investigators directly involved with the Program. Also included are the salaries and benefits of support personnel (paralegal, investigative and clerical). County of Orange policies and procedures were used to verify the appropriateness of personnel costs. Personnel time charged to the Program was appropriately certified by Program personnel.

See Independent Auditor’s Report
B. Operating Expenditures

Operating expenditures include transportation supplement/allowance, travel/training/transportation expenses, building lease, office supplies, communication expenses, case related expenses, contract services, audit and indirect costs. A flat indirect cost rate of ten (10) percent was used for the year ended June 30, 2011. Indirect costs were calculated by applying the indirect cost rate to direct salaries. Direct charges to the Program are not included in the calculation of indirect costs charged to the Program.

C. Equipment

During the audit period, no equipment was budgeted nor purchased for the Program.

NOTE 4 – FUNDING AMOUNTS

California Department of Insurance

The OCDA was awarded $3,190,000 and received the full award amount in three (3) distributions: $1,416,360 on February 23, 2011, $1,386,055 on May 27, 2011 and $387,585 on July 21, 2011. In addition, interest income of $18 earned for FY 2011 was allocated back to the Program. Total grand funding was $3,190,018.

NOTE 5 – EXCESS OF EXPENDITURES OVER REVENUES

Current year’s excess expenditures over revenues: $52,737

The net expenditures in excess of revenues as of June 30, 2011 cannot be applied toward future year’s grant revenue. Therefore, the excess expenditures will be absorbed by the OCDA.

NOTE 6 – INTEREST INCOME

Interest Income of $18 from the current fiscal year was allocated back to further Program expenditures.

See Independent Auditor’s Report
OTHER REPORTS
INDEPENDENT AUDITOR’S REPORT ON
INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN
AUDIT OF A FINANCIAL STATEMENT PERFORMED IN ACCORDANCE WITH
GOVERNMENT AUDITING STANDARDS

December 21, 2011

California Department of Insurance
Fraud Division
9342 Tech Center Drive, Suite 100
Sacramento, CA 95826

We have audited the Statement of Revenues and Expenditures - Budget and Actual, of the Orange County District Attorney’s (OCDA) Workers’ Compensation Insurance Fraud Program, for the fiscal year ended June 30, 2011, and have issued our report thereon dated December 21, 2011. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

In planning and performing our audit of the Statement of Revenues and Expenditures - Budget and Actual, of the OCDA’s Workers’ Compensation Insurance Fraud Program for the year ended June 30, 2011, we considered the OCDA’s internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statement, but not for the purpose of expressing an opinion on the effectiveness of the OCDA’s internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the OCDA’s internal control over financial reporting.

A deficiency in internal control exists when the design or operation of control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity’s financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the second paragraph above and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses as defined above.
Independent Auditor’s Report

This report is intended solely for the information and use of management of the OCDA, the Audit Committee, and the California Department of Insurance and is not intended to be and should not be used by anyone other than these specified parties. This restriction is not intended to limit the distribution of this report, which is a matter of public record.

Sincerely,

[Signature]
Dr. Peter Hughes, CPA, Director
Internal Audit Department
INDEPENDENT AUDITOR’S REPORT ON COMPLIANCE
AND OTHER MATTERS BASED ON AN AUDIT OF A FINANCIAL STATEMENT
PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

December 21, 2011

California Department of Insurance
Fraud Division
9342 Tech Center Drive, Suite 100
Sacramento, CA 95826

We have audited the Statement of Revenues and Expenditures - Budget and Actual, of the Orange County District Attorney’s (OCDA) Workers’ Compensation Insurance Fraud Program, for the fiscal year ended June 30, 2011, and have issued our report thereon dated December 21, 2011. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

As part of obtaining reasonable assurance about whether the OCDA’s financial statement is free of material misstatement, we performed tests of their compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

This report is intended solely for the information and use of management of the OCDA, the Audit Committee, and the California Department of Insurance and is not intended to be and should not be used by anyone other than these specified parties. This restriction is not intended to limit the distribution of this report, which is a matter of public record.

Sincerely,

Dr. Peter Hughes, CPA, Director
Internal Audit Department