# 2018

# COMPREHENSIVE ANNUAL FINANCIAL REPORT

For fiscal year ended June 30, 2018









## COMPREHENSIVE ANNUAL FINANCIAL REPORT

For fiscal year ended June 30, 2018

Submitted by: Darrell Johnson Chief Executive Officer

Finance and Administration Division Andrew Oftelie Executive Director





#### Comprehensive Annual Financial Report For the Fiscal Year Ended June, 30 2018

#### TABLE OF CONTENTS

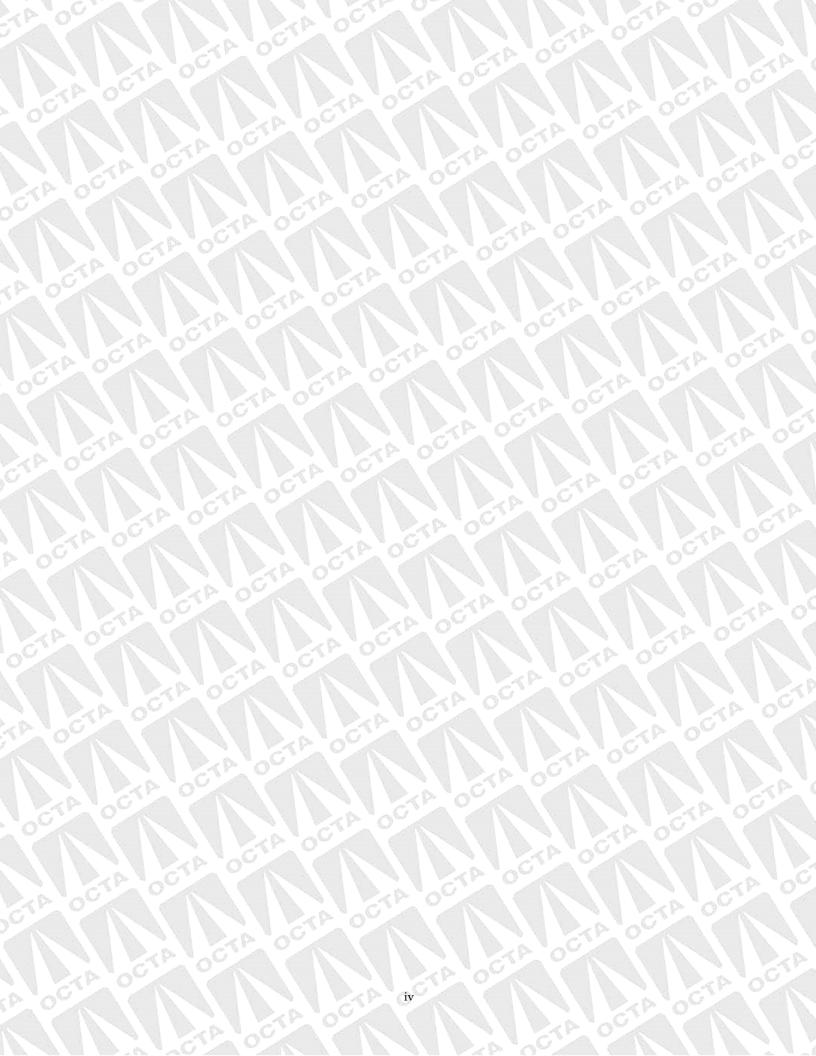
INTRODUCTORY SECTION	Page
INTRODUCTORT SECTION	
Transmittal Letter	v
Organization Chart	xiii
Board of Directors	xiv
Management Staff	xv
GFOA Certificate of Achievement for Excellence in Financial Reporting	xvi
FINANCIAL SECTION	
Independent Auditors' Report	1
Management's Discussion and Analysis (Required Supplementary Information)	4
Basic Financial Statements:	
Government-wide Financial Statements:	
Statement of Net Position	18
Statement of Activities	19
Fund Financial Statements:	
Governmental Funds:	
Balance Sheet	20
Reconciliation of the Balance Sheet of Governmental Funds	
to the Statement of Net Position	21
Statement of Revenues, Expenditures and Changes in Fund Balances	22
Reconciliation of the Statement of Revenues, Expenditures and Changes	
in Fund Balances of Governmental Funds to the Statement of Activities	23
Proprietary Funds:	
Statement of Fund Net Position	24
Reconciliation of the Statement of Fund Net Position of Proprietary Funds	
to the Statement of Net Position	26
Statement of Revenues, Expenses and Changes in Fund Net Position	27
Reconciliation of the Statement of Revenues, Expenses and Changes in Fund Net	
Position of Proprietary Funds to the Statement of Activities	28
Statement of Cash Flows	29
Fiduciary Funds:	
Statement of Fiduciary Net Position	31
Statement of Changes in Fiduciary Net Position	32
Notes to the Financial Statements	33-83

## ORANGE COUNTY TRANSPORTATION AUTHORITY TABLE OF CONTENTS

	Page
Required Supplementary Information (Other than Management's Discussion and Analysis):	
Budgetary Comparison Schedules (Budgetary Basis):	
General Fund	84
Local Transportation Authority Special Revenue Fund	85
Local Transportation Special Revenue Fund	86
Supplemental Pension Plan Trend Data and Other Post Employment Benefit Data	87-90
Notes to Required Supplementary Information	91
Other Supplementary Information:	
Combining and Individual Fund Statements and Schedules:	
Combining Balance Sheet – Nonmajor Governmental Funds	93
Combining Statement of Revenues, Expenditures and Changes in Fund Balances –	
Nonmajor Governmental Funds	94
Budgetary Comparison Schedules (Budgetary Basis):	
Commuter and Urban Rail Endowment Fund	95
Local Transportation Authority Debt Service Fund	96
Orange County Unified Transportation Trust Special Revenue Fund	97
Service Authority for Freeway Emergencies Special Revenue Fund	98
State Transit Assistance Special Revenue Fund	
General Capital Projects Fund	100
Combining Statement of Fund Net Position – Internal Service Funds	102
Combining Statement of Revenues, Expenses and Changes in Fund Net Position – Inter	nal
Service Funds	103
Combining Statement of Cash Flows — Internal Service Funds	104
STATISTICAL SECTION	
Net Position by Component, Last Ten Fiscal Years	106
Changes in Net Position, Last Ten Fiscal Years	
Fund Balances, Governmental Funds, Last Ten Fiscal Years	109
Changes in Fund Balances, Governmental Funds, Last Ten Fiscal Years	110
Program Revenues by Function/Program, Last Ten Fiscal Years	111
Tax Revenues by Source, Governmental Funds, Last Ten Fiscal Years	112
Taxable Sales by Category, Last Ten Calendar Years	113
Direct and Overlapping Sales Tax Rates, Last Ten Calendar Years	114
Principal Taxable Sales Generation by City, Current Year and Nine Years Ago	115
Ratios of Outstanding Debt by Type, Last Ten Fiscal Years	116
Legal Debt Margin Information, Last Ten Fiscal Years	117
Pledged-Revenue Coverage, Last Ten Fiscal Years	
Demographic and Economic Statistics, Last Ten Calendar Years	119
Principal Employers, Current Year and Nine Years Ago	120
Full-Time Equivalent Government Employees by Function/Program for Ten Years	121

## ORANGE COUNTY TRANSPORTATION AUTHORITY TABLE OF CONTENTS

	Page
Operating Indicators by Function/Program	122
Capital Asset Statistics by Function/Program	123

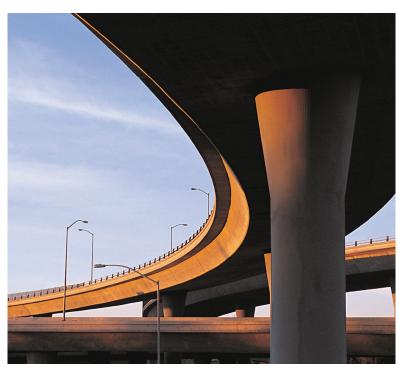


## **FREEWAY**









## STREETS AND ROADS











**BOARD OF DIRECTORS** 

Lisa A. Bartlett Chairwoman

Tim Shaw Vice Chairman

Laurie Davies Director

Barbara Delgleize Director

> Andrew Do Director

Lori Donchak Director

Michael Hennessey Director

> Steve Jones Director

Mark A. Murphy Director

Richard Murphy Director

> Al Murray Director

Shawn Nelson Director

Miguel Pulido Director

Todd Spitzer Director

Michelle Steel Director

> Tom Tait Director

Gregory T. Winterbottom Director

> (Vacant) Ex-Officio Member

CHIEF EXECUTIVE OFFICE

Darrell E. Johnson Chief Executive Officer November 26, 2018

The Board of Directors
Orange County Transportation Authority
550 South Main Street
Orange, CA 92863

We are pleased to present the Comprehensive Annual Financial Report (CAFR) of the Orange County Transportation Authority (OCTA) for the fiscal year (FY) ended June 30, 2018. The financial statements are presented in conformity with generally accepted accounting principles and were audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants.

Responsibility for complete and fair presentation of financial information, including all disclosures, rests with OCTA's management. A comprehensive framework of internal control has been designed and implemented to ensure that the assets of OCTA are protected from loss, theft, or misuse, and to ensure that financial information is accurate and complete. Because the cost of internal controls should not outweigh the benefits, OCTA's system of internal controls has been designed to provide reasonable, rather than absolute, assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

Vavrinek, Trine, Day and Company, LLP has audited OCTA's financial statements and issued an unmodified ("clean") opinion thereon for the FY ended June 30, 2018. The independent auditors' report is located at the front of the financial section of this report.

The independent audit of the financial statements of OCTA was also designed to meet the broader, federally-mandated single audit of federal grantee agencies. A separately issued single audit report of OCTA provides the results of compliance with these federal requirements.

Management's Discussion and Analysis (MD&A) immediately follows the independent auditors' report and provides a narrative introduction, overview, and analysis of the basic financial statements. This letter of transmittal is designed to complement MD&A and should be read in conjunction with it.

#### Profile of OCTA

OCTA was established by state law and began serving the public on June 20, 1991. An 18-member Board of Directors (Board) governs OCTA and consists of five members of the Orange County Board of Supervisors, ten city representatives selected by all of the cities within the County, two public members selected by these 15 Board Members, and a representative appointed by the Governor of California serving in a non-voting capacity. A Chief Executive Officer manages OCTA and acts in accordance with the directions, goals, and policies approved by the Board.

OCTA serves Orange County residents and commuters by providing countywide bus and paratransit service, Metrolink commuter rail service, freeway improvements, street and road improvements, 91 Express Lanes, motorist aid services, and taxi program regulation.

Annually, OCTA develops a balanced budget for the upcoming FY. The budget details the expected sources and uses of funds. The Board adopts the budget before the beginning of each FY. During the FY, all major budget revisions are presented to the Board for consideration and adoption. On a quarterly basis, financial results are provided to the Board, including all significant variances between actual performance and budget in the areas of revenue, staffing, operating expenditures, and capital expenditures.

#### Orange County Economy

Orange County's economy continued to grow during FY ending June 2018. The unemployment rate in Orange County was 3.3 percent in June 2018 during which time statewide unemployment was 4.2 percent. National unemployment has fallen to 4.0 percent. Orange County continues to have unemployment levels below the state and national levels.

Overall, Orange County added 15,200 jobs from June 2017 to June 2018. The bulk of the new jobs added over the last 12 months were in education and health services, which increased 4.0 percent. The professional and business services sector also saw a year-over-year increase of 3.3 percent.

The Orange County real estate market remains strong. Median home prices in June 2018 increased by 5.1 percent year-over-year to \$835,000. The inventory level remains low; however, interest rates have increased which may impact home sales in the future.

The regional inflation rate was at 4.0 percent in June 2018, a dramatic increase from 2.2 percent in June 2017, with most of the increase attributable to the housing and education/communication sectors.

The estimated sales tax growth rate for FY 2018-19 is 2.9 percent for M2 based on the forecast provided by MuniServices, LLC. Sales tax for the M2 Program is estimated to be \$13.1 billion over the life of the measure. Sales tax growth for

OCTA's Local Transportation Fund (LTF) sales tax is estimated to be 2.2 percent in FY 2018-19.

#### **Long-Term Financial Planning**

In an effort to ensure long-term sustainability of transportation programs and services, OCTA updates the Comprehensive Business Plan (CBP) annually and seeks Board approval every two years. The FY 2018-19 CBP was approved by the Board at the September 24<sup>th</sup> meeting. The CBP is a financially constrained business planning tool providing a 20-year cash flow for each of OCTA's transportation programs and serves as the baseline for developing the annual budget. The CBP details a comprehensive, multimodal approach ensuring the financial viability of each of OCTA's programs and is developed consistent with the goals of OCTA's Strategic Plan, Long-Range Transportation Plan, and Next 10 Plan.

#### **Relevant Financial Policies**

OCTA utilizes several financial policies in guiding day-to-day operations and ensuring long-term financial sustainability. While there are overriding agency wide financial policies, some financial policies are program-specific.

A brief description of the major financial policies follows:

#### **Budget Policy**

OCTA's Budget Policy articulates that an annual budget will be prepared in accordance with the CBP, will be subject to a public hearing, and expenses will be controlled at the "Major Object" level. The three Major Objects for expenses at OCTA are: 1) salaries and benefits; 2) services and supplies; and 3) capital expenditures.

#### **Position Control Policy**

OCTA's Position Control Policy includes the control, maintenance, and reporting of OCTA's annual allocation of full-time equivalent (FTE) positions as approved by the Board. The Position Control Policy ensures that OCTA does not actively employ more FTEs than approved by the Board and ensures that positions are filled at or below the salary grades approved in the annual budget process.

#### Orange County Transit District (OCTD) 45-Day Working Capital Policy

The CBP requires a 45-day working capital reserve fund for bus operations. This reserve fund is in place to accommodate normal fluctuations in revenues and expenditures and protects against significant changes in funding or major expense items.

#### OCTD Capital Asset Reserve Policy

Each year, OCTA sets aside operating funds for future capital expenditures to support the transit system. The process of establishing the set-aside involves analyzing available revenues and capital requirements over the next

20 years to determine the amount that needs to be set-aside in the upcoming budget year.

#### 91 Express Lanes Financial Policies

In managing the 91 Express Lanes, the Board has adopted a policy on the use of "excess revenues" and the establishment of a capital replacement fund in excess of what is required under the bond indenture. "Excess revenues" are defined as total revenues less operating, capital, senior and subordinated debt service payments, and reserve fund payments. After meeting all debt service requirements, if additional revenues remain, these excess revenues may be used to retire debt early or used for State Route 91 (SR-91) corridor improvements.

#### **Major Initiatives**

On November 7, 2006, Orange County voters, by a margin of 69.7 percent, approved the renewal of the Measure M one-half cent sales tax for transportation improvements. Voters originally endorsed Measure M in 1990 (M1) with a sunset in 2011. With the approval of Renewed Measure M (M2), the voters agreed to a continued investment of local tax dollars in Orange County's transportation infrastructure for another 30 years to 2041.

Since M2 approval, the OCTA Board has continued to advance implementation of M2 through the adoption of a series of early delivery plans. These early delivery plans are designed to ensure the delivery of projects and programs through 2041 as promised to the voters, bring transportation improvements earlier to residents and commuters of Orange County, and as appropriate, address slower growth in sales tax revenue projections through strategic financing and successfully capturing and augmenting the program with external revenue. To date, there have been three early delivery plans. The most recent is the Next 10 Plan which was approved by the Board on September 10, 2018.

In the past FY, OCTA continued to move Orange County forward with M2 projects and other notable accomplishments, including:

- Procured a consultant to conduct the M2 Performance Assessment Report for FYs 2015-16 through FY 2017-18. The contract was executed and work began in July 2018.
- Updated the Next 10 Delivery Plan to address a lower M2 sales tax revenue projection of \$13.1 billion. The Next 10 Delivery Plan is a project delivery framework for the next ten years with the overarching goal of successfully delivering the M2 Program by 2041 as promised.
- The Measure M Taxpayers Oversight Committee determined that OCTA is delivering Measure M projects and programs as promised to Orange County voters for the 27<sup>th</sup> consecutive year.

- Successfully applied for more than \$382 million in grant requests from a variety of federal, state, and local sources. Of these, more than \$188 million were pursued through competitive grant programs.
- The I-5 between Avenida Pico to San Juan Creek Road opened to traffic in March 2018. Led by OCTA in cooperation with Caltrans, the \$230 million project added nearly six miles of carpool lanes in each direction between Avenida Pico in San Clemente and San Juan Creek Road in San Juan Capistrano. The project also improved freeway on-ramps and off-ramps, enhanced safety by improving the southbound freeway curve near Pacific Coast Highway, and reconstructed the Avenida Pico interchange.
- The I-5 between Oso Parkway and Alicia Parkway project reached 100 percent design in December 2017 and achieved ready-to-list status in June 2018. The project is expected to advertise for construction in October 2018.
- Design began for the SR-55 between I-405 and I-5 in September 2017.
   Design is expected to be complete in early 2020.
- Construction on the \$1.9 billion I-405 Improvement Design-Build Project began in March 2018.
- As part of the I-405 Improvement Design-Build Project, submitted the first Transportation Infrastructure Finance and Innovation Act (TIFIA) loan reimbursement request for \$165 million and received the amount in April 2018.
- The 91 Express Lanes added 18,000 new customers.
- In March 2018, Kapsch TrafficCom USA was chosen to design, install, operate and maintain the electronic tolling and traffic management systems for the 405 Express Lanes and 91 Express Lanes in Orange County.
- As part of the OC Streetcar Project, in April 2018, the Board approved a \$51.5 million contract with Siemens Industries for the manufacture and delivery of eight streetcar vehicles.
- Approved \$32 million in funding for 11 projects for the Regional Capacity Program. Since M2 began, OCTA has invested approximately \$271 million in M2 funds and leveraged \$24 million in external funds for the Regional Capacity Program.
- As part of the 2018 Regional Traffic Signal Synchronization Program (RTSSP) Call for Projects, approved funding for six projects totaling \$15.5 million, including \$6.6 million from SB-1. To date, OCTA and local agencies have synchronized more than 2,000 intersections (exceeding

- the M2 target) along more than 750 miles of streets through 66 corridors totaling \$98 million, including \$18 million in external funding.
- Completed the Raymond Avenue and State College Boulevard railroad grade separation projects as part of OC Bridges. With all seven grade separations open to traffic in late 2017, an OC Bridges completion ceremony was held in October 2017.
- Completed construction of the Laguna Niguel/Mission Viejo Metrolink Station Americans with Disabilities Act (ADA) Ramps project in September 2017.
   The project added new ADA-compliant access ramps on either side of the pedestrian undercrossing and a unisex ADA-compliant restroom, vending machine room, and three passenger canopies.
- Construction for the Orange Transportation Center Metrolink Parking Structure began in July 2017. The project will include a 611-space, five-level shared-use parking structure.
- Design plans were completed in July 2017 for the Placentia Metrolink Rail Station project which includes a parking structure, an OCTA bus stop, and passenger amenities. The project will also include a third track to assist with the on-time performance of train operations and provide operational flexibility for both freight and passenger trains. Once a track-sharing agreement with BNSF Railway is in place, the project will be ready to advertise for bidding.
- Design of the Anaheim Canyon Station began in March 2018. The project will lengthen the existing platform, construct a second main track and platform, and improve pedestrian circulation. The project adds benches, shade structures, and ticket vending machines.
- In June 2018, the Board approved the third round of funding for Community-Based Transit Circulators, in the amount of \$6.8 million, for six transit projects.
- Approved Environmental Cleanup Program allocations of up to approximately \$3.13 million for 16 projects selected through the 2017 Tier 1 call for projects. The 2018 Environmental Cleanup Program Tier 1 call for projects was released in March and programming recommendations are expected in August 2018.
- Received streamlined federal and state clean water permitting requirements for the Environmental Mitigation Program. This secured assurances related to advanced mitigation and freeway project permit issuance.

- Five of seven resource management plans (RMPs) for the Environmental Mitigation Program Preserves were completed and finalized in September 2017. These RMPs guide the management of the preserves as outlined within the M2 OCTA Natural Community Conservation Plan/Habitation Conservation Plan. The remaining two RMPs are anticipated to be finalized in 2018.
- Approved a one-year pilot program for OC Flex, an on-demand curb-to-curb shared ride service to be offered in two zones beginning in the fall of 2018.
- Launched a program with Santa Ana College that uses grant funding to allow students to ride OC Bus for free during the first year of a three-year program.
   Developed by OCTA, this is the first program of its kind in Orange County.
- After obtaining funding for a zero-emission bus deployment project and awarding agreements for the purchase of ten hydrogen fuel cell electric buses and construction of a hydrogen fuel station, awarded a contract for the construction, operation, and maintenance of a hydrogen fueling station at the Santa Ana base.
- Completed installation of mobile readers on all active fleet vehicles as part of OC Bus 360°, an initiative to increase bus system ridership. At the close of the FY, the OC Mobile App had approximately 35,623 registered users, 22,398 purchases, and 7.4 percent penetration of total sales.
- Funded by the Mobile Source Air Pollution Reduction Review Committee (MSRC), the OC Fair Express recorded nearly 80,000 boardings to and from the OC Fair during five weeks of service and helped take thousands of cars off local roads.
- Hosted three workshops for local cities promoting tips and guidance for state funding of active transportation projects.
- Drafted OC Active: Orange County's Bike + Pedestrian Plan to position cities for future funding pursuits. OC Active provides the first countywide pedestrian analysis and identifies future locally planned bikeways.
- Utilized grant funding to host seven bicycle safety education classes and distribute bicycle and pedestrian safety materials including 5,500 reflective key chains, 300 bicycle helmets, and 700 bicycle lights.
- Coordinated with local jurisdictions in their Go Human safety promotion events in Costa Mesa and Garden Grove.

#### **Awards and Acknowledgments**

For the eighth consecutive year, the National Purchasing Institute awarded OCTA the Achievement of Excellence in Procurement® award based on outstanding innovation, professionalism, productivity, e-procurement, and leadership attributes.

The Government Finance Officers Association (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to OCTA for its CAFR for the FY ended June 30, 2017. This was the 35th consecutive year OCTA or its predecessor agency received this prestigious award. In order to be awarded a Certificate of Achievement, the government had to publish an easily readable and efficiently organized CAFR that satisfied both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year. We believe the CAFR for the FY ended June 30, 2018, continues to meet the Certificate of Achievement Program's requirements, and we are submitting it to the GFOA, expecting it to be eligible for another certificate.

The preparation of the CAFR required the dedication of staff in many OCTA departments. We wish to express our appreciation to all staff members who assisted and contributed to the preparation of this report. Special appreciation is extended to the Board for its support for maintaining the highest standards of professionalism in the management of OCTA's finances.

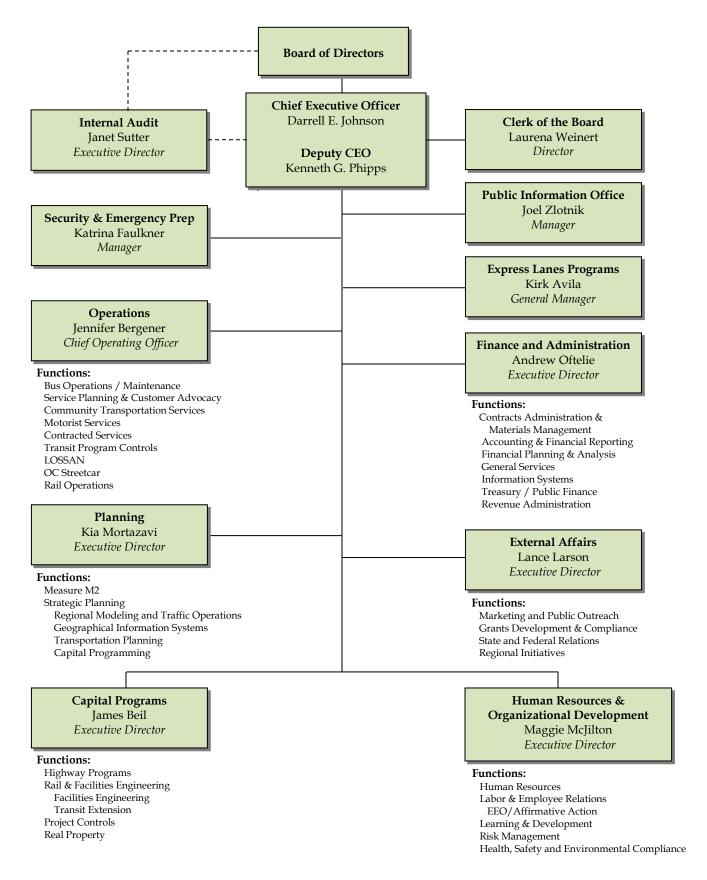
Respectfully submitted,

Darrell E. Johnson Chief Executive Officer

Andrew Oftelie Executive Director,

Finance and Administration

#### ORGANIZATION CHART



#### **BOARD OF DIRECTORS**

<b>Lisa A. Bartlett Chairwoman</b> Supervisor, 5 <sup>th</sup> District		Tim Shaw Vice Chairman City Member, 4 <sup>th</sup> District	(a)
Laurie Davies Director City Member, 5 <sup>th</sup> District		<b>Barbara Delgleize Director</b> City Member, 2 <sup>nd</sup> District	
Andrew Do Director Supervisor, 1 <sup>st</sup> District		<b>Lori Donchak Director</b> City Member, 5 <sup>th</sup> District	
Michael Hennessey Director Public Member		Steve Jones Director City Member, 1st District	
Mark A. Murphy Director City Member, 3 <sup>rd</sup> District		<b>Richard Murphy Director</b> City Member, 2 <sup>nd</sup> District	
Al Murray Director City Member, 3 <sup>rd</sup> District		<b>Shawn Nelson Director</b> Supervisor, 4 <sup>th</sup> District	
Miguel Pulido Director City Member, 1 <sup>st</sup> District		<b>Todd Spitzer Director</b> Supervisor, 3 <sup>rd</sup> District	
Michelle Steel Director Supervisor, 2 <sup>nd</sup> District		Tom Tait Director City Member, 4 <sup>th</sup> District	
Gregory T. Winterbottom Director Public Member	8	(Vacant) Governor's Ex-Officio Member District Director, Caltrans District 12	Caltrans <sup>*</sup>

#### MANAGEMENT STAFF

Darrell E. Johnson Chief Executive Officer

Kenneth G. Phipps Deputy Chief Executive Officer

Laurena Weinert Clerk of the Board

Janet Sutter Executive Director, Internal Audit

James Donich General Counsel

Kirk Avila General Manager, Express Lanes Programs

James Beil Executive Director, Capital Programs

Jennifer Bergener Chief Operating Officer, Operations

Katrina Faulkner Manager, Security & Emergency Preparedness

Lance Larson Executive Director, External Affairs

Beth McCormick General Manager, Transit

Maggie McJilton Executive Director, Human Resources & Organizational Development

Kia Mortazavi Executive Director, Planning

Andrew Oftelie Executive Director, Finance and Administration

Joel Zlotnik Manager, Public Information Office

Virginia Abadessa Director, Contracts Administration and Materials Management

Vicki Austin Manager, Accounting and Financial Reporting

Sara Belovsky Section Manager, General Services

Meena Katakia Manager, Capital Projects

Sam Kaur Manager, Revenue Administration

William Mao Chief Information Officer, Information Systems

Jennifer Matano Manager, Treasury and Public Finance

Sean Murdock Director, Finance and Administration

Barry Reynolds Manager, Information Systems & Operations Management

Lloyd Sullivan Manager, Information Systems Enterprise Business Solutions

Pia Veesapen Manager, Contracts and Procurement

Victor Velasquez Manager, Financial Planning and Analysis



Government Finance Officers Association

## Certificate of Achievement for Excellence in Financial Reporting

Presented to

## Orange County Transportation Authority California

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

June 30, 2017

Executive Director/CEO

Christopher P. Morrill

## **BUS TRANSIT**









## **RAIL**













#### INDEPENDENT AUDITORS' REPORT

Board of Directors Orange County Transportation Authority Orange, California

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Orange County Transportation Authority (OCTA), as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise OCTA's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of OCTA as of June 30, 2018, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Emphasis of Matter**

As described in Notes 12 and 19 to the financial statements, OCTA adopted Governmental Accounting Standards Board (GASB) Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, effective July 1, 2017. Our opinion is not modified with respect to this matter.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 4 through 16, budgetary comparison information on pages 84 through 86, supplemental pension plan trend data and other postemployment benefit trend data on pages 87 through 90, and related notes on page 91 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise OCTA's basic financial statements. The introductory section, combining and individual nonmajor fund financial statements and budgetary comparison schedules, and statistical section, are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements and budgetary comparison schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements and budgetary comparison schedules are fairly stated in all material respects in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated October 31, 2018, on our consideration of OCTA's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of OCTA's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering OCTA's internal control over financial reporting and compliance.

Vavinch Trui, Doz; Co, Cll Laguna Hills, California

October 31, 2018

(unaudited)

For the Fiscal Year Ended June 30, 2018

As management of the Orange County Transportation Authority (OCTA), we offer readers of OCTA's financial statements this narrative overview and analysis of OCTA's financial activities for the fiscal year ended June 30, 2018. We encourage readers to consider the information on financial performance presented here in conjunction with the transmittal letter on pages v-xii and OCTA's financial statements that begin on page 18. All amounts, unless otherwise indicated, are expressed in thousands of dollars.

#### **Financial Highlights**

- As of June 30, 2018 total net position of OCTA was \$1,611,223, which consisted of net investment in capital assets of \$551,110; restricted net position of \$582,429; and unrestricted net position of \$477,684.
- Net position increased \$31,405 during fiscal year 2017-18. The decrease in net position from governmental activities of \$38,351 was primarily due to a decrease in the amount restricted for the Measure M program due to program costs exceeding revenues largely due to the I-405 Improvement Project. The increase in net position from business-type activities of \$69,756 was primarily due to toll road revenues in excess of expenses due to an increase in total trips and transfers from the Local Transportation Fund (LTF) and State Transit Assistance Fund (STAF) for transit operations.
- OCTA's governmental funds reported combined ending fund balances of \$935,231, a decrease of \$53,202 compared to fiscal year 2016-17. Approximately 90% of the governmental fund balances represent Local Transportation Authority amounts available for the Measure M program, including debt service.
- Total capital assets, net of accumulated depreciation, increased \$48,012, or 9%, over June 30, 2017. This increase in capital assets is primarily due to the progress made on the OC Streetcar and I-405 Improvement projects.
- Long-term liabilities increased \$134,365 or 19%, primarily due to the execution of a Transportation Infrastructure Finance and Innovation Act (TIFIA) loan which will finance eligible project costs for the I-405 Improvement Project.

#### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to OCTA's basic financial statements. The basic financial statements are comprised of three components: government-wide financial statements, fund financial statements and notes to the financial statements. This report also contains required supplementary information and other supplementary information.

#### Government-wide Financial Statements

The government-wide financial statements are designed to provide readers with a broad overview of OCTA's finances, in a manner similar to a private-sector business.

The statement of net position presents information on all of OCTA's assets, deferred outflows, liabilities and deferred inflows, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether OCTA's financial position is improving or deteriorating.

The statement of activities presents information showing how OCTA's net position changed during the fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows.

The government-wide financial statements distinguish functions of OCTA that are principally supported by taxes and intergovernmental revenues, or governmental activities, from other functions that are intended to recover all or a significant portion of their costs through user fees and charges, or business-type activities. The governmental activities of OCTA include general government, the Measure M program, motorist services and commuter rail. The business-type activities of OCTA include fixed route transit services, paratransit services, toll road operations and the taxicab administration program.

The government-wide financial statements include only OCTA and its blended component units and can be found on pages 18-19 of this report.

#### **Fund Financial Statements**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Fund accounting is used to ensure and demonstrate compliance with finance-related legal requirements. All of OCTA's funds can be divided into three categories: governmental funds, proprietary funds and fiduciary funds.

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements; however, governmental fund financial statements focus on near-term inflows and outflows of spendable resources and on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Since the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. As a result, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental funds balance sheet and related statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

OCTA maintains nine individual governmental funds. Information is presented separately in the governmental funds balance sheet and in the related statement of revenues, expenditures and changes in fund balances for OCTA's major governmental funds comprised of the General fund; Local Transportation Authority (LTA) and LTF, which are special revenue funds; and LTA Debt Service fund. Data from the other five governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements in the other supplementary information section of this report.

OCTA adopts an annual budget for all funds. Budgetary comparison schedules have been provided for the General fund and the LTA and LTF special revenue funds as required supplementary information to demonstrate compliance with the annual appropriated budgets. The governmental fund financial statements can be found on pages 20-23 of this report.

<u>Proprietary funds</u> consist of enterprise funds and internal service funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. OCTA uses enterprise funds to account for its transit, toll road and taxicab administration operations. Internal service funds are an accounting mechanism used to accumulate and allocate costs internally to the departments benefiting from OCTA's risk management activities, which include general liability and workers' compensation. Since these risk management activities predominantly benefit business-type rather than governmental functions, they have been included within business-type activities in the government-wide financial statements.

Proprietary fund financial statements provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the Orange County Transit District (OCTD), the 91 Express Lanes, and the I-405 Express Lanes fund which are considered to be major enterprise funds of OCTA. Additionally, data from the General Liability and Workers' Compensation internal service funds are combined into a single, aggregated presentation.

The proprietary fund financial statements can be found on pages 24-30 of this report.

<u>Fiduciary funds</u> are used to account for resources held for the benefit of parties outside OCTA. Fiduciary funds are not reflected in the government-wide financial statements, as the resources of those funds are not available to support OCTA's own programs. The accounting used for fiduciary funds is similar to that used for proprietary funds. The fiduciary fund financial statements can be found on pages 31-32 of this report.

<u>Notes to the financial statements</u> provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 33-83 of this report.

<u>Other information</u> is in addition to the basic financial statements and accompanying notes. This report also presents certain required supplementary information concerning OCTA's budgetary results for the General fund and major special revenue funds with appropriated budgets. Additionally, trend data for OCTA's pension plans and other postemployment benefits are included. Required supplementary information can be found on pages 84-91 of this report.

The combining statements of nonmajor governmental funds and internal service funds are presented immediately following the required supplementary information. In addition, budgetary results for the LTA Debt Service Fund and nonmajor governmental funds are located in this section. This other supplementary information can be found on pages 92-104 of this report.

#### **Government-wide Financial Analysis**

As noted previously, net position may serve over time as a useful indicator of a government's financial position. At June 30, 2018, OCTA's assets and deferred outflows exceeded liabilities and deferred inflows by \$1,611,223.

Our analysis on the following pages focuses on net position (Table 1) and changes in net position (Table 2) of OCTA's governmental and business-type activities.

OCTA's net investment in capital assets was \$551,110, compared to \$592,378 in fiscal year 2016-17. OCTA's net position reflects its investment in capital assets (i.e., construction in progress; land; buildings and improvements; machinery, equipment and furniture; transit vehicles; intangible assets; and transponders), less any outstanding debt used to acquire these assets. OCTA uses these capital assets to provide transit services to the residents and business community of Orange County. The decrease of \$41,268 was primarily related to the execution of the TIFIA loan which is used to offset the cost of the I-405 Improvement Project.

Restricted net position, representing resources subjected to external restrictions on how they may be used, were 36% and 40% of the total net position at June 30, 2018 and 2017, respectively. The change in restricted net position in fiscal year 2017-18 was \$52,350 and was primarily due to a decrease in the restricted net position from governmental activities of \$55,927 offset by an increase of \$3,577 for business activities. This decrease for governmental activities was a result of program costs exceeding revenues of the Measure M program whereas the increase for business activities was primarily related to the funds restricted for the state of good repair funds.

Unrestricted net position represents the portion of net position that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation, or other legal requirements. At the end of fiscal year 2017-18, OCTA's unrestricted net position was \$477,684, an increase of \$124,424 from fiscal year 2016-17. The increase was primarily due to an increase in business-type activities of \$116,055. The increase was primarily due to transfers from LTF and STAF for operating assistance and 91 Express Lanes revenues in excess of expenses consistent with the Comprehensive Business Plan (CBP) and a decrease in net pension liability.

Table 1
Orange County Transportation Authority
Net Position

	Governmental		Busin	Business-type		
	Activities		Activities		Total	
	2018	2018 2017 2018 201		2017	2018	2017
Current and other assets	\$1,077,623	\$1,133,431	\$755,882	\$560,203	\$1,833,505	\$1,693,634
Restricted assets	6,242	2,965	24,321	23,998	30,563	26,963
Prepaid retirement	5,477	5,304	10,982	12,033	16,459	17,337
Assets held for resale	3,598	10,371	-	-	3,598	10,371
Capital assets, net	211,433	202,587	401,489	362,323	612,922	564,910
Intangible asset, net	_	-	122,868	125,454	122,868	125,454
Total assets	1,304,373	1,354,658	1,315,542	1,084,011	2,619,915	2,438,669

Table 1
Orange County Transportation Authority
Net Position

	Governmental		Business-type			
	Activities		Activities		Total	
	2018	2017	2018	2017	2018	2017
Deferred outflows of						
resources	21,767	15,437	48,388	39,956	70,155	55,393
Total deferred outflows						
of resources	21,767	15,437	48,388	39,956	70,155	55,393
Current liabilities	105,734	109,024	68,992	68,122	174,726	177,146
Long-term liabilities	382,748	397,027	456,975	308,331	839,723	705,358
Total liabilities	488,482	506,051	525,967	376,453	1,014,449	882,504
Deferred inflows of						
resources	22,625	10,299	41,773	20,842	64,398	31,141
Total deferred inflows						
of resources	22,625	10,299	41,773	20,842	64,398	31,141
Not mosition.						
Net position:						
Net investment in capital	211 422	202 507	220 (77	200 701	FF1 110	F02 279
assets	211,433	202,587	339,677	389,791	551,110	592,378
Restricted	565,653	621,580	16,776	13,199	582,429	634,779
Unrestricted	37,947	29,578	439,737	323,682	477,684	353,260
Total net position	\$815,033	\$853,745	\$796,190	\$726,672	\$1,611,223	\$1,580,417
	-					

OCTA's total revenues decreased by 4%, while the total costs of all programs increased by 14%. The decrease in total revenues is primarily due to a decrease in capital grants and contributions in the amount of \$81,814. This decrease is due to federal capital assistance grants received in the prior fiscal year for the purchase of transit vehicles. Sales tax revenue increased \$40,664 due to continued growth in the economy.

During fiscal year 2017-18, OCTA's total expenses increased \$99,215. The increase in expenses is primarily due to costs related to freeway projects including the I-405 Improvement Project. Approximately 36% of the costs of OCTA's programs were paid by those who directly benefited from the programs or by other governments that subsidized certain programs with grants and contributions. Taxes and investment earnings financed a significant portion of the programs' net costs. The analysis in Table 2 separately considers the operations of governmental and business-type activities.

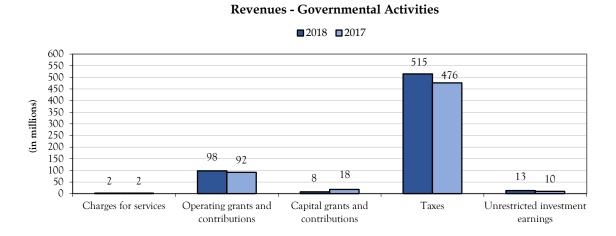
Table 2
Orange County Transportation Authority
Changes in Net Position

	Government	al Activities	Business-type Activities		Total	
	2018	2017	2018	2017	2018	2017
Revenues:						
Program revenues:						
Charges for services	\$ 2,386	\$ 1,834	\$ 106,716	\$ 107,414	\$ 109,102	\$ 109,248
Operating grants and						
contributions	98,233	92,486	74,236	74,966	172,469	167,452
Capital grants and						
contributions	7,679	17,602	17,849	89,740	25,528	107,342
General revenues:						
Taxes	515,475	475,863	15,995	14,943	531,470	490,806
Unrestricted						
investment earnings	12,609	9,807	2,892	2,332	15,501	12,139
Other miscellaneous						
revenue	133	99	5,604	5,071	5,737	5,170
Total revenues	636,515	597,691	223,292	294,466	859,807	892,157
Expenses:						
General government	80,877	94,929	-	-	80,877	94,929
Measure M program	439,279	280,154	-	-	439,279	280,154
Motorist services	5 <i>,</i> 725	5,826	-	-	5,725	5,826
Commuter rail	414	39,736	-	-	414	39,736
Fixed route	-	-	208,167	204,969	208,167	204,969
Paratransit	-	-	67,883	64,594	67,883	64,594
Toll road	-	-	25,672	38,455	25,672	38,455
Taxicab administration	-	-	385	524	385	524
Total expenses	526,295	420,645	302,107	308,542	828,402	729,187
Indirect expense						
allocation	(43,163)	(41,045)	43,163	41,045	-	
Increase (decrease) in net position before						
transfers	153,383	218,091	(121,978)	(55,121)	31,405	162,970
Transfers	(191,734)	(162,292)	191,734	162,292	-	-
Change in net position	(38,351)	55,799	69,756	107,171	31,405	162,970
Net position—beginning						
of year, as restated*	853,384	797,946	726,434	619,501	1,579,818	1,417,447
Net position—end of						
year	\$ 815,033	\$ 853,745	\$ 796,190	\$ 726,672	\$1,611,223	\$1,580,417

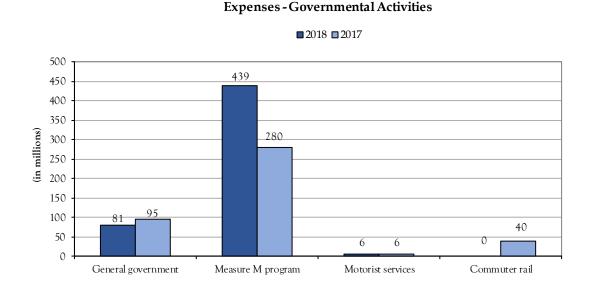
<sup>\*</sup>Net position, beginning of year, was restated for fiscal year 2017-18 due to the implementation of GASB 75.

#### **Governmental Activities**

Total revenues for OCTA's governmental activities increased \$38,824 primarily due to an increase in sales tax offset by a reduction in capital grants for the OC Streetcar project received in the prior fiscal year.



Total expenses for OCTA's governmental activities increased \$105,650 primarily due to an increase in Measure M program costs related to freeway project including the I-405 improvement project.



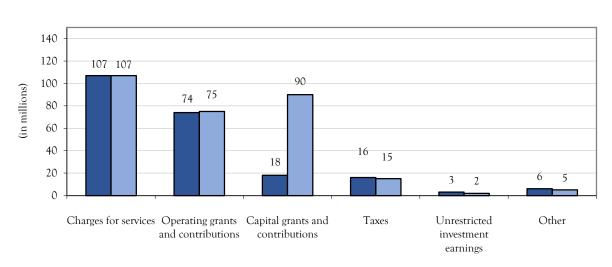
10

#### **Business-type Activities**

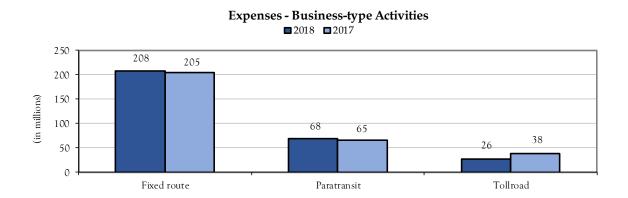
Revenues of OCTA's business-type activities decreased \$71,174 primarily due to a decrease in capital grants and contributions for the purchase of transit vehicles in the prior fiscal year.

**Revenues - Business-type Activities** 

**■**2018 **■**2017



Total expenses related to business-type activities decreased \$6,435 primarily due to a decrease in operating expenses related to the 91 Express Lanes. This decrease is due to the 91 Express Lanes pavement rehabilitation project completed in the prior fiscal year.



#### Financial Analysis of OCTA's Funds

As noted earlier, OCTA uses fund accounting to ensure and demonstrate compliance with financial and legal requirements.

#### Governmental funds

The focus of OCTA's governmental funds is to provide information on near-term inflows, outflows and balances of spendable resources. Such information is useful in assessing OCTA's financing requirements.

As of June 30, 2018, OCTA's governmental funds reported combined ending fund balances of \$935,231, a decrease of \$53,202 compared to fiscal year 2016-17. Approximately 98% or \$915,892 of this amount is restricted, the majority of which relates to the Measure M program. \$23,843 represents the portion of fund balance that is not in a spendable form, such as condemnation deposits, notes receivable, prepaid retirement and advances for projects. \$2,413 is assigned for transportation capital projects. The remainder of fund balance of \$(6,917) is unassigned.

Significant changes in the fund balances of OCTA's major governmental funds are as follows:

The General fund increased by \$10,772, primarily due to the sale of land held for resale and the continued receipt on the note receivable from the City of Anaheim for the ARTIC.

The LTA fund decreased by \$73,614, which represents a decrease of 8% in comparison to fiscal year 2016-17. This decrease is primarily due to excess of expenditures over revenues primarily due to the increase in the I-405 Improvement Project and the grade separation projects.

The LTA Debt Service fund increased \$9,474, due to interest earned in excess of debt service payments.

#### Proprietary funds

OCTA's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

The net position of the enterprise funds totaled \$772,869 at June 30, 2018 compared to \$704,533 at June 30, 2017. Following are the significant changes in net position of OCTA's major proprietary funds:

The OCTD fund net position at June 30, 2018 was \$564,688. During fiscal year 2017-18, the total net position increased \$39,093, primarily due to the transfers from LTF and STAF for operating assistance in excess of expenses consistent with the CBP.

The 91 Express Lanes fund net position at June 30, 2018 was \$206,857. The unrestricted net position increased \$30,666 primarily due to the opening of the Riverside County Transportation Commission (RCTC) extension of the 91 EL which resulted in additional trips and an increase in customers.

#### **General Fund Budgetary Highlights**

#### Revenues

The primary sources of revenues for the general fund are from federal, state, and local sources. Actual revenues were \$253 less than the final budget. This is primarily due to OCTA receiving \$2,268 less in capital assistance grants. The grant revenues are associated with bikeway and pedestrian facilities projects as well as transit corridor studies. In both cases, projects were not completed in fiscal year 2017-18 and corresponding grant revenue reimbursements could not be sought. These projects were rebudgeted in fiscal year 2018-19. This was offset by OCTA receiving \$1,897 more in contributions from other agencies primarily due to the timing of reimbursements for STIP programming, planning, and monitoring funds.

#### **Expenditures**

There was no material difference between original budget and final budget general fund expenditures in fiscal year 2017-18.

Actual expenditures were \$7,236 less than the final budget of \$21,743. This is primarily due to a \$3,955 underrun in supplies and services associated with timing of transportation planning and study projects which have been rebudgeted in fiscal year 2018-19. Additionally, underruns in contributions to local agencies of \$3,220 are associated with bikeway and pedestrian facilities projects that were not completed in fiscal year 2017-18. Salaries and benefits costs underran the expense budget by \$2,333 driven by higher vacancies.

#### **Capital Asset and Intangible Asset**

#### Capital Assets

As of June 30, 2018, OCTA had \$612,922, net of accumulated depreciation, invested in a broad range of capital assets including: land, buildings, transit vehicles, construction in progress, and machinery, equipment and furniture (Table 3).

During fiscal year 2017-18, OCTA's capital assets increased by \$48,012. Capital assets related to governmental activities increased by \$8,846. This increase is primarily due to construction in progress related to the OC Streetcar project. Capital assets related to business-type activities increased by \$39,166. This increase is primarily due to construction in progress related to the I-405 Express Lanes project.

Table 3
Orange County Transportation Authority
Capital Assets, net of depreciation

		Governmenta	l Activities	Business-type Activities		Total	
		2018	2017	2018	2017	2018	2017
Land		\$ 172,238	\$ 172,236	\$ 52,402	\$ 52,402	\$ 224,640	\$ 224,638
Buildings and							
improvements		992	1,161	65,816	67,621	66,808	68,782
Transit vehicles		-	-	160,352	171,724	160,352	171,724
Machinery, equipm	ent						
and furniture		3,117	3,275	27,958	26,056	31,075	29,331
Construction in							
progress	_	35,086	25,915	94,961	44,520	130,047	70,435
T	otals _	\$ 211,433	\$ 202,587	\$ 401,489	\$ 362,323	\$ 612,922	\$ 564,910

Major capital asset additions during 2018 included:

- \$59,717 for the I-405 Express Lanes project.
- \$14,359 for transit vehicles.
- \$9,161 for the OC Streetcar project.

Major capital asset deletions during 2018 included \$29,475 for transit vehicles.

OCTA has outstanding capital expenditure commitments, the most significant of which are: \$1,046,028 for the I-405 Improvement Project, \$46,230 for the I-5 freeway widening construction project, \$22,555 for the SR 91 and I-405 express lane toll collection project, \$12,963 for the purchase of 10 hydrogen buses, \$11,520 for the Metrolink parking construction project, and \$10,377 for the OC Streetcar project.

More detailed information about OCTA's capital assets is presented in note 7 to the financial statements.

#### **Intangible Asset**

Intangible asset activity for the year ended June 30, 2018 was as follows:

	Beginning			Ending
	Balance	Increases	Decrease	Balance
Toll facility franchise	\$ 205,264	\$ -	\$ -	\$ 205,264
Less accumulated amortization	(79,810)	(2,586)	-	(82,396)
Total toll facility franchise, net	\$ 125,454	\$ (2,586)	\$ -	\$ 122,868

More detailed information about the toll facility franchise service concession agreement is presented in note 8 to the financial statements.

### ORANGE COUNTY TRANSPORTATION AUTHORITY MANAGEMENT'S DISCUSSION AND ANALYSIS

#### **Debt Administration**

As of June 30, 2018, OCTA had \$413,840 in bonds outstanding compared to \$427,140 at June 30, 2017, as presented in Table 4. The decrease is due to payments for principal in the amount of \$13,300 during the fiscal year.

Table 4
Orange County Transportation Authority
Outstanding Debt

17
8,010
9,130
7,140
)(

OCTA maintains an "AA+" rating from Standard & Poor's, an "AA+" rating from Fitch and an "Aa2" rating from Moody's for its M2 Sales Tax Revenue Bonds. The Toll Road Revenue Refunding Bonds (91 Express Lanes) have ratings of "A1" by Moody's, "A+" from Fitch, and "AA-" by Standard & Poor's.

In fiscal year 2017-18, OCTA executed a TIFIA loan for the I-405 Improvement Project. The amount outstanding under this loan at June 30, 2018 is \$165,988. The credit rating on the TIFIA loan is Baa2 (Moody's).

Additional information on OCTA's long-term debt can be found in note 10 to the financial statements.

#### **Economic and Other Factors**

The Board of Directors (Board) adopted the fiscal year 2018-19 budget on June 13, 2018. The \$1.3 billion budget was developed in accordance with the goals of the Board and the Chief Executive Officer. This balanced budget is a result of OCTA's ongoing effort to deliver long-term sustainable transportation solutions for the residents of Orange County and is a reflection of OCTA's commitment to the residents of Orange County to be responsible stewards of taxpayer dollars.

Under the M2 Program, funds will continue to improve freeways, streets and roads throughout Orange County, as well as fund multiple transit programs. Included in the proposed budget is \$212 million to help fund freeway improvement projects on Interstate 405, Interstate 5, State Route 55, State Route 57, and State Route 91. Approximately \$171 million is budgeted to improve streets and roads, including \$56 million to fund the Local Fair Share Program, \$61 million for the Regional Capacity Program, and \$128 million for M2 Transit bus and rail projects, including \$43 million for the OC Streetcar project.

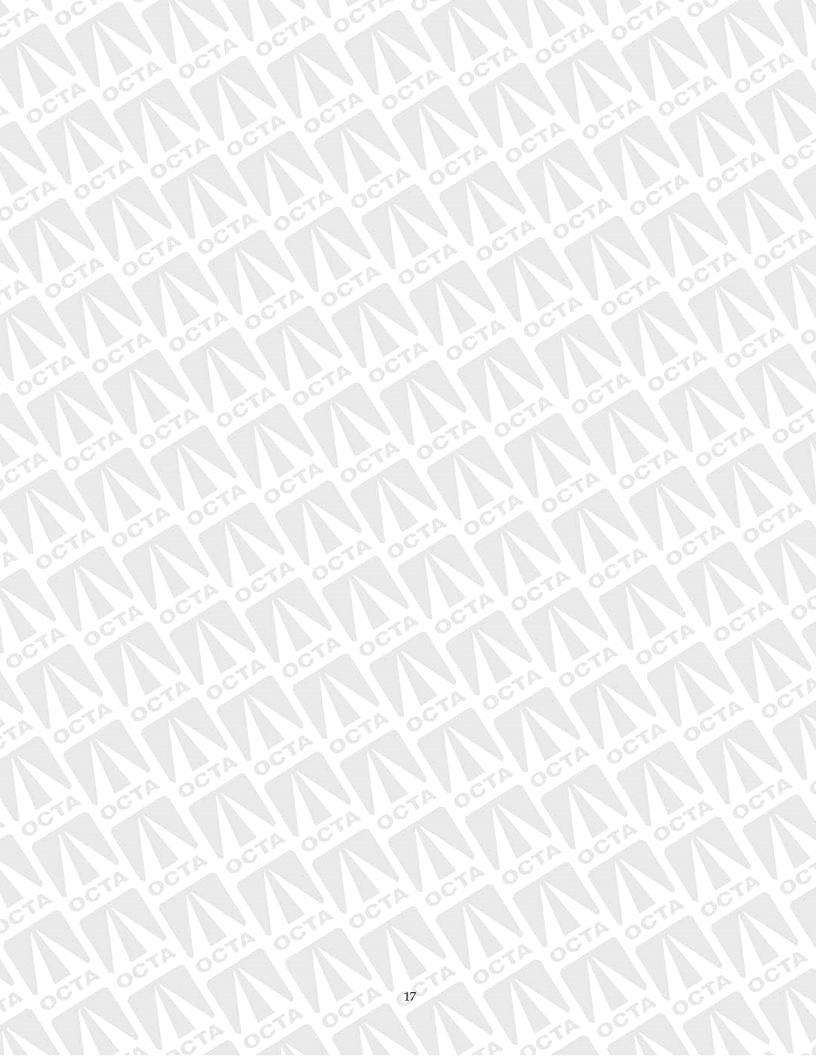
### ORANGE COUNTY TRANSPORTATION AUTHORITY MANAGEMENT'S DISCUSSION AND ANALYSIS

In fiscal year 2018-19, the budget to support the Bus Program is \$366 million. The budget includes efforts to continue OC Bus 360°, which aims to improve bus service and increase efficiency of the transit system. The budget also maintains existing bus service levels at 1.6 million service hours and has no fare increase.

The fiscal year 2018-19 budget demonstrates OCTA's continued commitment to provide an effective, efficient, and innovative multi-modal transportation network to enhance the quality of life and keep the residents and commuters of Orange County moving.

#### Contacting OCTA's Management

This financial report is designed to provide a general overview of OCTA's finances for all those with an interest in the government's finances and to demonstrate OCTA's accountability for the money it receives. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the Finance and Administration Division at the Orange County Transportation Authority, 550 South Main Street, P.O. Box 14184, Orange, California 92863-1584.



## ORANGE COUNTY TRANSPORTATION AUTHORITY Statement of Net Position June 30, 2018

(amounts expressed in thousands)		vernmental activities		siness-type Activities		Total
Assets						
Cash and investments	\$	874,347	s	595,267	\$	1,469,614
Receivables:	4	0. 1,0 1.	Ψ	0,0,20,	Ψ	1,105,011
Interest		3,348		2,840		6,188
Operating grants		10,114		75,324		85,438
Capital grants		3,250		24,395		27,645
Other		247		19,694		19,941
Internal balances		(19,342)		19,342		-
Due from other governments		152,531		7,456		159,987
Condemnation deposits		15,331		5,684		21,015
Note receivable		26,204		-		26,204
Inventory				2,794		2,794
Restricted cash and investments:				_,,,,		_,,,,
Cash equivalents		_		24,321		24,321
Investments		6,242		21,521		6,242
Prepaid retirement		5,477		10,982		16,459
Other assets		11,593		3,086		14,679
Assets held for resale				-		
		3,598		-		3,598
Capital assets, net:		207.224		147.262		254 (97
Nondepreciable		207,324		147,363		354,687
Depreciable		4,109		254,126		258,235
Intangible asset - tollroad franchise, net		-		122,868		122,868
Total Assets		1,304,373		1,315,542		2,619,915
Deferred Outflows of Resources						
Deferred charge on refunding		-		8,342		8,342
Deferred outflows - pensions		21,346		39,776		61,122
Deferred outflows - OPEB		421		270		691
Total Deferred Outflows of Resources		21,767		48,388		70,155
Liabilities						
Accounts payable		66,278		43,186		109,464
Accrued payroll and related items		1,881		3,903		5,784
Accrued interest payable		7,693		1,924		9,617
Due to other governments		18,104		3,426		21,530
Unearned revenue		11,713		16,250		27,963
Other liabilities		65		303		368
Noncurrent liabilities:		00		000		000
Due within one year		8,171		15,954		24,125
Due in more than one year		314,029		287,298		601,327
Total OPEB liability		872		560		1,432
Net pension liability		59,676		153,163		212,839
Total Liabilities		488,482		525,967		1,014,449
		,		,		,,,,,
Deferred Inflows of Resources		22.625		41 770		(4.200
Deferred inflows - pensions  Total Deferred Inflows of Resources		22,625 <b>22,625</b>		41,773 41,773		64,398 <b>64,398</b>
	-	,		, -		. ,
Net Position						
Net investment in capital assets		211,433		339,677		551,110
Restricted for:						
Measure M program		533,575		-		533,575
Measure M - Environmental Mitigation Program		6,242		-		6,242
Debt service		23,139		235		23,374
Motorist services		2,697		-		2,697
Capital		-		10,221		10,221
Operating reserve		-		3,066		3,066
State of Good Repair Program		-		3,254		3,254
Unrestricted		37,947		439,737		
Onestretea		31,71		437,737		477,684

#### Statement of Activities For the Year Ended June 30, 2018

Net (Expense) Revenue and

				Program Reven	nues	Cha	nges in Net Positi	on
(amounts expressed in thousands)	Expenses	Indirect Expense Allocation	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental	Business-type Activities	Total
Functions/Programs								
Primary government Governmental activities:								
General government	\$ 80,877	\$ (64,755)	\$ 842	\$ 10,446	\$ 7,542	\$ 2,708	\$ -	\$ 2,708
Measure M program	439,279	20,659	733	81,169	-	(378,036)	-	(378,036)
Motorist services	5,725	875	-	5,492	-	(1,108)	-	(1,108)
Commuter rail	414	58	811	1,126	137	1,602	-	1,602
Total governmental activities	526,295	(43,163)	2,386	98,233	7,679	(374,834)	-	(374,834)
Business-type activities:								
Fixed route	208,167	38,253	40,821	48,952	15,766	-	(140,881)	(140,881)
Paratransit	67,883	1,330	7,969	23,830	2,083	_	(35,331)	(35,331)
Tollroad	25,672	3,352	57,615	1,454	-	-	30,045	30,045
Taxicab administration	385	228	311	-	-	-	(302)	(302)
Total business-type activities	302,107	43,163	106,716	74,236	17,849	-	(146,469)	(146,469)
Total primary government	\$ 828,402	\$ -	\$ 109,102	\$ 172,469	\$ 25,528	(374,834)	(146,469)	(521,303)
	General Rev	venues:						
	Property	taxes				-	15,995	15,995
	Sales taxe	es				515,475	-	515,475
	Unrestric	ted investme	ent earnings			12,609	2,892	15,501
	Other mi	scellaneous r	evenue			133	5,604	5,737
	Transfers					(191,734)	191,734	-
	Total genera	al revenues a	nd transfers			336,483	216,225	552,708
	Change in r	et position				(38,351)	69,756	31,405
	Net position	n - beginning	, as restated			853,384	726,434	1,579,818
	Net positio	n - ending				\$ 815,033	\$ 796,190	\$ 1,611,223

# ORANGE COUNTY TRANSPORTATION AUTHORITY Balance Sheet - Governmental Funds June 30, 2018

(amounts expressed in thousands)	Local ds) General LTA Transportation			TA Debt Service	Nonmajor overnmental Funds	Go	Total vernmental Funds		
Assets									
Cash and investments	\$	27,588	\$ 799,424	\$	12,413	\$ 20,761	\$ 14,161	\$	874,347
Receivables:									
Interest		148	3,037		11	26	126		3,348
Operating grants		527	9,587		-	-	- 2.250		10,114
Capital grants Other		- 209	3		-	-	3,250 35		3,250 247
Due from other funds		1,548	209		-	-	406		2,163
Due from other governments		2,366	104,925		31,938	2,352	10,950		152,531
Condemnation deposits		_,	11,933		-	-,	3,398		15,331
Note receivable		19,194	4,193		-	_	2,817		26,204
Advances to other funds		-	-		-	-	1,964		1,964
Restricted cash and investments:									
Investments		-	6,242		-	-	-		6,242
Prepaid retirement		9,759	-		-	-	-		9,759
Other assets		1,357	1,490		-	-	8,746		11,593
Total Assets	\$	62,696	\$ 941,043	\$	44,362	\$ 23,139	\$ 45,853	\$	1,117,093
Liabilities and Fund Balances									
Liabilities									
Accounts payable	\$	3,102	\$ 57,824	\$	-	\$ -	\$ 5,352	\$	66,278
Accrued payroll and related items		1,881	-		-	-	-		1,881
Compensated absences		6	-		-	-	-		6
Due to other funds		9	1,353		12,209	-	8,569		22,140
Due to other governments		282	16,526		641	-	655		18,104
Unearned revenue - other		659	5,504		-	-	5,550		11,713
Other liabilities		48	17		-	-	-		65
Advances from other funds		5,987	1,964 <b>83,188</b>		12,850	<u> </u>	20,126		1,964 <b>122,151</b>
Total Liabilities	_	3,767	03,100		12,830		20,120		122,131
Deferred Inflows of Resources									
Unavailable revenue - interest on advances		-	-		-	-	818		818
Unavailable revenue - grant reimbursements		659	23,471		-	-	1,816		25,946
Unavailable revenue - reimbursements		400							
from others and other misc revenue		138	6,276		-	-	30		6,444
Unavailable revenue - sale of land Unavailable revenue - sales tax		316	- E 470		2.412	-	-		316
Unavailable revenue - ARTIC		18,295	5,479		2,413	-	-		7,892 18,295
Total Deferred Inflows of Resources		19,408	35,226		2,413	-	2,664		59,711
Fund Balances									
Nonspendable: Condemnation deposits		_					3,398		3,398
Note receivable		583	-		-	-	3,398		583
Prepaid retirement		9,759	-		-	-	-		9,759
Other assets - Deposits, inventory,		,,,,,,							,,,,,,
prepaid amounts		1,357	-		-	-	8,746		10,103
Restricted for:									* *
Transportation programs		23,189	822,629		29,099	-	15,169		890,086
Motorist services		-	-		-	-	2,667		2,667
Debt service		-	-		-	23,139	-		23,139
Assigned to:									
Metrolink/rail operations		2,413	-		-	-	-		2,413
Unassigned		-			-	-	(6,917)		(6,917)
Total Fund Balances		37,301	822,629		29,099	23,139	23,063		935,231
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	\$	62,696	\$ 941,043	\$	44,362	\$ 23,139	\$ 45,853	\$	1,117,093

### Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Position June 30, 2018

(amounts expressed in thousands)

Total fund balances (page 20)	\$	935,231
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.		211,433
Assets held for resale are not current financial resources and, therefore, are not reported in the funds, unless a sales contract is executed prior to the issuance of the financial statements.	:	3,598
Revenue that was earned but not collected within the availability period has not been recognized in the governmental funds.		59,711
Deferred outflows of resources related to pensions are not available to pay for current-period expenditures and, therefore, are not reported in the funds.		17,064
Deferred outflows of resources related to OPEB are not available to pay for current-period expenditures and, therefore, are not reported in the funds.		421
The effect of the elimination entries between the Governmental and the Business-type activitie and the Governmental activities share of the allocation of the profit and loss of the Workers Compensation Internal Service Fund.	s	635
Interest payable on bonds outstanding is not due and payable in the current period and, therefore, is not reported in the funds.		(7,693)
Other postemployment benefits are not due and payable in the current period and, therefore, are not reported in the funds.		(872)
Long-term liabilities related to pensions are not due and payable in the current period and, therefore, are not reported in the funds.		(59,676)
Deferred inflows of resources related to pensions are not due and payable in the current period and, therefore, are not reported in the funds.		(22,625
Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the funds.		(322,194)
Net position of governmental activities (page 18)	\$	815,033

# ORANGE COUNTY TRANSPORTATION AUTHORITY Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Year Ended June 30, 2018

(amounts expressed in thousands)	General	LTA	Local Transportation		Nonmajor Governmental Funds	Total Governmental Funds
Revenues						
Sales taxes	\$ - \$	315,974	\$ 164,470	\$ -	\$ 27,140	\$ 507,584
Transportation improvement fee	-	, -	-	-	5,673	5,673
Vehicle registration fees	_	-	-	-	2,941	2,941
Fines	201	_	-	-	-	201
Contributions from other agencies	8,381	81,308	-	-	2,550	92,239
Interest and investment income	536	4,983	(8)	6,609	133	12,253
Capital assistance grants	426	-	-	-	7,115	7,541
Miscellaneous	928	5,431	_	_	2	6,361
<b>Total Revenues</b>	10,472	407,696	164,462	6,609	45,554	634,793
Expenditures						
Current:						
General government	8,118	93,194	2,052	-	7,609	110,973
Transportation:						
Contributions to other local agencies	164	106,863	2,342	-	398	109,767
Capital outlay	1,562	239,569	-	-	9,161	250,292
Debt service:						
Principal	-	-	-	7,775	-	7,775
Interest		40	-	21,019	-	21,059
Total Expenditures	9,844	439,666	4,394	28,794	17,168	499,866
Excess (deficiency) of revenues						
over (under) expenditures	628	(31,970)	160,068	(22,185)	28,386	134,927
Other financing sources (uses)						
Transfers in	6,675	4,295	-	31,659	3,519	46,148
Transfers out	(136)	(45,939)	(160,870)	-	(30,937)	(237,882)
Proceeds from sale of capital assets	3,605	-	-	-	-	3,605
Total other financing sources (uses)	10,144	(41,644)	(160,870)	31,659	(27,418)	(188,129)
Net change in fund balances	10,772	(73,614)	(802)	9,474	968	(53,202)
Fund balances - beginning	26,529	896,243	29,901	13,665	22,095	988,433
Fund balances - ending	\$ 37,301 \$	822,629	\$ 29,099	\$ 23,139	\$ 23,063	\$ 935,231

#### Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Year Ended June 30, 2018

(amounts expressed in thousands)	 
Amounts reported for governmental activities in the Statement of Activities (page 19) are different because:	
Net change in fund balances - total governmental funds (page 22)	\$ (53,202)
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation and amortization expense. This is the amount by which capital outlays exceeded depreciation in the current period.	8,846
The net effect of various miscellaneous transactions involving capital assets (i.e., sales, trade-ins, and donations) is to decrease net position.	(3,605)
Donations and/or sales related to land held for resale are not reported as revenues in governmental funds, unless a sales contract is executed prior to the issuance of the financial statements. However, they are included in the Statement of Activities.	(4,702)
Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenue in the funds, but are reported as deferred inflows of resources.	5,834
The issuance of long-term debt (e.g., bonds) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction has an effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the Statement of Activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.	8,522
The rent holiday related to the administrative headquarters building does not require the use of current financial resources, and therefore, is not reported as an expenditure in governmental funds.	(231)
Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.	189
The effect of the elimination entries between the Governmental and the Business-type activities and the Governmental activities share of the allocation of the profit and loss of the Workers Compensation Internal Service Fund.	 (2)
Change in net position of governmental activities (page 19)	\$ (38,351)

#### Statement of Fund Net Position Proprietary Funds June 30, 2018

Assets Current assets:	\$ 316,505					
	\$ 316,505					
Cullett assets.	\$ 316,505					
Cash and investments	Ψ 510,505	\$ 155,650	\$ 82,483	\$ 50	\$ 554,688	\$ 40,579
Receivables:		Ψ 100,000	Ψ 02,403	φ 50	Ψ 334,000	Ψ 40,377
Interest	1,721	556	329	_	2,606	234
Operating grants	75,324	-	327	_	75,324	254
Capital grants	24,395	_		_	24,395	_
Violations, net	2 <del>1</del> ,393	16,177		_	16,177	_
Farebox	465	-	_	_	465	_
Other	1,322	1,432	_	_	2,754	298
Due from other funds	20,186	-	_	_	20,186	270
Due from other governments	7,083	364	_	9	7,456	_
Condemnation deposits	7,003	-	5,684	_	5,684	_
Inventory	2,794	_	J,00 <del>1</del>	_	2,794	_
Prepaid retirement	10,928	_	_	54	10,982	_
Other assets	1,394	313	_	J4 -	1,707	1,379
Total current assets	462,117	174,492	88,496	113	725,218	42,490
Noncurrent assets:						
Restricted cash and investments:						
Cash equivalents	_	24,321	_	_	24,321	_
Capital assets, net:		24,021			24,021	
Nondepreciable	55,199	_	92,164	_	147,363	_
Depreciable	249,612	4,486	28	_	254,126	_
Intangible asset - tollroad franchise, net	-	122,868	_	_	122,868	_
Total noncurrent assets	304,811	151,675	92,192	_	548,678	
Total Assets	766,928	326,167	180,688	113	1,273,896	42,490
Deferred Outflows of Resources						
Deferred charge on refunding	_	8,342	_	_	8,342	_
Deferred outflows - pensions	39,626	-	_	150	39,776	_
Deferred outflows - OPEB	266	_	_	4	270	_
Total Deferred Outflows of Resources	39,892	8,342		154	48,388	

#### Statement of Fund Net Position Proprietary Funds, Continued June 30, 2018

(amounts expressed in thousands)	OCTD	91 Express Lanes	I-405 Express Lanes	Nonmajor Enterprise Fund OCTAP	Total Enterprise Funds	Internal Service Funds
Liabilities						
Current liabilities:						
Accounts payable	24,253	7,738	10,580	2	42,574	612
Accounts payable Accrued payroll and related items	3,895	7,736	10,360	3 8	3,903	012
Accrued interest		1 024	=	8	1,924	-
Due to other funds	-	1,924	-	-		-
	-	209	-	-	209	- 2.274
Claims payable	1 1 1 0	-	2 270	-	2.426	3,374
Due to other governments	1,148	- - 0-2	2,278	-	3,426	-
Unearned revenue	10,386	5,853	-	11	16,250	-
Other liabilities	3	300	-	-	303	-
Current portion of		E 010		4.4	10 500	
long-term liabilities	6,756	5,810	- 40.050	14	12,580	-
Total current liabilities	46,441	21,834	12,858	36	81,169	3,986
Noncurrent liabilities:						
Claims payable	-	-	_	-	_	14,548
Net OPEB liability	550	-	-	10	560	-
Net pension liability	152,604	-	-	559	153,163	_
Long-term liabilities	943	105,818	165,988	1	272,750	_
Total noncurrent liabilities	154,097	105,818	165,988	570	426,473	14,548
<b>Total Liabilities</b>	200,538	127,652	178,846	606	507,642	18,534
Deferred Inflows of Resources						
Deferred inflows - pensions	41,594	_	_	179	41,773	_
Total Deferred Inflows of Resources	41,594	-	-	179	41,773	-
Net Position						
Net investment in capital assets	304,810	34,867	=	-	339,677	=
Restricted for:						
Debt service	-	235	-	-	235	-
Capital	-	10,221	-	-	10,221	-
Operating reserves	-	3,066	=	-	3,066	-
State of Good Repair Program	3,254	-	-	-	3,254	-
Unrestricted	256,624	158,468	1,842	(518)	416,416	23,956
<b>Total Net Position</b>	\$ 564,688	\$ 206,857	\$ 1,842	\$ (518)	\$ 772,869	\$ 23,956

### Reconciliation of the Statement of Fund Net Position of Proprietary Funds to the Statement of Net Position June 30, 2018

(amounts expressed in thousands)

Amounts reported for business-type activities in the Statement of Net Position (page 18) are different because:

#### Total net position (page 25)

\$ 772,869

Internal service funds are used by management to charge the costs of risk management to individual funds. The assets and liabilities of the general liability and workers' compensation internal service funds are included in business-type activities. Additionally, the effect of the elimination entries between the Governmental and the Business-type activities and the Governmental activities share of the allocation of the profit and loss of the Workers Compensation Internal Service Fund is included in this difference.

23,321

Net position of business-type activities (page 18)

\$ 796,190

# ORANGE COUNTY TRANSPORTATION AUTHORITY Statement of Revenues, Expenses and Changes in Fund Net Position Proprietary Funds For the Year Ended June 30, 2018

(amounts expressed in thousands)	OCTD	91 Express Lanes	I-405 Express Lanes	Nonmajor Enterprise Fund OCTAP	Total Enterprise Funds	Internal Service Funds
Operating revenues:						
User fees and charges	\$ 45,006	\$ 57,615	\$ -	\$ -	\$ 102,621	\$ -
Permit fees	-	-	-	311	311	-
Charges for services	-	-	-	-	-	9,970
Total operating revenues	45,006	57,615	-	311	102,932	9,970
Operating expenses:						
Wages, salaries and benefits	104,717	-	-	347	105,064	-
Maintenance, parts and fuel	13,723	-	-	-	13,723	-
Purchased services	87,587	6,484	-	-	94,071	-
Administrative services	39,385	2,481	870	228	42,964	198
Other	7,696	29	2	6	7,733	405
Insurance claims and premiums	-	332	-	-	332	8,503
Professional services	20,453	6,281	1,737	28	28,499	1,396
General and administrative	4,063	548	7	3	4,621	-
Depreciation and amortization	39,058	3,473	3	-	42,534	-
Total operating expenses	316,682	19,628	2,619	612	339,541	10,502
Operating income (loss)	(271,676)	37,987	(2,619)	(301)	(236,609)	(532)
Nonoperating revenues (expenses):						
Federal operating assistance grants	69,792	-	-	-	69,792	-
Property taxes allocated by the County of Orange	15,995	-	-	-	15,995	-
Investment earnings	2,065	900	(247)	4	2,722	170
Interest expense	-	(5,192)	(1,586)	-	(6,778)	-
Other	10,106	1,321	-	166	11,593	1,542
Total nonoperating revenues (expenses)	97,958	(2,971)	(1,833)	170	93,324	1,712
Income (loss) before contributions and transfers	(173,718)	35,016	(4,452)	(131)	(143,285)	1,180
Capital contributions	19,965	-	160	-	20,125	-
Transfers in	198,781	-	22	-	198,803	-
Transfers out	(5,935)	(1,134)	-	-	(7,069)	
Change in net position	39,093	33,882	(4,270)	(131)	68,574	1,180
Total net position - beginning, as restated	525,595	172,975	6,112	(387)	704,295	22,776
Total net position - ending	\$ 564,688	\$ 206,857	\$ 1,842	\$ (518)	\$ 772,869	\$ 23,956

#### Reconciliation of the Statement of Revenues, Expenses and Changes in Fund Net Position of Proprietary Funds to the Statement of Activities For the Year Ended June 30, 2018

(amounts expressed in thousands)

Amounts reported for business-type activities in the Statement of Activities (page 19) are different because:

#### Net change in fund net position - total enterprise funds (page 27)

68,574

Internal service funds are used by management to charge the costs of risk management to individual funds. The net revenue of the general liability and workers' compensation internal service funds are included in business-type activities in the Statement of Net Position. Additionally, the effect of allocating the workers' compensation Internal Service Fund loss to the governmental activities is included in this difference.

1,182

Change in net position of business-type activities (page 19)

\$ 69,756

#### Statement of Cash Flows Proprietary Funds For the Year Ended June 30, 2018

(amounts expressed in thousands)	OCTD		Express Lanes		I-405 Express Lanes	Enter Fu	major rprise ind TAP	Totals	Internal Service Funds
Cash flavor from an austing activities.									
Cash flows from operating activities: Receipts from customers and users	\$ 48,377	\$	54,338	\$		\$	302	\$ 103,017	\$ -
Receipts from interfund services provided	ψ <del>1</del> 0,5//	Ψ	J <del>4</del> ,330	Ψ	_	Ψ	-	Ψ 103,017	9,912
Payments to suppliers	(128,661)		(13,293)		(1,771)		(39)	(143,764)	(2,127)
Payments to claimants	(120,001)		(13,273)		(1,771)		(37)	(143,704)	(7,637)
Payments to employees	(104,073)		_		(2)		(358)	(104,433)	(7,037)
Payments for interfund services used	(43,461)		(2,481)		(870)		(228)	(47,040)	(198)
Advertising revenue received	3,667		(2,401)		(070)		(220)	3,667	(170)
Miscellaneous revenue received	6,150		1,108		_		- 175	7,433	1,542
					(2.642)				
Net cash provided by (used for) operating activities	(218,001)		39,672		(2,643)		(148)	(181,120)	1,492
Cash flows from noncapital financing activities:									
Federal operating assistance grants received	13,081		-		-		-	13,081	-
Reimbursements from other governments	-		119		-		-	119	-
Property taxes received	16,006		-		-		-	16,006	-
Transfers from other funds	182,562		-		22		-	182,584	-
Transfers to other funds	(5,935)		(925)		-		-	(6,860)	_
Net cash provided by (used for) noncapital								· · · · · · · · · · · · · · · · · · ·	
financing activities	205,714		(806)		22		-	204,930	-
Cash flows from capital and related financing activities:									
Federal capital grants for acquisition and									
	7106				069			0.154	
construction of capital assets	7,186		-		968		-	8,154	-
Proceeds from sale of capital assets	8		-		- (2 E42)		-	8 (2.542)	-
Payments for condemnation deposits related to capital	<del>-</del>		-		(3,543)		-	(3,543)	-
Payments on transfers from other funds	=		-		(9,462)		-	(9,462)	-
Proceeds from issuance of long term debt	-		-		165,000		-	165,000	-
Principal payment on long-term debt	=		(5,525)		-		-	(5,525)	-
Payments on advances from other funds	-		-		(10,020)		-	(10,020)	-
Interest paid on long-term debt	-		(5,270)		(598)		-	(5,868)	-
Acquisition and construction of capital assets	(18,538)		(654)		(56,682)		-	(75,874)	-
Net cash provided by (used for) capital and									
related financing activities	(11,344)		(11,449)		85,663		-	62,870	-
Cash flows from investing activities:									
<u> </u>	1 475		<b>411</b>		(576)			1 710	110
Investment earnings	1,675		611		(576)		-	1,710	119
Net cash provided by (used for) investing activities	1,675		611		(576)			1,710	119
Net increase (decrease) in cash and cash equivalents	(21,956)		28,028		82,466		(148)	88,390	1,611
Cash and cash equivalents at beginning of year	338,461		151,943		17		198	490,619	38,968
Cash and cash equivalents at end of year	\$ 316,505	\$	179,971	\$	82,483	\$	50	\$ 579,009	\$ 40,579

Statement of Cash Flows Proprietary Funds, Continued For the Year Ended June 30, 2018

(amounts expressed in thousands)	(	OCTD		Express Lanes	E	I-405 express Lanes	Ent F	nmajor erprise fund CTAP		Totals	S	nternal ervice funds
Reconciliation of operating income (loss) to net cash												
provided by (used for) operating activities:												
Operating income (loss)	\$	(271,676)	\$	37,987	\$	(2,619)	\$	(301)	\$	(236,609)	\$	(532)
Adjustments to reconcile operating income (loss) to net ca	ash											
provided by (used for) operating activities:												
Depreciation expense		39,058		886		3		-		39,947		-
Amortization of franchise agreement		-		2,587		-		-		2,587		-
Amortization of prepaid retirement		16,748		-		-		77		16,825		-
Amortization of prepaid expense		-		35		-		-		35		-
Amortization of prepaid insurance		-		332		-		-		332		-
Pension expense		15,451		-		-		66		15,517		-
Advertising revenue		4,000		-		-		-		4,000		-
Miscellaneous		6,106		1,108		-		166		7,380		-
Insurance recoveries		-		-		-		-		-		1,542
Change in assets and liabilities:												
Receivables		115		(3,850)		-		-		(3,735)		20
Due from other governments		2,123		` - ´		-		(9)		2,114		-
Inventory		135		-		-		- ` ´		135		-
Prepaid retirement		(15,703)		-		-		(71)		(15,774)		-
Other assets		562		(413)		-		- ′		149		(39)
Deferred outflows of resources related to pensions		(7,754)		- ′		-		(25)		(7,779)		- ′
Accounts payable		(15)		1,993		_		(2)		1,976		(524)
Accrued payroll and related items		200		, -		_		(7)		193		-
Compensated absences		(19)		-		-		(21)		(40)		-
Claims payable		-		_		_		-		-		1,025
Due to other governments		587		(1,566)		(27)		_		(1,006)		, -
Unearned revenue		353		544		-		13		910		_
Other liabilities		_		29		-		_		29		_
Net OPEB liability		51		_		-		1		52		_
Net pension liability		(8,323)		_		-		(35)		(8,358)		_
Total adjustments		53,675		1,685		(24)		153		55,489		2,024
Net cash provided by (used for) operating activities	\$	(218,001)	\$	39,672	\$	(2,643)	\$	(148)	¢	(181,120)	\$	1,492
Net cash provided by (used for) operating activities	Ψ	(210,001)	φ	39,072	Ψ	(2,043)	Ψ	(140)	φ	(101,120)	Ф	1,492
Reconciliation of cash and cash equivalents to statement of												
net position:									,			
Cash and investments	\$	316,505	\$	155,650	\$	82,483	\$	50	\$	,	\$	40,579
Restricted cash and cash equivalents		-		24,321		-		-		24,321		-
Total cash and cash equivalents	\$	316,505	\$	179,971	\$	82,483	\$	50	\$	579,009	\$	40,579
Noncash capital, financing and investing activities:												
Capital contributions *	\$	9,675	\$	_	\$	(808)	\$	_	\$	8,867	\$	_
Investment earnings - accrued interest	-	1,244		236		326		_	,	1,806	•	37
Amortization of bond premium		-		(644)		-		_		(644)		-
Amortization of deferred amount on refunding		_		670		_		_		670		_
- mioral or actoried unionity of formiding				0,0						0,0		

<sup>\*</sup>For OCTD, cash portion related to this amount includes \$7,186 for federal capital grants from acquisition and construction of capital assets and \$6,420 from change in unearned revenues as well as \$(3,316) from change in due from other governments relating to federal capital grants for OCTD. For nonmajor enterprise funds, cash portion related to this amount is \$968.

#### Statement of Net Position Fiduciary Funds June 30, 2018

(amounts expressed in thousands)	Scholarship Trust Fund		ARBA Trust Fund	
Assets				
Cash and cash equivalents held in OCTA pool	\$	5	\$	-
Cash and cash equivalents held in OCERS pool		-		222
Investments at fair value:				
Mutual funds		-		16,300
Total Assets		5		16,522
Net Position				
Held in trust for future scholarships		5		-
Restricted for pension benefits		-		16,522
Total Net Position	\$	5	\$	16,522

## Statement of Changes in Net Position Fiduciary Funds

#### For the Year Ended June 30, 2018

(amounts expressed in thousands)	Schola Trust	arship A	ARBA Trust Fund	
Additions				
Contributions:				
Employer contributions	\$	- \$	931	
Private donations		15	-	
Total contributions		15	931	
Investment income:				
Investment income		-	1,179	
Less investment expense		-	(24)	
Net investment income		-	1,155	
Total additions		15	2,086	
Deductions				
Benefits		-	1,205	
Scholarships		15	- -	
Total deductions		15	1,205	
Net increase in net position		-	881	
Net position - beginning		5	15,641	
Net position - ending	\$	5 \$	16,522	

June 30, 2018

(amounts expressed in thousands)

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### **Reporting Entity**

On June 20, 1991, under the authority of Senate Bill 838, the Orange County Transportation Authority (OCTA) was formed as a special district by merging the following agencies and funds:

Orange County Transportation Commission (OCTC)

Orange County Transit District (OCTD)

Orange County Local Transportation Fund (LTF)

Orange County Unified Transportation Trust (OCUTT)

Transit Development Reserve

Orange County Local Transportation Authority (LTA)

State Transit Assistance Fund (STAF)

Orange County Service Authority for Freeway Emergencies (SAFE)

Orange County Service Authority for Abandoned Vehicles (SAAV)

Orange County Consolidated Transportation Services Agency (CTSA)

Orange County Congestion Management Agency

On January 3, 2003, OCTA purchased from the California Private Transportation Company (CPTC) its interest in a franchise agreement for a toll facility (see note 8).

The OCTA Board of Directors (Board) consists of 18 members. Five members are the Orange County Board of Supervisors, 10 members are city representatives (one per supervisorial district selected by population-weighted voting, and one per supervisorial district selected on a one-city, one-vote method), two public members (neither of whom can be an elected official or have been an elected official during the previous four years), and one is a non-voting ex-officio member appointed by the governor (Caltrans District Director).

The accompanying financial statements present the government and its component units, entities for which OCTA is considered accountable. Blended component units are, in substance, part of the government's operations, even though they are legally separate entities. Thus blended component units are appropriately presented as funds of the primary government.

The Orange County Local Transportation Authority (LTA), a blended component unit of OCTA, was created pursuant to the provisions of the Local Transportation Authority and Improvement Act commencing with Section 180000 of the California Public Utilities Code and pursuant to Ordinance No. 2, adopted by the Board of Directors of the LTA on August 2, 1989. The Board also serves as the Board of Directors for the LTA. Management of OCTA is responsible for the operations of LTA. Separate financial statements for the LTA are prepared and available from the OCTA Finance and Administration Division.

The Orange County Service Authority for Freeway Emergencies (SAFE), a blended component unit of OCTA, was created by Senate Bill 1199 which authorized the County Board of Supervisors, upon approval from a majority of the cities with a majority of the population, to establish SAFE. In 1986, SAFE began the implementation and operation of a freeway system of call boxes to help with motorist emergencies. SAFE is funded by a \$1.00 (absolute dollars) fee paid at the time of vehicle registration. The Board also serves as the Board of Directors for SAFE. Management of OCTA is responsible for the operations of SAFE. Separate financial statements are not issued for SAFE.

The Orange County Service Authority for Abandoned Vehicles (SAAV), a blended component unit of OCTA, was created by Senate Bill 4114 which authorized the County Board of Supervisors, upon approval from a majority of the cities with a majority of the population, to establish SAAV. In 1992, SAAV began funding cities' efforts to remove unsightly and potentially dangerous abandoned vehicles. SAAV was funded by a \$1.00 (absolute dollars) fee paid at the time of vehicle registration. The Board also serves as the Board of Directors for SAAV. Management of OCTA is responsible for the operations of SAAV. Separate financial statements are not issued for SAAV. In April 2012, the fee authorization for SAAV expired. SAAV will continue to fund abandoned vehicle abatements until all revenue is expended.

The Orange County Transit District (OCTD), a blended component unit of OCTA, was created by an act of the California State Legislature in 1965 and approved by the voters of Orange County in November 1970. OCTD commenced operating a public transportation system in Orange County in August 1972. OCTD is primarily funded by the Local Transportation Fund (LTF), which is derived from a one-quarter cent of the general sales tax collected statewide. The Board also serves as the Board of Directors for OCTD. Management of OCTA is responsible for the operations of OCTD. Separate financial statements are not issued for OCTD.

There are many other governmental agencies, including the County of Orange (County), providing service within the area served by OCTA. These other governmental agencies have independently elected governing boards and are, therefore, not under the direction of OCTA. Financial information for these agencies is not included in the accompanying financial statements.

OCTA is funded primarily by sales taxes, farebox collections, tolls, property taxes, gasoline sales tax and various federal and state grant programs. OCTA oversees most Orange County bus and rail transit and the 91 Express Lanes operations, administers the Measure M program (one-half percent sales tax revenues), coordinates freeway and regional road projects, and serves as the local advocate and facilitator of state and federal transportation funding programs.

#### **Basis of Presentation**

OCTA's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities and fund financial statements that provide a more detailed level of financial information.

Government-wide Statements: The statement of net position and the statement of activities report information for all of the nonfiduciary activities of OCTA. The effect of interfund activity, except for internal service fund activity provided and used, has been eliminated from these statements. Internal service fund activity predominately serves the OCTD Enterprise Fund and, therefore, the net balances are included in the business-type activities. Indirect costs have been allocated to the functions/programs on the statement of activities in a separate column entitled "Indirect Expense Allocation." Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on charges and fees for support.

The statement of activities demonstrates the degree to which the program expenses of a given function are offset by program revenues. Program expenses include direct expenses, which are clearly identifiable with a specific function. Interest expense related to the sales tax revenue bonds and commercial paper, the capital lease, and the taxable bonds and advances from OCTA funds is reported as a direct expense of the Measure M program, fixed route, and toll road functions, respectively, as it would be misleading to exclude the interest from direct expenses and the borrowings are considered essential to the creation or continuing existence of these programs. For the year ended June 30, 2018, interest expense of \$20,311, \$6,778, was included in Measure M and toll road program costs, respectively. Program revenues include: charges to customers or applicants who purchase, use, or directly benefit from services or privileges provided by a given function and grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Sales taxes and other revenues are not reported as program revenues and instead, are reported as general revenues.

<u>Fund Financial Statements:</u> The fund financial statements provide information about OCTA's funds, including its fiduciary funds, though the latter are excluded from the government-wide financial statements. Separate statements for each fund category – governmental, proprietary, and fiduciary – are presented. The emphasis of fund financial statements is on major governmental and enterprise funds, each displayed in a separate column. All remaining governmental and enterprise funds are aggregated and reported as nonmajor funds.

OCTA reports the following major governmental funds:

- General Fund This fund is the general operating fund of OCTA. It is used to account for
  the financial resources of the general government as well as the transit operations of
  OCTA, except for those required to be accounted for in another fund.
  - In fiscal year 2014-15, the Commuter and Urban Rail Endowment (CURE) fund, previously reported as a special revenue fund, was consolidated with the General fund as it no longer met the definition of a special revenue fund.
- Local Transportation Authority (LTA) Fund This special revenue fund accounts for revenues received and expenditures made and is restricted for the implementation of the Orange County Traffic Improvement and Growth Management Plan (Measure M).

Funding is provided by a one-half percent sales and use tax assessed for twenty years pursuant to Measure M, which became effective April 1, 1991, and more recently was renewed for an additional 30 years from April 1, 2011 to March 31, 2041. The Measure M ordinance, as approved in an election by the voters of Orange County, requires that sales tax revenues only be expended on projects included in the ordinance.

- Local Transportation Fund (LTF) This special revenue fund accounts for revenues
  received and expenditures made and is restricted for use on certain transit projects within
  Orange County. Funding is generated from a one-quarter percent state sales and use tax
  pursuant to the California Transportation Development Act (TDA). Expenditures of these
  monies must be made in accordance with TDA provisions.
- LTA Debt Service Fund This fund accounts for the resources accumulated and payments made for principal and interest on long-term debt of the LTA.

#### OCTA reports the following enterprise funds:

- *Orange County Transit District (OCTD) Fund* This fund accounts for the transit operations of OCTA. The primary sources of funding for transit operations are the TDA one-quarter percent sales tax, farebox collections and federal/state grants.
- 91 Express Lanes Fund This fund accounts for the operations of the 91 Express Lanes. The primary source of funding for the operations is toll revenues and related fees.
- *I-405 Express Lanes Fund* This fund accounts for the construction of the I-405 Express Lanes. The primary source of funding during the construction phase is the TIFIA Loan. After construction, this fund will account for the operations of the I-405 Express Lanes and the primary source of funding for the operations will be toll revenues and related fees.
- Orange County Taxicab Administration Program (OCTAP) Fund This fund accounts for the taxicab licensing and driver's permit program. The sources of funding for the operations are the permit fees.

#### Additionally, OCTA reports the following fund types:

Internal Service Funds – These funds account for the risk management activities of OCTA, which are managed through a combination of purchased insurance and self-insurance. OCTA's internal services funds are the General Liability fund and the Worker's Compensation fund.

OCTA reports the following fiduciary funds:

- *Private-Purpose Trust Fund* This fund accounts for the resources legally held in trust for providing scholarships and supporting activities for other organizations' special programs.
- *Additional Retiree Benefit Account (ARBA) Trust Fund* This fund accounts for the resources legally held in trust for additional retiree benefits.

#### **Measurement Focus and Basis of Accounting**

The government-wide and the proprietary and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned, and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Tolls are collected from customers on a prepaid basis, and unearned tolls are reported as unearned revenue. Toll revenues are recognized when customers utilize the toll road facility. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the grantor have been met. Property taxes are recognized as revenues in the year for which they are levied.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, OCTA considers revenues to be available if they are collected within 90 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred; however, principal and interest expenditures on long-term debt and compensated absences of governmental funds are recorded only when payment is due.

Revenues susceptible to accrual are sales and gas taxes collected and held by the state at year-end on behalf of OCTA, intergovernmental revenues, interest revenue, charges for services, and fines and fees. In applying the susceptible to accrual concept to intergovernmental revenues, there are two types of revenues. For one, monies must be expended for the specific purpose or project before any amounts will be paid to OCTA; therefore, revenues are recognized based upon the expenditures incurred. In the other, monies are unrestricted and are usually revocable only for failure to comply with prescribed compliance requirements. These resources are reflected as revenues at the time of receipt or earlier if the susceptible to accrual criteria are met.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of OCTA's proprietary funds are charges to customers for services. Operating expenses for proprietary funds include the cost of services, administrative expenses and depreciation on capital assets.

All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

#### **Cash and Investments**

OCTA maintains cash and investments in accordance with the Investment Policy (Policy) originally adopted by the Board on May 8, 1995, and most recently amended on June 11, 2018. The Policy complies with, or is more restrictive than, the California Government Code (Code). The majority of OCTA's investments are managed by four private sector investment managers. At June 30, 2018, the investment portfolios were held by MUFG Union Bank, N.A. as custodial bank. Separate investment manager accounts are maintained for the proceeds of bond issues, with the earnings for each bond issue accounted for separately. Cash from other OCTA revenue sources is commingled for investment purposes, with investment earnings allocated to the different accounts based on average daily account balances.

OCTA holds investments that are measured at fair value on a recurring basis. OCTA categorizes the fair value measurements of its investments based on the hierarchy established by generally accepted accounting principles. The fair value hierarchy, which has three levels, is based on the valuation inputs used to measure an asset's fair value: Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are inputs - other than quoted prices included in Level 1 - that are observable including quoted prices for similar assets in active markets and quoted prices for identical or similar assets in markets that are not active; Level 3 inputs are unobservable inputs. Most of OCTA's leveled investments are measured using Level 2 inputs.

Investments in U.S. government and U.S. agency securities, medium-term notes, repurchase agreements, variable and floating rate securities, mortgage and asset-backed securities and corporate notes are carried at fair value based on quoted market prices, except for money market investments and participating interest-earning investment contracts with a remaining maturity of one year or less at purchase date, which are carried at amortized cost which approximates fair value. The Orange County Investment Pool (OCIP) is carried at fair value based on the value of each participating dollar as provided by the OCIP. The state managed Local Agency Investment Fund (LAIF) is carried at fair value based on the value of each participating dollar as provided by LAIF.

The Policy requires that assets in the portfolio consist of the following investments, with maximum permissible concentrations based on book value, and may be more restrictive than applicable state statutes for the following investment types: OCTA notes and bonds, U.S. treasuries, federal instrumentality securities, federal agencies, state of California and local agency obligations, banker's acceptance, commercial paper, negotiable certificates of deposit, repurchase agreements, medium-term maturity corporate securities, money market funds, other mutual funds, mortgage or asset-backed securities, LAIF, OCIP, California Asset Management Program, variable and floating rate securities, derivatives and bank deposits. Investment agreements are also allowed for bond issues.

LAIF is regulated by Code Section 16429 under the oversight of the Treasurer of the State of California. Investments in OCIP are limited to those funds legally required to be deposited in the County Treasury. Oversight of the OCIP is conducted by the County Treasury Oversight Committee.

All investments are subject to a maximum maturity of five years, unless specific direction to exceed the limit is given by the Board as permitted by the Code. OCTA policy is to invest only in high quality instruments as permitted by the Code, subject to the limitations of the Policy. Outside portfolio managers must review, on an ongoing basis, the portfolio they manage (including bond proceeds portfolios) to ensure compliance with OCTA's diversification guidelines.

#### Cash and Cash Equivalents

For the purpose of the statement of cash flows, OCTA considers all short-term investments with an initial maturity of three months or less to be cash equivalents. All deposits, certificates of deposit, commercial paper, money market funds, and the proprietary funds' share of OCTA's commingled investment pool represent cash and cash equivalents for cash flow purposes.

#### Receivables

Receivables include an estimate for outstanding unpaid violations of the 91 Express Lanes that OCTA anticipates to collect. For violations less than 90 days old, the receivable is based on a 12-month average of violations collected during that time and is recorded net of an allowance for uncollectible accounts of \$1,119. For those violations in excess of 90 days, the receivable is estimated using a three-year average of violations collected and is recorded net, as the majority is not considered probable of collection. Additionally, the 91 Express Lanes records a receivable for amounts owed from customers, net of an allowance of \$394. Approximately \$13,202 of the 91 Express Lanes violations and customer receivables are not expected to be collected within one year.

#### **Interfund Transactions**

During the course of operations, numerous transactions occur between individual funds involving goods provided or services rendered. There are also numerous transfers of revenues from funds authorized to receive the revenue to funds authorized to expend it. Outstanding interfund balances, including internal financing balances, are reported as due to/from other funds. Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

As a centralized transportation planning and administration agency, OCTA allocates costs related to administrative services from certain funds to benefiting funds. For the 2017-18 fiscal year, \$65,938 of administrative services were charged to other OCTA funds from the general fund. These charges for services are reported as general government expenditures in governmental fund types and as administrative services expenses in the proprietary fund types.

Internal service funds are utilized by OCTA to account for risk management activities in the areas of general liability and workers' compensation. Charges for risk management services are reported as general government expenditures in the governmental funds receiving the services and as wages, salaries and benefits or other operating expenses in the proprietary funds. The risk management internal service funds charged \$9,970 to OCTA's operating funds.

#### **Inventory**

All inventory is valued at cost using the average cost method, which approximates market.

#### **Prepaid Retirement**

Orange County Employee Retirement System (OCERS) provides a 4.50% discount to employers for early payment of employer contributions. OCTA elected to prepay employer contributions for fiscal year 2018-19 in order to benefit from this discount. Under the full accrual basis of accounting, the portion of prepaid retirement, which is expected to reduce the OCTA's net pension liability (NPL) at the next measurement date, is recorded as deferred outflows of resources. The remaining amount, which is not expected to be applied to NPL at the next measurement date, is reported as prepaid asset.

Since OCERS records the prepaid retirement as a liability (unearned contributions) and recognizes them over the periods of the related payroll, the prepaid retirement is reported as a prepaid asset in the governmental fund financial statements (modified accrual perspective).

#### **Restricted Cash and Investments**

Certain proceeds of OCTA's long-term debt, as well as certain resources set aside for their repayment or capital maintenance, are classified as restricted investments, because they are maintained in separate investment accounts and their use is limited by applicable debt covenants.

In addition, OCTA has restricted investments held by the California Community foundation (CCF). The amount invested in the CCF investment pool is a restricted asset as approved for funding by the OCTA Board of Directors in October of 2014. The CCF is headquartered in Los Angeles, California. CCF is a community foundation and holds a 501 (c) 3 status, which meets California State Government Code requirements for community foundations. Legislation providing for OCTA to use a qualified organization to hold and manage the endowment is provided in Government Code §\$65965-65968. An investment committee of 14 members has full discretion over investment decisions. The Endowment Pool is a diversified pool invested for long-term growth and appreciation while providing a relatively predictable stream of distributions that keeps the pace with inflation over time. The target asset allocation is approximately 50% equities, 14% alternative investments, 14% real assets and 22% fixed income.

The purpose of the agreement between CCF and OCTA is to provide for the establishment of a fund within the CCF to receive and hold M2 Environmental Mitigation Program contributions

made by OCTA during the endowment funding period for use in establishing the permanent endowment pursuant to the conservation plan. OCTA is the beneficiary of the fund and, therefore, has reported a restricted asset in the financial statements.

The CCF shall hold, administer, invest, and reinvest the fund in accordance with the CCF's proposal and the objectives set forth in the Scope of Work of the Request for Proposal, each of which is incorporated into the agreement by reference, and in compliance with all applicable state and federal laws, including, but not limited to, Sections 65965, 65966, 69667, and 65968 of the California Government Code and the Uniform Prudent Management of Institutional Funds Act, California Probate Code Section 18501 et seq. The agreement shall remain in place in full force and effect through December 31, 2019.

#### **Assets Held for Resale**

OCTA holds title to property in connection with the purchase of rights-of-way for infrastructure not held by OCTA (see Capital Assets below). These assets are reported as assets held for resale in the governmental activities column in the government-wide financial statements except in cases in which OCTA has entered into a sales contract prior to the issuance of the financial statements. In these cases, the assets held for resale are reported in the governmental funds financial statements. Proceeds received will be reimbursed to the fund in which the initial expenditure was recorded.

#### **Capital Assets**

Capital assets include land, construction in progress, buildings and improvements, machinery, equipment and furniture, transit vehicles, and transponders and are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by OCTA as assets with an initial, individual cost of more than \$5 and a useful life exceeding one year. OCTA also capitalizes transponder purchases, as they are considered a significant class of assets even though individually their cost is less than \$5. Capital assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the acquisition date.

Freeway construction and certain purchases of right-of-way property, for which title vests with Caltrans, are included in capital outlay. Infrastructure consisting primarily of freeway construction and right-of-way acquisition is not recorded as a capital asset in those instances where OCTA does not intend to maintain or operate the property when complete.

The costs of normal maintenance and repairs that do not add to the value of an asset or materially extend an asset's life are not capitalized.

Buildings, machinery, equipment and furniture, vehicles, and transponders are depreciated using the straight line method over the following estimated useful lives:

Asset Type	<b>Useful Life</b>
Buildings and improvements	10-30 years
Machinery, equipment and furniture	3-10 years
Transit vehicles	3-14 years
Transponders	5-7 years

#### **Intangible Asset - Toll Facility Franchise**

OCTA purchased the interest in the franchise agreement for the toll facility from CPTC. The toll facility franchise is amortized over the remaining life of the franchise agreement through December 2065.

#### **Compensated Absences**

Vacation hours accumulated and not taken are accrued at fiscal year-end, and a liability is reported in the government-wide and proprietary fund financial statements.

Sick leave is recorded as an expenditure or expense when taken by the employee. Annually, all administrative, maintenance, and Transportation Communication International Union employees may elect to be paid for sick leave accumulated in excess of 120 hours. Coach operators, on the other hand, may elect to be paid for sick leave accumulated in excess of 80 hours twice a year.

Upon termination, an employee with over 10 years of service is paid any earned but unused sick leave up to a ceiling determined by the employee's applicable union agreement or the personnel and salary resolution. Sick leave is accrued at year-end using the vesting method, and a liability is reported in the government-wide and proprietary fund financial statements.

A liability for vacation and sick leave is reported in the governmental funds as a result of employee terminations.

#### **Deferred Outflows/Inflows of Resources**

In addition to assets, the financial statements will sometimes include a separate section for deferred outflows of resources. This separate financial statement element; deferred outflows of resources, represents a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) until then. OCTA has three items that qualify for reporting in this category, which are reported in the government-wide statement of net position. The first item is the deferred charge on refunding which results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.

The second item is the deferred outflow related to pensions, which represents OCTA's pension contributions made subsequent to the measurement date, change of assumptions, difference between expected and actual experience, and the net difference between projected and actual earnings on plan investments. The third item is the deferred outflow related to other postemployment benefits (OPEB), which represents the change of assumptions and difference between expected and actual experience.

In addition to liabilities, the financial statements will sometimes include a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. On the modified accrual basis of accounting, OCTA has one type of deferred inflow, unavailable revenue. The governmental funds report unavailable revenues from multiple sources for grant reimbursements, a note receivable with the City of Anaheim for ARTIC, a note receivable with the City of Buena Park and interest earned on advances to other funds. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available. In addition, OCTA has a deferred inflow of resources reported in the government-wide statement of net position. This item is the deferred inflows related to pensions, which represents the change of assumptions, difference between expected and actual experience, and the net difference between projected and actual earnings on plan investments. Refer to note 11 for information related to amortization of the deferred outflows/inflows of resources related to pensions and note 12 for the amortization of the deferred outflows related to OPEB.

#### Pension

For purposes of measuring the net pension liability, deferred outflows of resources, and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the OCTA's Orange County Employees Retirement System (OCERS) pension plan and the Additional Retiree Benefit Account (ARBA) supplemental pension plan through OCERS, and additions to/deductions from both plans' fiduciary net position have been determined on the same basis as they are reported by OCERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with benefit terms. Investments are reported at fair value.

#### Other Postemployment Benefits (OPEB)

OPEB expense, deferred outflows of resources related to OPEB, and an implied subsidy payment were used to measure the total OPEB liability. OCTA does not provide any cash subsidy towards the benefit, and there are no assets accumulated in a trust for the plan.

#### Long-Term Debt

In the government-wide financial statements and proprietary fund financial statements, long-term debt is reported as a liability in the applicable governmental activities, business-type activities, or

proprietary fund type statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are recognized as an expense in the period incurred.

In the fund financial statements, governmental funds recognize bond premiums and discounts, as well as bond issuance costs, in the current period. The face amount of debt is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources, while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### Risk Management

OCTA accounts for its risk management activities in internal service funds. Separate internal service funds are used for general liability and workers' compensation. Charges by internal service funds to the general fund, certain special revenue funds, OCTD and OCTAP enterprise funds are based on historical cost information and are adjusted over time, so that internal service fund revenues and expenses are approximately equal. Expenses for the actual or estimated loss from claims are recorded when it is probable that a loss will be incurred and the amount can reasonably be determined. OCTA's risk management activities are a combination of purchased insurance coverage and self-insured risk retention. OCTA's real and personal property, including revenue and non-revenue vehicles, are covered under a commercial property insurance policy. The 91 Express Lanes enterprise fund has purchased commercial property insurance, including business interruption, earthquake and flood coverage related to the toll facility.

#### **Property Taxes**

Property taxes are allocated to OCTA from the County based upon a percentage of real property taxes levied by the County. Following is the property tax calendar:

Lien Date January 1

Levy Date 4th Monday in September
Due Dates November 1 and February 1
Collection Dates December 10 and April 10

#### Contributions to Other Agencies

Contributions to other agencies primarily represent sales tax revenues received by LTA and disbursed to cities for competitive projects, the local fair share, the senior mobility program, and to other outside agencies for projects which are in accordance with the Measure M ordinance. Additionally, contributions are made to Southern California Regional Rail Authority (SCRRA) from the Commuter and Urban Rail Endowment (CURE) fund.

#### **Net Position**

In the government-wide financial statements, net position represents the difference between assets plus deferred outflow of resources and liabilities plus deferred inflow of resources and is classified into three categories.

- Net investment in capital assets This balance reflects the net position of OCTA that is
  invested in capital assets, net of related debt. This net position is generally not accessible
  for other purposes.
- *Restricted Net Position* This balance represents net position that is not accessible for general use because their use is subject to restrictions enforceable by third parties. The government-wide statement of net position reports \$536,272 of net position restricted by enabling legislation for transportation programs and motorist services.
- *Unrestricted Net Position* This balance represents net position that is available for general use.

#### **Fund Balance Classifications**

The governmental fund financial statements present fund balances based on classifications that comprise a hierarchy that is based primarily on the extent to which OCTA is bound to honor constraints on the specific purposes for which amounts can be spent.

The classifications used in the governmental fund financial statements are as follows:

- *Nonspendable* amounts that cannot be spent either because they are not in spendable form or because they are legally or contractually required to be maintained intact.
- Restricted amounts that can be spent only for specific purposes because of constitutional
  provisions or enabling legislation or because of constraints that are externally imposed by
  creditors, grantors, contributors, or the laws or regulations of other governments.
- Committed amounts that can be spent only for specific purposes determined by a formal
  action of the government's highest level of decision-making authority. The Board, as the
  highest level of decision making authority, has the ability to commit fund balances
  through the adoption of a resolution. These committed amounts cannot be used for any
  other purpose unless the Board removes or modifies the use through the adoption of a
  subsequent resolution.
- Assigned amounts that are constrained by OCTA's intent to be used for specific purposes
  and that do not meet the criteria to be classified as restricted or committed. This
  classification also includes residual amounts in governmental funds, other than the
  general fund. The Board establishes and modifies assignments of fund balance through

the adoption of the budget and subsequent budget amendments. The Board retains the authority to assign fund balance.

• *Unassigned* – this classification includes the residual fund balance for the General Fund. It also includes the negative residual fund balance of any other governmental fund that cannot be eliminated by offsetting assigned fund balance amounts.

When both restricted and unrestricted resources are available for use, it is OCTA's policy to use restricted resources first and then unrestricted resources as they are needed. When using unrestricted fund balance amounts, OCTA's Board approved policy is to use committed amounts first, followed by assigned and then unassigned.

#### **Use of Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States requires management to make estimates and assumptions that affect certain reported amounts and disclosures during the reporting period. As such, actual results could differ from those estimates.

#### 2. RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

Explanation of certain differences between the governmental funds balance sheet and the government-wide statement of net position

The governmental funds balance sheet includes a reconciliation between fund balance – total governmental funds and net position – governmental activities as reported in the government-wide statement of net position.

One element of that reconciliation explains that "Capital assets used in governmental activities are not financial resources, and therefore, are not reported in the funds." The details of this \$211,433 difference are as follows:

13,137)
211,433

Another element of that reconciliation explains that "Long-term liabilities, including bonds payable, are not due and payable in the current period, and therefore, are not reported in the funds." The details of this \$(322,194) difference are as follows:

Bonds payable	\$ (310,235)
Plus unamortized bond issuance premium (to be amortized to interest expense)	(1,205)
Administrative headquarters' rent holiday	(4,842)
Compensated absences	 (5,912)
Net adjustment to decrease fund balance - total governmental funds to arrive	
at net position – governmental activities	\$ (322,194)

Explanation of certain differences between the governmental funds statement of revenues, expenditures and changes in fund balances and the government-wide statement of activities

The governmental funds statement of revenues, expenditures and changes in fund balances includes a reconciliation between net changes in fund balances – total governmental funds and changes in net position - governmental activities as reported in the government-wide statement of activities.

One element of that reconciliation explains that "governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation and amortization expense." The details of this \$8,846 difference are as follows:

Capital outlay	\$ 10,119
Depreciation expense	(1,273)
Net adjustment to increase net change in fund balance - total governmental	
funds to arrive at change in net position - governmental activities	\$ 8,846

Another element of that reconciliation states that "The issuance of long-term debt (e.g., bonds) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities." The details of this \$8,522 difference are as follows:

Principal repayments	\$ <i>7,77</i> 5
Change in accrued interest	145
Amortization of premium	602
Net adjustment to increase net change in fund balance - total governmental	
funds to arrive at change in net position - governmental activities	\$ 8,522

#### 3. CASH AND INVESTMENTS

Cash and investments are comprised of the following at June 30, 2018:

Dei	posits:
$\mathbf{r}$	PODICO.

Deposits	\$	32,015
Petty Cash		6
Total cash		32,021
Investments:		
With Orange County Treasurer		12,451
With LAIF		10,356
With Trustee		84,713
With Custodian	1	,370,921
With CA Community Foundation		6,242
Total investments	1	,484,683
<b>Total Cash and Investments</b>	\$ 1	,516,704

Total cash and investments are reported in the following funds:

#### **Unrestricted Cash and Investments:**

Governmental Funds	\$	874,347
Proprietary Funds:		
Enterprise		554,688
Internal Service		40,579
Fiduciary Funds		16,527
Restricted Cash and Investments:		
Governmental Funds:		
LTA		6,242
Proprietary Funds:		
Enterprise		24,321
<b>Total Cash and Investments</b>	<b>\$</b> 2	1,516,704

Restricted investments at June 30, 2018, represent reserves for debt service, capital and operations. As of June 30, 2018, OCTA had the following investments along with weighted average maturity (WAM) information:

Investment	Fair Value	Principal	Interest Rate Range (Rounded)	Maturity Range	WAM (Years)
Orange County Investment Pool	\$ 12,451	\$ 12,515	0.87% - 1.24%	1 day-5 years	0.879
Local Agency Investment Fund	10,356	10,374	0.10% - 1.85% Discount,	193-194 days	0.528
U. S. Treasuries	560,950	568,345	0.13% - 2.63% Discount,	8/31/18-3/31/23	1.959
U. S. Agency Notes	169,477	171,010	0.88% - 2.90% Discount,	07/20/18-01/05/22	1.828
Medium Term Notes	323,499	327,658	1.10% - 8.75%	08/01/18-01/23/23	1.950
Mortgage & Asset Backed Securities	158,248	159,627	1.06% - 5.11%	11/25/18-03/25/23	2.625
Money Market Funds *	63,400	63,400	0.00% - 1.82%	07/01/18	0.003
Variable Rate Notes	58,756	58,626	Discount, 0.77% - 6.36%	07/13/18-10/31/22	2.301
California & Local Agencies	33,178	33,649	1.13% - 7.75%	11/01/18-12/01/21	1.813
Commercial Paper *	58,142	58,142	0.00% - 1.77%	07/01/18-10/24/18	0.135
Negotiable CD	29,984	29,984	1.70% - 2.56%	08/23/18-03/04/19	0.490
CA Community Foundation Investment Fund	6,242	6,242	N/A	N/A	N/A
<b>Total Investments</b>	\$ 1,484,683	\$ 1,499,572	<u> </u>		
Portfolio Weighted					1.820

\* Money market funds and commercial paper are measured at amortized cost which approximates fair value.

OCTA holds investments that are measured at fair value on a recurring basis. Recurring fair value measurements are those that GASB Statements require or permit in the statement of net position at the end of each reporting period. Fair value measurements are categorized based on the valuation inputs used to measure an asset's fair value: Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are inputs - other than quoted prices included in Level 1 - that are observable including quoted prices for similar assets in active markets and quoted prices for identical or similar assets in markets that are not active; Level 3 inputs are significant unobservable inputs.

As of June 30, 2018, most of OCTA's investments, categorized within the fair value hierarchy, are classified as Level 2. These investments are valued using the market valuation approach based on quoted prices for similar assets with exception of the investment in the CA Community Foundation Investment Fund which is valued by the CA Community Foundation using significant unobservable inputs and, therefore, classified as Level 3.

			Fair Value Hierar	<u>chy</u>
	Fair Value	Level 1	Level 2	Level 3
Investments by Major Type				
U.S. Treasuries	\$ 560,950	\$ -	\$ 560,950	\$ -
U.S. Agency Notes	169,477	-	169,477	-
Medium Term Notes	323,499	-	323,499	-
Mortgage & Asset Backed Securities	158,248	-	158,248	-
Variable Rate Notes	58,756	-	58,756	-
State & Local Agencies	33,178	-	33,178	-
CA Community Foundation Investment Fund	6,242			6,242
<b>Total Leveled Investments</b>	\$ 1,310,350	<u>\$</u> -	<u>\$ 1,304,108</u>	\$ 6,242
Money Market Funds	63,400			
Orange County Investment Pool	12,451			
Local Agency Investment Fund	10,356			
Commercial Paper	58,142			
Negotiable Certificate of Deposit	29,984			
Total Investments Measured at Fair Value	\$ 1,484,683			

#### **Interest Rate Risk**

OCTA manages exposure to declines in fair value from increasing interest rates by having an investment policy that limits maturities to five years while also staggering maturities. OCTA maintains a low duration strategy, targeting an estimated average portfolio duration of two years or less, with the intent of reducing interest rate risk. Portfolios with low duration are less volatile, therefore, less sensitive to interest rate changes. In accordance with the Policy, amounts restricted for debt service reserves are invested in accordance with the maturity provision of their specific indenture, which may extend beyond five years.

As of June 30, 2018, mortgage and asset-backed securities totaled \$158,248. The underlying assets are consumer receivables that include credit cards, auto and home loans. The securities have a fixed interest rate and are rated AAA/Aaa by at least two of the three nationally recognized statistical rating organizations (NRSROs).

As of June 30, 2018, OCTA had the following variable rate notes:

Investment	Fair Value	Coupon Multiplier	Coupon Reset Date
American Express	\$ 2,005	LIBOR + 43 basis points	Quarterly
American Express	1,178	LIBOR + 52.5 basis points	Quarterly
Avalon Bay Communities	1,175	LIBOR + 43 basis points	Quarterly
Bank of America	1,075	T2 5/8 5/15/21 + 80 bp	Monthly
Bank of New York	608	LIBOR + 87 basis points	Quarterly
Chevron Corp.	3,098	LIBOR + 41 basis points	Quarterly
Federal Farm Credit Banks	3,262	LIBOR + 0 basis points	Monthly
Federal Farm Credit Banks	851	LIBOR + 1 basis points	Monthly
Federal Farm Credit Banks	3,611	LIBOR + 8 basis points	Monthly
Federal Farm Credit Banks	1,470	LIBOR + 7 basis points	Monthly
Federal Home Loan Banks	4,454	LIBOR - 16 basis points	Quarterly
Federal Home Loan Mortgage	3,000	LIBOR + 20 basis points	Monthly
General Dynamics	818	LIBOR + 38 basis points	Quarterly
Goldman Sachs	1,575	LIBOR + 78 basis points	Quarterly
HSBC USA	821	LIBOR + 88 basis points	Quarterly
HSBC USA	1,366	LIBOR + 61 basis points	Quarterly
Huntington National Bank	1,563	LIBOR + 51 basis points	Quarterly
International Business Machines	170	LIBOR + 37 basis points	Quarterly
Jackson National Life	3,069	LIBOR + 48 basis points	Quarterly
JP Morgan Chase	1,392	LIBOR + 68 basis points	Quarterly
JP Morgan Chase	1,507	T2 1/31/20 + 48 bp	Monthly
JP Morgan Chase	771	T2 5/8 5/15/21 + 85 bp	Monthly
Key Bank	1,568	LIBOR + 81 basis points	Quarterly
Merck & Co	1,387	LIBOR + 37.5 basis points	Quarterly
Morgan Stanley	1,349	LIBOR + 114 basis points	Quarterly
Morgan Stanley	2,508	LIBOR + 80 basis points	Quarterly
Morgan Stanley	1,250	LIBOR + 93 basis points	Quarterly
Paccar Financial	1,400	LIBOR + 26 basis points	Quarterly
PNC Bank	2,048	LIBOR + 25 basis points	Quarterly
Suntrust Bank	1,521	T2 1/31/20 + 48 bp	Monthly
Toyota Motor Credit	2.949	LIBOR + 46 basis points	Quarterly
UBS AG Stamford	595	LIBOR + 85 basis points	Quarterly
US Bank	1,700	LIBOR + 32 basis points	Quarterly
Wells Fargo & Co.	1,642	LIBOR + 93 basis points	Quarterly
Total Variable Rate Notes	\$ 58,756	=	

### **Custodial Credit Risk**

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover

collateral securities that are in the possession of an outside party. The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty (e.g., broker-dealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party. The Policy requires that a third party bank custody department hold all securities owned by OCTA. All trades are settled on a delivery versus payment basis through OCTA's safekeeping agent. At June 30, 2018, OCTA did not have any deposits or securities exposed to custodial credit risk and there was no securities lending.

#### Credit Risk

The Policy sets minimum acceptable credit ratings for investments from any of the three NRSROs: Standard & Poor's (S&P), Moody's Investor Service (Moody's), and Fitch Rating's (Fitch).

For an issuer of short-term debt, the rating must be no less than A-1 (S&P), P-1 (Moody's), or F1 (Fitch), while an issuer of long-term debt shall be rated no less than an "A" by two of the three rating services. LAIF is not rated.

The following is a summary of the credit quality distribution and concentration of credit risk by investment type as a percentage of each pool's fair value at June 30, 2018. (NR means Not Rated, US means obligation of the United States (U.S.) government or obligations explicitly guaranteed by the U. S. government):

Investments	S&P	Moody's	Fitch	% of Portfolio
CA Community Foundation Fund	NR	NR	NR	0.42%
Orange County Investment Pool	NR	NR	NR	0.84%
Local Agency Investment Fund	NR	NR	NR	0.70%
U.S. Treasuries	US	US	US	37.77%
U.S. Agency Notes	AA	Aaa	AAA	11.42%
Medium Term Notes				
Corporate Notes	AAA	Aaa	AAA	0.01%
Corporate Notes	AAA	Aaa	AA	0.51%
Corporate Notes	AA	Aaa	AAA	0.09%
Corporate Notes	AA	Aa	AA	0.32%
Corporate Notes	AA	Aa	A	0.31%
Corporate Notes	AA	Aa	NR	1.09%
Corporate Notes	AA	A	AA	0.47%
Corporate Notes	AA	A	A	0.48%
Corporate Notes	AA	A	NR	0.34%
Corporate Notes	A	Aa	AA	0.30%
Corporate Notes	A	Aa	A	0.28%
Corporate Notes	A	Aa	NR	0.04%
Corporate Notes	A	A	AA	1.20%
Corporate Notes	A	A	A	10.94%
Corporate Notes	A	A	BBB	0.27%
Corporate Notes	A	A	NR	3.45%

Investments	S&P	Moody's	Fitch	% of Portfolio
Corporate Notes	A	Baa	A	0.08%
Corporate Notes	A	NR	A	0.05%
Corporate Notes	BBB	A	A	1.56%
Mortgage and Asset-Backed Securities				
Securities	AAA	Aaa	AAA	0.33%
Securities	AAA	Aaa	NR	3.09%
Securities	AAA	NR	AAA	2.27%
Securities	AA	Aaa	AAA	2.68%
Securities	NR	Aaa	AAA	2.29%
Variable Rate Notes				
Notes	AA	Aaa	AAA	1.13%
Notes	AA	Aa	A	0.20%
Notes	AA	Aa	NR	0.21%
Notes	AA	A	AA	0.32%
Notes	AA	A	A	0.09%
Notes	A	Aa	AA	0.14%
Notes	A	A	AA	0.33%
Notes	A	A	A	0.68%
Notes	A	A	NR	0.23%
Notes	A	Baa	A	0.10%
Notes	BBB	A	A	0.53%
Money Market Funds	AAA	Aaa	AAA	4.27%
State of CA & Local Agencies				
Various Agencies	AA	Aa	AA	0.82%
LA County Redevelopment	AA	Aa	NR	0.11%
California HSG Fin Agency	AA	A	NR	0.18%
Various Agencies	AA	NR	AA	0.53%
LA Calif Municipal	AA	NR	A	0.29%
CA Public Works	A	A	A	0.15%
San Diego Redevelopment	Α	NR	NR	0.15%
Commercial Paper				
Various Commercial Paper	A-1	P-1	F1	0.87%
Various Commercial Paper	A-1	P-1	NR	2.11%
US Bank	A-1	P-1	F1	0.74%
PEPSICO	A-2	P-1	NR	0.20%
Certificate of Deposit				
Various CD's	A-1	P-1	F1	0.67%
Various CD's	A-1	P-1	NR	1.35%
Total			•	100%

#### **Concentration of Credit Risk**

At June 30, 2018, OCTA did not exceed the Policy maximum concentrations as stated below:

Issuer/Counter-Party Diversification Guidelines for All Securities Except Federal Agencies, Federal Instrumentalities, Investment Agreements, Repurchase Agreements, and OCTA's Debt

• 5% of any one corporation, bank, local agency, special purpose vehicle or other corporate name for one of more series of securities.

Issuer/Counter-Party Diversification Guidelines for Federal Agencies, Federal Instrumentalities and Repurchase Agreements

- 35% of any one Federal Agency or Federal Instrumentalities.
- 50% of any one repurchase agreement counter-party name if maturity/term is < 7 days.
- 35% of any one repurchase agreement counter-party name if maturity/term is > 7 days.

Issuer/Counter-Party Diversification Guidelines for OCTA's Debt

OCTA can purchase all or a portion of the Orange County Transportation Authority's
debt, including notes and bonds payable solely out of the revenues from a revenueproducing property owned, controlled or operated by OCTA or by a department, board,
agency or authority of OCTA which may bear interest at a fixed or floating rate, providing
the purchase does not exceed 25% of the Maximum Portfolio and when authorized by the
Internal Revenue Service.

The following is a summary of the concentration of credit risk by issuer as a percentage of the OCTA's investment portfolio at June 30, 2018:

		% of OCTA's
Issuer	Amount	Portfolio
Federal Home Loan Mortgage Corporation	\$ 84,442	5.69%

The following is a summary of the concentration of credit risk by issuer as a percentage of the 91 Express Lanes Fund's investment portfolio at June 30, 2018:

		% of 91 Express
Issuer	Amount	Lanes Portfolio
US Bank (Commercial Paper)	\$ 11,033	6.31%
PEPSICO (Commercial Paper)	\$ 12,972	7.42%

#### **Investment in State Investment Pool**

OCTA is a voluntary participant in the Local Agency Investment Fund (LAIF) that is regulated by the California Government Code. The Investment Advisory Board provides oversight for LAIF, consisting of five members as designated by statute, which includes the Treasurer of the State of California. The fair value of OCTA's investment in this pool is reported in the accompanying financial statements at amounts based upon OCTA's pro-rata share of the fair value provided by LAIF for the entire LAIF portfolio (in relation to the amortized cost of that portfolio).

The balance available for withdrawal is based on the accounting records maintained by LAIF, which are recorded on an amortized cost basis. Deposits and withdrawals are made on the basis of \$1.00 (absolute dollars) and not fair value.

#### **Investment in Orange County Investment Pool**

The TDA guidelines require the California Department of Tax and Fee Administration (CDTFA) to deposit State Transit Assistance and Local Transportation funds with the OCIP until claimed by OCTA. OCIP is monitored by the Treasury Oversight Committee (TOC) established by the County of Orange Board of Supervisors on December 19, 1995 by Resolution No. 95-946. The TOC reviews and monitors the annual investment policy prepared by the Treasurer in accordance with Government Code §27133. The fair value of OCTA's investment in this pool is reported in the accompanying financial statements at amounts based upon OCTA's pro-rata share of the fair value provided by OCIP for the entire OCIP portfolio (in relation to the amortized cost of that portfolio). Deposits and withdrawals are made on the basis of \$1.00 (absolute dollars) and not fair value.

### **Investment in CA Community Foundation Investment Pool**

The fair value of OCTA's investment in this pool is reported in the accompanying financial statements at amounts based upon OCTA's pro-rata share of the fair value provided by CCF for the entire CCF portfolio (in relation to the amortized cost of that portfolio).

#### 4. GRANTS AND STATE ASSISTANCE

#### **Operating Assistance Grants**

Under provisions of the Federal Transit Administration (FTA), funds are available to OCTA for Americans with Disabilities Act (ADA) paratransit operating assistance, preventive maintenance, capital cost of contracting, demonstration projects, transportation planning, and related services. The appropriations for fiscal year 2017-18 total \$58,926. A receivable of \$85,438 is outstanding as of June 30, 2018.

### **Capital Grants**

Under the provisions of FTA, appropriations are available for the development and capital investments for a public transportation system including the acquisition and construction of

facilities, transit vehicles and related support equipment. The appropriations for fiscal year 2017-18 related to capital investments total \$5,043. A receivable of \$27,645 is outstanding as of June 30, 2018.

### **Local Transportation Fund**

In fiscal year 2017-18, LTF received revenues from a one-quarter percent state sales and use tax through provisions of the TDA, as amended. Under TDA, monies are to be made available to OCTD for acquisitions of property, plant and equipment and for operating expenses. In fiscal year 2017-18, OCTA and OCTD became entitled to \$3,814 and \$157,056 in LTF monies, respectively. This revenue was recorded as a transfer from LTF. The remaining revenues received by LTF were contributed to other agencies for use in transit projects.

### **State Transit Assistance Program**

State Transit Assistance (STA) revenue is generated by the state sales tax on diesel fuel as specified under the gas tax swap enacted in March 2010. The Road Repair and Accountability Act of 2017, signed into law April 2017, provided additional funding to existing programs as well as created new programs. STA revenues are then distributed based on several demographic factors. OCTA received \$27,140 and \$5,673 in sales tax and transportation improvement fees respectively, in fiscal year 2017-18.

### **Proposition 1B**

As part of the State of California's Highway Safety, Traffic Reduction, Air Quality, and Port Security Bond Act of 2006, approved by California voters as Proposition 1B (Prop 1B) on November 7, 2006, OCTA was awarded funding from the Public Transportation Modernization, Improvement and Service Enhancement Account (PTMISEA) and the Transit System Safety, Security and Disaster Response Account (TSSSDRA). During fiscal year 2017-18, OCTA received \$2,816 in TSSSDRA funding. As of June 30, 2018, OCTA has unspent Prop 1B proceeds and interest of \$4,932 and \$9,017 in PTMISEA and TSSSDRA funds, respectively.

#### 5. DUE FROM/TO OTHER GOVERNMENTS

Amounts due from other governments as of June 30, 2018 in the fund financial statements are as follows:

	<b>Governmental Funds</b>				F				
				LTA I	Nonmajor		1	Nonmajor	
Receivables:	General	LTA	LTF	Debt	Funds	OCTD	91 EL	Funds	Total
Sales taxes	\$ -	\$ 62,416	\$ 31,938	\$ -	\$ 10,445	\$ -	\$ -	\$ -	\$ 104,799
Projects	1,775	42,509	-	2,352	-	-	364	-	47,000
Other	591	_	-	-	505	7,083	-	9	8,188
Total	\$ 2,366	\$104,925	\$ 31,938	\$ 2,352	\$10,950	\$ 7,083	\$ 364	\$ 9	\$159,987

Amounts due to other governments as of June 30, 2018 are as follows:

	Governmental Funds			Enterprise			
Payables:	General	LTA	LTF	Nonmajor Funds	OCTD	I-405 EL	Total
Projects	\$275	\$15.421	\$ -	\$ 566	\$263	\$2,278	\$18,803
,	ψ2/3	, -,	•	,	Ψ203		φ10,003
Use taxes	1	-	-	-	2	-	3
Other	6	1,105	641	89	883		2,724
Total	\$282	\$16,526	\$ 641	\$ 655	\$1,148	\$2,278	\$21,530

### 6. INTERFUND RECEIVABLES/PAYABLES AND TRANSFERS

The composition of interfund balances at June 30, 2018 is as follows:

Due to/from other funds:

Receivable Fund	Payable Fund	Amount	Explanation
General Fund	LTA Fund	\$ 583	ARTIC Station
General Fund	LTF Fund	965	LTF Planning cost
Nonmajor Governmental Funds	LTA Fund	397	OC Streetcar project & Local Fair Share withheld for loan program
Nonmajor Governmental Funds	General Fund	9	SR-73 Connector project
OCTD Fund	Nonmajor Governmental Funds	8,569	OCTD capital and operating cost
OCTD Fund	LTF Fund	11,244	OCTD & CTSA operations
OCTD Fund	LTA Fund	373	Mission Viejo Transit & Irvine Shuttle operations
LTA Fund	91 Express Lanes Fund	209	SR-91 Improvement project
Total		\$ 22,349	<del>-</del>

Advances to/from other funds:

Receivable Fund	Payable Fund	Amount	Explanation
Nonmajor Governmental Funds	LTA Fund	1,964	M2 Expenditures
Total		\$ 1,964	<del>-</del> =

Beginning with fiscal year 2006-07, OCUTT advanced monies to LTA to cover expenditures such as election costs, administrative costs, and accrued interest. The advance does not have a defined maturity schedule. Interest accrues monthly at an interest rate representing OCTA's rate of return on short-term investments, adjusted each July (1.52% for fiscal year 2017-18). LTA began repaying OCUTT when Measure M funds were collected.

Interfund Transfers:			
Transfers Out	Transfers In	Amount	Explanation
General Fund	OCTD Enterprise Fund	\$ 29	Irvine Shuttle
General Fund	Nonmajor Governmental Funds	22	SR-73 Connector project Placentia Station & Regional
General Fund	LTA Fund	85	Capacity Program
LTA Fund	LTA Debt Service Fund	31,659	Debt service
LTA Fund	Nonmajor Governmental Funds	3,497	OC Streetcar project
LTA Fund	I-405 Express Lanes	22	Capital Asset Purchase
LTA Fund	General Fund	2	Placentia Rail Station
LTA Fund	OCTD Enterprise Fund	10,759	Fare Stabilization and Irvine Shuttle
Local Transportation Fund	General Fund	3,814	OCTA planning & Administration
Local Transportation Fund	OCTD Enterprise Fund	157,056	OCTD and CTSA operations
Nonmajor Governmental Funds	OCTD Enterprise Fund	30,937	OCTD capital & operating cost
91 Express Lanes	LTA Fund	1,134	SR-91 Improvement project
OCTD Enterprise Funds	LTA Fund	3,076	Proceeds from sale of Federal Assets
OCTD Enterprise Funds	General Fund	2,859	_Anaheim Transit Network
Total		\$ 244,951	=

### 7. CAPITAL ASSETS

Capital assets activity for the year ended June 30, 2018 was as follows:

	Beginning						Ending
	Balance	Inc	creases	Decreases	Trai	ısfer	Balance
Governmental Activities:							
Capital assets, not being depreciated:							
Land	\$ 172,236	\$	2	\$ -	\$	-	\$ 172,238
Construction in progress	25,915		9,161	-		10	35,086
Total capital assets, not being depreciated	198,151		9,163			10	207,324
Capital assets, being depreciated:							
Building and improvements	3,877		-	-		-	3,877
Machinery, equipment and furniture	13,269		950	(818)		(32)	13,369
Total capital assets, being depreciated	17,146		950	(818)		(32)	17,246

	Beginning Balance	Increases	Decreases	Transfer	Ending Balance
Less accumulated depreciation for:					
Buildings and improvements	(2,716)	(169)	-	-	(2,885)
Machinery, equipment and furniture	(9,994)	(1,104)	846	-	(10,252)
Total accumulated depreciation	(12,710)	(1,273)	846	-	(13,137)
Total capital assets, being depreciated, net	4,436	(323)	28	(32)	4,109
Governmental activities capital assets, net	\$ 202,587	\$ 8,840	\$ 28	\$ (22)	\$ 211,433
Business-type activities:					
Capital assets, not being depreciated:					
Land	\$ 52,402	\$ -	\$ -	\$ -	\$ 52,402
Construction in progress	44,520	59,685	-	(9,244)	94,961
Total capital assets, not being depreciated	96,922	59,685	-	(9,244)	147,363
Capital assets, being depreciated:					
Building and improvements	150,161	1,242	(6)	1,781	153,178
Transit vehicles	372,728	14,359	(29,475)	4,462	362,074
Machinery, equipment and furniture	89,524	3,818	(478)	3,023	95,887
Total capital assets, being depreciated	612,413	19,419	(29,959)	9,266	611,139
Less accumulated depreciation for:					_
Buildings and improvements	(82,540)	(4,822)	-	-	(87,362)
Transit vehicles	(201,004)	(30,184)	29,466	-	(201,722)
Machinery, equipment and furniture	(63,468)	(4,939)	478	-	(67,929)
Total accumulated depreciation	(347,012)	(39,945)	29,944	-	(357,013)
Total capital assets, being depreciated, net	265,401	(20,526)	(15)	9,266	254,126
Business-type activities capital assets, net	\$ 362,323	\$ 39,159	\$ (15)	\$ 22	\$ 401,489

Depreciation expense was charged to functions/programs as follows:

Governmental activities:	
General Government	\$ 1,151
Motorist services	122
Total depreciation expense - governmental activities	\$ 1,273
Business-type activities:	
Fixed route	\$ 34,805
Paratransit	4,254
Toll road	 886
Total depreciation expense - business-type activities	\$ 39,945

#### 8. SERVICE CONCESSION ARRANGEMENTS - TOLL FACILITY FRANCHISE

On January 3, 2003, OCTA purchased from the California Private Transportation Company (CPTC) its interest in a franchise agreement for a toll facility on a 10 mile segment of the Riverside Freeway/State Route (SR) 91 between the Orange/Riverside County line and the Costa Mesa Freeway/SR-55. The purchase was enabled by State Assembly Bill (AB) 1010 (Correa), passed by the California legislature and signed by the governor in September 2002. The legislation provided the authority for OCTA to collect tolls and pay related financing costs until 2030, and eliminated noncompete provisions in the franchise agreement for needed improvements on SR-91. The franchise agreement with the State of California's Department of Transportation (Caltrans) had granted CPTC the right to develop and construct the toll facility and to operate it for 35 years under a lease arrangement. Caltrans retains legal title to the real property components of the toll facility.

In September 2008, the Governor of California approved Senate Bill (SB) 1316 (Correa) as an update to the provisions of AB 1010. SB 1316 authorized OCTA to assign its franchise rights, interests and obligations in the Riverside County portion to the Riverside County Transportation Commission (RCTC), thereby allowing RCTC to add two toll lanes and a regular lane in each direction on the SR-91 from the Orange County line to Interstate 15. In addition, the bill authorized the terms of the franchise to expire no later than December 31, 2065. SB 1316 also required OCTA and RCTC to enter into an agreement providing for the coordination of their respective tolling facilities if RCTC was to construct and operate the toll facilities on the Riverside County portion of the SR-91 franchise.

In December 2011, the Board approved the assignment of OCTA's franchise rights, interests and obligations in the Riverside County portion of the SR-91 franchise to RCTC. The Board also approved the extension of the expiration date to 2065 and a cooperative agreement between OCTA and RCTC that details the joint operation for the 91 Express Lanes extension.

Intangible asset activity for the year ended June 30, 2018 was as follows:

	Beginning			Ending
	Balance	Increases	Decreases	Balance
Toll facility franchise	\$ 205,264	\$ -	\$ -	\$ 205,264
Less accumulated amortization	(79,810)	(2,586)	-	(82,396)
Total toll facility franchise, net	\$ 125,454	\$ (2,586)	\$ -	\$ 122,868

#### 9. RISK MANAGEMENT - CLAIMS LIABILITY

OCTA is self-insured for workers' compensation and general liability claims, and also purchases excess workers' compensation and general liability insurance. Workers' compensation claims are self-insured up to a maximum amount of \$750 per claim and have statutory coverage through a commercial insurer. General liability claims are self-insured up to a maximum amount of \$4,000 and have additional coverage of \$60,000 per occurrence through three commercial insurers. No losses have exceeded insurance coverage in the past three fiscal years. Because actual claim

liabilities depend on such complex factors as inflation, changes in legal doctrines and damage awards, the process used in computing claims liability may not result in an exact amount. General liability and workers' compensation reserves are actuarially determined. Claims liabilities are re-evaluated periodically to take into consideration recently settled claims, the frequency of claims and other economic and social factors. Management is of the opinion that the recorded liabilities for OCTA's self-insured claims are adequate.

OCTA's liability for claims where it has retained the risk of loss, as recorded in the appropriate internal service funds, is as follows:

	2018	2017
General Liability		
Unpaid claims as of July 1	\$ 3,679	\$ 6,864
Incurred claims (including claims incurred but not reported as of 6/30)	145	145
Payments	(1,549)	(1,731)
Increase/(decrease) in provision for prior years' events	1,423	(1,599)
Unpaid claims at June 30	3,698	3,679
Workers' Compensation		
Unpaid claims as of July 1	13,218	12,803
Incurred claims (including claims incurred but not reported as of 6/30)	2,388	1,644
Payments	(4,350)	(4,418)
Increase in provision for prior years' events	2,968	3,189
Unpaid claims at June 30	14,224	13,218
Total unpaid claims at June 30	17,922	16,897
Less current portion of unpaid claims	3,374	3,093
Total long-term portion of unpaid claims	\$ 14,548	\$ 13,804

#### 10. LONG-TERM DEBT

#### Sales Tax Revenue Bonds

On December 9, 2010, LTA issued \$293,540 in M2 Sales Tax Revenue Bonds, 2010 Series A (Taxable Build America Bonds) and \$59,030 in 2010 Series B (Tax-Exempt Bonds), to finance and refinance the costs of certain transportation projects located in Orange County, to restructure the Tax Exempt Commercial Paper (TECP) Program, and to fund capitalized interest and costs of issuance related to the 2010 Series Bonds. A reserve fund is not required in connection with the 2010 Series Bonds per the bond indenture. The transaction closed on December 23, 2010. A total of \$75,000 was used to refund outstanding TECP.

A summary of the bonds outstanding is as follows:

	2010 Series A	2010 Series B
	(Taxable Build	(Tax-Exempt
	America Bonds)	Bonds)
Issuance date	12/9/10	12/9/10
Original issue amount	\$ 293,540	\$ 59,030
Original issue premium		6,023
Net Bond Proceeds	\$ 293,540	\$ 65,053
Issuance costs	\$ 1,905	\$ 274
Interest rates	5.56%-6.91%	3.00%-5.00%
Maturity range	2021-2041	2014-2020
Final maturity	2041	2020
Bonds outstanding	\$ 293,540	\$ 16,695
Plus unamortized premium	_	1,205
Total	\$ 293,540	\$ 17,900

Annual debt service requirements on the sales tax revenue bonds as of June 30, 2018, are as follows:

Year Ending June 30,	Principal	Interest
2019	\$ 8,165	\$ 20,629
2020	8,530	20,263
2021	8,915	19,879
2022	9,235	19,384
2023	9,585	18,848
2024-2028	54,245	84,513
2029-2033	67,475	64,160
2034-2038	84,045	38,665
2039-2041	60,040	8,417
Total	\$ 310,235	\$ 294,758

#### **Toll Road Revenue Refunding Bonds**

On July 30, 2013, OCTA issued \$124,415 in Senior Lien Toll Road Revenue Refunding Bonds (91 Express Lanes) Series 2013 to refund the outstanding Toll Road Revenue Refunding Bonds (91 Express Lanes) Series 2003-A, Series 2003 B-1 and Series 2003 B-2. OCTA refunded the outstanding Series 2003-A Bonds to reduce its total debt service payments over the life of the bonds and refunded the Series 2003 B-1 and Series 2003 B-2 Bonds to address the mandatory tender date of August 15, 2013 for the existing private placement with the OCIP. The Series 2013 Bonds were issued as fixed rate bonds. The transaction closed on August 8, 2013.

A summary of the terms of the Toll Road Revenue Refunding Bonds is as follows:

Issuance date	7/30/13
Closing date	8/8/13
Original issue amount	\$124,415
Cash reserve requirements	\$23,361*
Cash reserve balance	\$24,321
Interest rate range	2% - 5%
Maturity	December 2030
Principal payment date	August 15
Current balance	\$103,605
Unamortized premium	\$8,022
Deferred amount on refunding	\$(8,342)

<sup>\*</sup>Pursuant to the 2013 Toll Road Revenue Refunding Bonds Master Indenture of Trust, the following three reserve funds are required to be maintained: Senior Lien Reserve Fund \$10,361, Major Maintenance Reserve Fund \$10,000, and Operating Reserve Fund \$3,000. At June 30, 2018, all reserve requirements have been satisfied.

Annual debt service requirements on the tax-exempt bonds as of June 30, 2018, are as follows:

Year Ending June 30,	Principal	Interest
2019	\$ 5,810	\$ 4,986
2020	6,110	4,688
2121	6,420	4,375
2122	6,750	4,046
2123	7,095	3,700
2024-2028	41,335	12,652
2029-2031	30,085	2,304
Total	\$ 103,605	\$ 36,751

#### **TIFIA Loan Agreement**

On July 26, 2017, OCTA and the Department of Transportation Build America Bureau Credit Programs Office (Bureau) executed a TIFIA loan of up to \$628,930 for eligible project costs for the I-405 Improvement Project. The Bureau required OCTA to secure a \$900,000 line of credit secured by future M2 debt issuances to be committed at the time of closing on the TIFIA loan. The OCTA Board of Directors selected Bank of America N.A. (BANA) to provide a \$900,000 line of credit to meet the Bureau's requirement. The line of credit was set up as two separate Credit and Fee Agreements, one with a 2019 maturity and the other with a 2021 maturity. The cost for the BANA Line is 26 basis points per year for the 2019 maturity and 36 basis points per year for the 2021 maturity. The two Credit and Fee Agreements were also executed on July 26, 2017. There were no amounts drawn on the line of credit as of June 30, 2018.

The payment obligations owed to BANA under the Credit and Fee Agreements is payable and secured by a pledge of, lien on, and security interest in the M2 sales tax revenues, including earnings on such amounts, subject only to the provisions of the Master Indenture. The pledge, lien, and security interest shall be junior and subordinate only to the pledge of M2 sales tax revenues in favor of the Senior Lien Debt pursuant to the express terms of the Master Indenture.

During construction and for a period of up to five years following the substantial completion, interest is capitalized and added to the initial TIFIA loan. The loan requires mandatory debt service payments at a minimum and scheduled debt service payments to the extent that additional funds are available. TIFIA debt service payments are expected to commence on December 1, 2027, which is approximately five years after expected substantial completion of the I-405 Improvement Project, through December 1, 2057. The interest rate of the TIFIA loan is 2.91%. As of June 30, 2018, \$165,000 was drawn on the TIFIA loan. The amount outstanding under the TIFIA loan at June 30, 2018 is \$165,988.

The TIFIA loan is secured solely by toll revenues of the I-405 Express Lanes, which is estimated to open in 2023. The loan is non-recourse debt and is issued on a senior lien basis. The credit rating on the TIFIA loan is Baa2 (Moody's).

### **Changes in Long-Term Liabilities**

Long-term liabilities activity for the year ended June 30, 2018, was as follows:

	Beginning Balance	Additions	Reductions	Ending Balance	Due within one year
Governmental activities:					_
Sales tax revenue bonds	\$ 318,010	\$ -	\$ (7,775)	\$ 310,235	\$ 8,165
Unamortized premium	1,807	-	(602)	1,205	-
Compensated absences	5,707	5,734	(5,523)	5,918	6
Rent holiday	4,611	231	-	4,842	-
Net pension liability	66,800	10,406	(17,530)	59,676	-
Total OPEB liability	92	916	(136)	872	_
Total governmental activities long-term liabilities	\$ 397,027	\$ 17,287	\$ (31,566)	\$ 382,748	\$ 8,171
Business-type activities:					
Tax-exempt bonds	\$ 109,130	\$ -	\$ (5,525)	\$ 103,605	\$ 5,810
Unamortized premium	8,666	-	(644)	8,022	-
TIFIA loan	-	165,988	-	165,988	-
Claims payable	16,897	6,924	(5,899)	17,922	3,374
Compensated absences	7,700	9,327	(9,312)	7,715	6,770
Net pension liability	165,884	19,478	(32,199)	153,163	-
Total OPEB liability	54	588	(82)	560	
Total business-type activities					
long-term liabilities	\$ 308,331	\$ 202,305	\$ (53,661)	\$ 456,975	\$ 15,954

Compensated absences, net pension liability and other postemployment benefits will be paid from the general fund for governmental activities and from the OCTD and OCTAP enterprise funds for business-type activities.

#### **Arbitrage Rebate**

The Tax Reform Act of 1986 instituted certain arbitrage restrictions with respect to the issuance of tax-exempt bonds after August 31, 1986. In general, arbitrage regulations deal with the investment of all tax-exempt bond proceeds at an interest yield greater than the interest yield paid to bondholders. Failure to follow the arbitrage regulations could result in the interest paid to bondholders being retroactively rendered taxable.

In accordance with the arbitrage regulations, if excess earnings were calculated, 90% of the amount calculated would be due to the Internal Revenue Service (IRS) at the end of each five year period. The remaining 10% would be recorded as a liability and paid after all bonds had been redeemed. During the current year, no excess earnings were calculated, therefore, no payments were made.

#### Pledged Revenue

OCTA has a number of debt issuances outstanding that are repaid and secured by the pledging of certain revenues. The amount and term of the remainder of these commitments are indicated in the summary of bonds outstanding tables. The purposes for which the proceeds of the related debt issuances were utilized are disclosed in the debt descriptions.

Debt service payments as a ratio of the pledged gross revenue, less certain expenditures/expenses as required by the debt agreement, for the year ended June 30, 2018, are indicated in the following table:

Description of Pledged Revenue	Annual Amount of Net Pledged Revenue	Annual Debt Service Payments		Pledged Revenue Coverage
Measure M2 Net Sales Tax Revenue	\$ 249,427	\$ 22,369	*	11.15
91 Express Lanes Net Toll Road Revenue	\$ 42,210	\$ 10,795		3.91

\*OCTA recorded \$6,424 in Build America Bonds subsidy to offset annual debt service payments for Measure M2 Sales Tax Revenue Bonds in fiscal year 2017-18.

#### 11. PENSION PLANS

OCTA participates in the Orange County Employees Retirement System (OCERS) and Additional Retiree Benefit Account (ARBA) for supplemental pension plan which are subject to GASB Statement No. 68.

A summary of pension amounts for OCTA's plans at June 30, 2018 is presented below:

	 OCERS	 ARBA	Total
Deferred outflows - pensions	\$ 60,946	\$ 176	\$ 61,122
Net pension liability	\$ 212,117	\$ 722	\$ 212,839
Deferred inflows - pensions	\$ 61,859	\$ 2,539	\$ 64,398
Pension Expenses	\$ 23,783	\$ 175	\$ 23,958

#### A. Orange County Employees Retirement System

#### General Information about the Pension Plan

<u>Plan Description</u>: OCTA participates in OCERS Pension Plan, a cost-sharing multiple-employer defined benefit pension plan administered by OCERS. The County Employees Retirement Law of 1937 and other applicable statutes grant the authority to establish and amend the benefit terms to the OCERS. OCERS issues a publicly available financial report that includes financial statements and required supplementary information for the cost sharing plans administered by OCERS. This report is issued for each year ending December 31 and can be obtained online at <a href="https://www.ocers.org">www.ocers.org</a>, or from its executive office: 2223 Wellington Avenue, Santa Ana, CA 92701.

Benefits Provided: OCERS provides for service retirement, death, disability, survivor benefits and annual cost-of-living benefits to plan members, who must be public employees and beneficiaries. Service retirement benefits are based on Plan Type, years of service, age at retirement and final average salary. The benefit formulas are an annual annuity equal to 2% of the employee's one-year final average salary for each year of service rendered at age 57 for Plan A members who were hired prior to September 21, 1979 and 1.67% of the employee's three year final average salary for each year of service rendered at age 57.5 for Plan B members who were hired after September 21, 1979.

<u>Contributions</u>: Per Government Code sections 31453.5 and 31454, participating employers are required to contribute a percentage of covered salary to the Plan. The contribution requirements of participating active members and employers are established and may be amended by the OCERS' Board of Retirement. Employee contributions are established by the OCERS' Board of Retirement and guided by state statute (Government Code sections 31621, 31621.5, 31621.8, 31639.25 and 31639.5) and vary based upon employee age at the time of entering OCERS membership. Participating employers may pay a portion of the participating active employees' contributions through negotiations and bargaining agreements.

Funding contributions for the OCERS plan are determined annually on an actuarial basis by OCERS. The contribution requirement for the year ended June 30, 2018 was 28.81% of total covered payroll, actuarially determined as an amount that, when combined with employee contributions, is expected to finance the costs of benefits earned by employee during the year, with an additional

amount to finance any unfunded accrued liability. OCTA's contributions to OCERS were \$24,811 for the year ended June 30, 2018.

Beginning in fiscal year 2013-14, administrative employees pay 25% of the employee contribution to OCERS. This amount will increase by 25% per year until the employee pays 100% of the employee contribution. New employees pay 100% of the employee contribution. The employee contribution rate ranges from 5.44% to 14.00% (depending on age of entry). Employees that are employed under collective bargaining units pay their own employee contributions.

# Pension Liabilities, Pension Expenses and Deferred Outflows/Inflows of Resources Related to Pensions

As of June 30, 2018, OCTA reported a liability of \$212,117 for its proportionate share of the net pension liability (NPL). The NPL was measured as of December 31, 2017, and determined by rolling forward the total pension liability (TPL) as of December 31, 2016 actuarial valuation date. OCTA's proportion of the NPL was based on the total contribution. Legally required employer contributions for each year less any amounts of those legally required contributions that are paid by the employees are used as the basis for determining each participating employer's proportion of total contributions. Contributions made by the employer on behalf of employees under Government Code Section 31581.2 are considered employee contributions and are not included in the proportionate share calculation.

At December 31, 2017, OCTA's proportion was 4.283%, which was a decrease of 0.153% from its proportion measured as of December 31, 2016.

For the year ended June 30, 2018, OCTA recognized pension expense of \$23,783. At June 30, 2018, OCTA reported deferred outflows of resources and deferred inflows of resources related to pension from the following sources:

	 ed Outflows of Resources	 red Inflows f Resources
Pension contributions subsequent to measurement date	\$ 23,822	\$ -
Net difference between projected and actual earnings on		
plan investments	-	25,897
Difference between expected and actual experience	638	28,751
Changes of assumptions	36,486	7,211
Total	\$ 60,946	\$ 61,859

\$23,822 reported as deferred outflows of resources related to contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2019. Other amounts reported as deferred inflows/outflows of resources related to changes of assumptions and difference between expected and actual experience will be recognized as pension expense over the average of the expected remaining service lives of all employees that are provided with pensions through OCERS which is 6.01 years determined as of

December 31, 2016 (the beginning of the measurement period ended December 31, 2017). In addition, the net difference between projected and actual investment earnings on pension plan investments is amortized over a five-year period on a straight-line basis beginning with the year in which they occur.

Following is a schedule for amortization of deferred outflows/inflows of resources:

Year ended June 30:	Increase/(Decrease) in Pension Expense
2019	\$ (3,880)
2020	(6,857)
2021	(10,775)
2022	(7,658)
2023	4,391
Thereafter	44
Total	\$ (24,735)

#### **Actuarial Assumptions**

Following are the key methods and assumptions used for the TPL as of December 31, 2017:

Actuarial Experience Study Three year period ending December 31, 2016

Actuarial Cost Method Entry age normal cost

**Actuarial Assumptions:** 

Investment Rate of Return 7.00% net of pension plan investment expenses,

including inflation

Discount Rate 7.00% Inflation Rate 2.75%

Cost of Living Adjustment 2.75% of retirement income

Projected Salary Increases 4.25% to 12.25%; Varies by service, including inflation

Mortality Assumptions: The underlying mortality assumptions used in the TPL at December 31, 2017 were based on the results of the actuarial experience study for the period January 1, 2014 through December 31, 2016 using the Headcount-Weighted RP-2014 Healthy Annuitant Mortality Table as a starting point, projected generationally using the two-dimensional Scale MP-2016, with age adjustments, and adjusted separately for healthy and disabled. In general, using a generational mortality table anticipates increases in the cost of the Plan over time as participants' life expectancies are projected to increase. This is in contrast to updating a static mortality assumption with each experience study as proposed in prior experience studies.

<u>Long-term Expected Rate of Return:</u> The long-term expected rate of return on pension plan investments was determined using a building-block method in which expected future real rate of return (expected returns, net of pension plan investment expense and inflation) are developed for

each major asset class. These returns are combined to produce the long-term expected rate of return by weighting the expected future real rate of return by the target asset allocation percentage and by adding expected inflation and deducting expected investment expenses.

The target allocation and projected arithmetic real rate of return for each major asset class, after deducting inflation, but before investment expenses, used in the derivation of the long-term expected investment rate of return assumption are summarized in the following table:

		Long-Term Expected
		Arithmetic Real Rate of
Asset Class	Target Allocation	Return
Global Equity	35.00%	6.38%
Core Bonds	13.00%	1.03%
High Yield Bonds	4.00%	3.52%
Bank Loan	2.00%	2.86%
TIPS	4.00%	0.96%
Emerging Market Debt	4.00%	3.78%
Real Estate	10.00%	4.33%
Core Infrastructure	2.00%	5.48%
Natural Resources	10.00%	7.86%
Risk Mitigation	5.00%	4.66%
Mezzanine/Distressed Debts	3.00%	6.53%
Private Equity	8.00%	9.48%
Total	100.00%	

<u>Discount Rate:</u> The discount rate used to measure the TPL was 7.00% and 7.25% as of December 31, 2017 and 2016, respectively. The projection of cash flows used to determine the discount rate assumed plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the actuarially determined contribution rates. For this purpose, only employer contributions that are intended to fund benefits for current plan members and their beneficiaries are included. Projected employer contributions that are intended to fund the service costs for future plan members and their beneficiaries, as well as projected contributions from future plan members, are not included. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments for current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the TPL as of both December 31, 2017 and 2016.

<u>Change in Discount Rate:</u> The discount rates originally used to determine the TPL and NPL as of December 31, 2017 and December 31, 2016 were 7.25% and 7.25%, respectively, following the same assumptions used by OCERS in the pension funding valuations as of December 31, 2016 and December 31, 2015. However, as the OCERS' Board has approved a new discount rate of 7.00% for use in the next pension funding valuation as of December 31, 2017, the impact of this

assumption change was estimated by (1) revaluing the actuarial valuation TPL as of December 31, 2016 (before the roll forward) and (2) using this revalued TPL in rolling forward the results from December 31, 2016 to December 31, 2017.

Sensitivity of the Proportionate Share of the NPL to Changes in the Discount Rate: The following table represents the net pension liability of participating employers calculated using the discount rate of 7.00%, as well as what the NPL would be if it was calculated using a discount rate that is 1.00% lower or 1.00% higher than the current rate:

	1% Decrease	Current Rate	1% Increase
	6.00%	7.00%	8.00%
OCTA's Proportionate			
Share of the NPL	\$ 348,498	\$ 212,117	\$ 101,325

### Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in the separately issued OCERS financial report.

#### B. Supplemental Pension Plan

#### General Information about the Supplemental Pension Plan

<u>Plan Description</u>: On January 1, 1995, OCTA established the Additional Retiree Benefit Account (ARBA). ARBA is a single-employer defined benefit retirement plan. ARBA is authorized under Section 31694(a) of the California Government Code, for the sole purpose of funding benefits provided under a post-employment group health, life, welfare or other supplemental benefit plan. ARBA is administered for OCTA through OCERS. The OCTA Board governs the plan and has the authority to amend the benefits of ARBA. The plan financial statements are prepared using the accrual basis of accounting. The benefits paid to participants and refunds of prior contributions are recognized when due and payable, in accordance with the terms of the plan. There is no stand-alone financial report for the plan issued.

<u>Benefit Provided:</u> ARBA provides a supplemental retirement benefit to individuals age 50 and over with at least 10 years of service with OCTA. Employees deferring retirement more than 30 days from date of separation from OCTA are not eligible. The plan provides a lifetime monthly annuity equal to \$10 times the number of years of OCTA continuous service prior to retirement with a maximum of \$150 per month. ARBA has no termination, disability, or survivor benefits.

<u>Employees Covered by Benefit Terms:</u> At June 30, 2018, the following employees were covered by the benefit terms:

Inactive plan members or beneficiaries currently receiving benefits	710
Inactive plan members entitled to but not yet receiving benefits	3
Active plan Members	1,281
Total	1,994

<u>Contributions</u>: OCTA's policy is to make required contributions as determined by the plan's actuary. The required contributions were determined as part of the January 1, 2018 actuarial valuation. The actuarial determined contribution rate for the year ended June 30, 2018 was 0.61% of annual covered payroll and OCTA's contribution to the plan was \$931. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by plan members during the year, with an additional amount to finance any unfunded accrued liability. ARBA requires no employee contributions. Administrative costs of ARBA are paid through investment earnings.

<u>Investment Policy:</u> OCERS has the authority to invest the plan's assets, and has the sole, exclusive, and plenary discretionary authority and fiduciary responsibility to manage the investments and reinvestment of the plan's assets.

The investment objectives are based on a 20-year investment horizon. The plan may hold up to six months of cash, cash equivalent, and/or money market funds for near term benefits and expenses. All remaining assets will be invested in longer-term securities. The investment assets shall be diversified with the intent to minimize the risk of long-term investment losses. The total portfolio is constructed and maintained to provide diversification with regard to the concentration of holdings in individual issues, issuers, countries, governments or industries. Plan's investments are presented at fair value or estimated fair value.

The following was the assumed asset allocation as of June 30, 2018:

Asset Class	<b>Target Allocation</b>
Fixed Income	35.0%
Domestic Equity	50.0%
International Equity	15.0%
Cash Equivalents	0.0%
Total	100.0%

As of June 30, 2018, the plan held investments that represented 5% or more of the plan's fiduciary net position. The plan held 18.65% in Europe, Australia and Far East Equity Index Fund B, 47.35% in Russell 1000 Index Fund B, and 34.00% in U.S. Debt Index Fund B.

For the year ended June 30, 2018, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was 4.60%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

#### **Net Pension Liability**

OCTA's NPL for the ARBA is measured as the TPL, less ARBA's fiduciary net position. The NPL is measured as of June 30, 2018, using a bi-annual actuarial valuation as of January 1, 2018 rolled forward to June 30, 2018 using standard update procedures. A summary of principal assumptions and methods used to determine the NPL is shown below.

The total pension liability was determined by an actuarial valuation as of January 1, 2018, using the following actuarial assumptions, applied to all periods included in the measurement:

<u>Actuarial Assumptions:</u> The total pension was determined using the following actuarial assumptions:

Valuation Date January 1, 2018 Measurement Date June 30, 2018

Actuarial Cost Method Entry age normal cost Actuarial

**Actuarial Assumptions:** 

Investment Rate of Return 7.25% net of pension plan investment expenses,

including inflation

Discount Rate 7.25% Inflation Rate 3.25%

Cost of Living Adjustment Not applicable

Projected Salary Increases Inflation plus 0.5% per annum across-the-board salary

increase plus merit and promotional increases

Mortality rates were based on the RP-2000 Combined Healthy Mortality Table projected with Scale BB to 2020.

Given the size of the plan, there is not enough data available to conduct a credible experience study. However, OCTA participates in OCERS, and in general, demographic assumptions follow OCERS experience study. The most recent OCERS experience study was conducted in 2017 and collected and analyzed data for the period from January 1, 2014 to December 31, 2016.

The long-term expected rate of return on plan investments was determined using a building block method which best estimates ranges of expected future real rates of return (expected return, net of pension plan investment expense and inflation) for each major asset class. These ranges are combined to produce the long term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2018 are summarized in the following table:

Asset Class	Long-Term Expected Real Rate of Return
Fixed Income	2.5%
Domestic Equity	5.5%
International Equity	5.5%
Cash	0.0%

<u>Discount Rate</u>: As of June 30, 2018 measurement date, the discount rate used to measure the TPL was 7.25%, which has not changed from June 30, 2017. The projection of cash flows used to determine the discount rate assumed that ongoing contributions will be made at the actuarial determined amounts.

Based on that assumption, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the TPL.

### **Changes in Net Pension Liability**

	Increase (Decrease)					
	Tota	otal Pension Plan Fiduciary Liability Net Position (a) (b)		Net Pension Liability (a)-(b)		
Balance at 6/30/2017	\$	18,064	\$	15,641	\$	2,423
Changes for the year:						
Service Cost		377		-		377
Interest		1,229		-		1,229
Difference between expected and actual experience		(1,220)		-		(1,220)
Changes of assumptions		-		-		-
Contributions - Employer		-		931		(931)
Net investment income		-		1,180		(1,180)
Benefits payments, including refunds of employee		(1,205)		(1,205)		-
Administrative expense		-		(24)		24
Net changes		(819)		882		(1,701)
Balance at 6/30/2018	\$	17,245	\$	16,523	\$	722

Plan fiduciary net position as a percentage of the total pension liability

95.81%

<u>Sensitivity of the NPL to Change in the Discount Rate:</u> The following presents the NPL of OCTA, calculated using the discount rate of 7.25%, as well as what OCTA's NPL would be if it was calculated using a discount rate that is one percentage point lower (6.25%) or one percentage point higher (8.25%) than the current rate:

	1% Decrease	Current Rate	1% Increase
	6.25%	7.25%	8.25%
OCTA's net pension liability	\$ 888	\$ 722	\$ 592

#### Pension Expenses and Deferred Outflows/Inflows of Resources Related to ARBA

For the year ended June 30, 2018, OCTA recognized pension expense for the ARBA of \$175. At June 30, 2018, OCTA reported deferred outflows/inflows of resources related to ARBA from the following sources:

	D	eferred Outflows of Resources	I	Deferred Inflows of Resources
Net difference between projected and actual earnings				
on plan investments	\$	61	\$	-
Difference between expected and actual experience		-		1,112
Changes of assumptions		115		1,427
Total	\$	176	\$	2,539

\$61 reported as deferred outflows of resources related to investment earnings is the cumulative net difference that will be recognized as pension expense using a systematic and rational method over an initial five-year closed period. All other amounts reported as deferred outflows/inflows of resources are also cumulative and will be recognized as pension expense over the average of the expected remaining service lives of all employees. Below is the amortization schedule of collective deferred outflows/inflows of resources:

		Increase/(Decrease)
Year ended June 30,		in Pension Expense
2019	\$	(267)
2020		(362)
2021		(512)
2022		(399)
2023		(400)
Thereafter		(423)
Total	\$	(2,363)
	-	_

#### 12. OTHER POSTEMPLOYMENT BENEFITS (OPEB)

<u>Plan Description:</u> OCTA sponsors and administers a single-employer defined-benefit postemployment healthcare plan (Plan) to provide medical insurance benefits to eligible retired employees. Benefit provisions are established and may be amended by the Board of Directors of OCTA. OCTA reports the financial activity of the Plan in its basic financial statements. No separate benefit plan report is issued.

OCTA allows Unrepresented Administrative Employees and Transportation Communications International Union Employees to continue participating in the group healthcare insurance program after retirement until age 65 for retirees who retire directly from OCTA at a minimum of age 50 with at least ten years of OCTA service. The retiree pays the full premium for retiree, spouse and dependents. OCTA does not provide any cash subsidy towards retiree medical benefits.

<u>Funding Policy:</u> Because of the nature of the implied subsidy, OCTA funds the benefits on a payas-you-go basis. No assets are accumulated in a trust.

OCTA allows retirees to participate in the same medical plan as active employees at the same premium rates. Because the rate is a "blended rate", payments for the active employees include an implied subsidy of what would normally be a higher rate for retirees if the retirees were in a stand-alone health plan.

For fiscal year ended June 30, 2018, the implied subsidy was determined as part of the January 1, 2018 actuarial valuation. The estimated implied subsidy at June 30, 2018 was \$92.

GASB Statement 75, Accounting and Financial Reporting by Employers for Post-Employment Benefits Other Than Pensions, requires governments to account for other post-employment benefits (OPEB) on an accrual basis, rather than on a pay-as-you-go basis. The effect is the recognition of an actuarially determined expense when a future retiree earns their post-employment benefits, rather than when they use their post-employment benefit.

#### Employees covered by benefit terms:

As of January 1, 2018, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefit payments	14
Inactive employees entitled to but not yet receiving benefit payments	0
Active employees	449
Total participants covered by OPEB Plan	463

#### Total OPEB liability:

OCTA's total OPEB liability (TOL) of \$1,432 was measured as of January 1, 2018, and was determined by an actuarial valuation as of that date.

### Actuarial assumptions and other inputs:

The TOL of \$1,432 was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Discount Rate	3.44%
Healthcare Cost Trend Rates:	
Current Year Trend (Pre 65 / Post 65)	5.00%
Second Year Trend	6.50%
Decrement	0.50%
Ultimate Trend	5.00%
Year Ultimate Trend is Reached	2022
Salary Increases	3.25%

The discount rate was based on the index provided by Bond Buyer 20-Bond General Obligation Index based on the 20 year AA municipal bond rate as of January 1, 2018.

Mortality rates were based on the RP-2000 Combined Healthy Mortality Table projected with Scale BB to 2020.

### Changes in the total OPEB liability:

	Total OPEB
	Liability
Balance at 6/30/2017	\$ 745
Changes for the Year:	
Service cost	40
Interest	28
Changes in assumptions	40
Differences between expected and actual experience	651
Benefit payments	(72)
Net changes	 687
Balance at 6/30/2018	\$ 1,432

<u>Sensitivity of the total OPEB liability to changes in the discount rate:</u> The following presents the TOL of OCTA, calculated using the discount rate of 3.44%, as well as what OCTA's TOL would be if it was calculated using a discount rate that is one percentage point lower (2.44%) or one percentage point higher (4.44%) than the current rate:

	1% Decrease	Current Rate	1% Increase
	2.44%	3.44%	4.44%
OCTA's total OPEB liability	\$ 1,493	\$ 1,432	\$ 1,369

Sensitivity of the total OPEB liability to changes in the healthcare cost trend rates: The following presents the TOL of OCTA, calculated using an initial trend rate of 5.00% (Pre 65 / Post 65), as well as what OCTA's TOL would be if it was calculated using a trend rate that is one percentage point lower (4.00%) or one percentage point higher (6.00%) than the current rate:

	1% Decrease	Current Rate	1% Increase
	4.00%	5.00%	6.00%
OCTA's total OPEB liability	\$ 1,243	\$ 1,432	\$ 1,655

### OPEB Expense and Deferred Outflows/Inflows of Resources Related to OPEB

For the year ended June 30, 2018, OCTA recognized OPEB expense of \$266. At June 30, 2018, OCTA reported deferred outflows of resources related to OPEB from the following sources:

	Defe	erred Outflows	Deferred Inflows
		of Resources	of Resources
Difference between expected and actual experience	\$	651	\$ -
Changes of assumptions		40	 -
Total	\$	691	\$ -

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ended June 30:	ease/(Decrease) DPEB Expense
rear criaca jurie so.	 or ED Experies
2019	\$ 110
2020	110
2021	110
2022	110
2023	110
Thereafter	 141
Total	\$ 691

#### 13. PURCHASE COMMITMENTS

OCTA has various long-term outstanding contracts that extend over several years and rely on future years' revenues.

Total commitments at June 30, 2018 are as follows:

			Unencumbered
	<b>Total Purchase</b>	Reserve for	Purchase
	Commitments	Encumbrances	Commitments
Governmental Funds:			
General	\$ 168,692	\$ 5,785	\$ 162,907
LTA	1,262,682	783,160	479,522
LTF	149	-	149
Nonmajor governmental funds	40,652	1,855	38,797
Total Governmental Funds	1,472,175	790,800	681,375
Proprietary Funds:			
OCTD	210,331	36,831	173,500
91 Express Lanes	63,372	14,406	48,966
I-405 Express Lanes	262,094	235,303	26,791
Internal Service Funds	2,254	1,244	1,010
Total Proprietary Funds	538,051	287,784	250,267
Total	\$ 2,010,226	\$ 1,078,584	\$ 931,642

The majority of the contracts relate to the expansion of Orange County's freeway and road systems, grade separation projects, expansion of commuter rail service, upgrades to rail facilities, services for the OC Streetcar project, the purchase of buses, paratransit bus services and services for the operation of the contracted fixed route, stationlink and express buses.

#### 14. OTHER COMMITMENTS AND CONTINGENCIES

#### Litigation

OCTA is a defendant in various legal actions. To the extent the outcome of such litigation has been determined to result in probable loss to OCTA, such loss has been accrued in the accompanying financial statements. OCTA believes that these accruals are adequate to provide for its estimated future obligations in these matters, and that any amounts in excess of such accruals will not have a significant effect on OCTA's financial position or changes in financial position.

#### **Federal Grants**

OCTA receives federal grants for capital projects and other reimbursable activities which are subject to audit by the grantor agency. Although the outcome of any such audits cannot be

predicted, it is management's opinion that these audits would not have a material effect on OCTA's financial position or results of operations.

#### **Lease Commitments**

#### Operating leases

OCTA is committed under various leases for building, office space, non-revenue vehicles, a Compressed Natural Gas (CNG) Fueling Facility and tires for revenue vehicles. These leases are considered for accounting purposes to be operating leases. The lease for OCTA's administrative headquarters in Orange was originally for 15 years beginning in September 1993, but was amended to extend the lease term to January 31, 2029. OCTA accounts for scheduled rent increases on a straight line basis. The amended agreement included a rent holiday for the first 13 months of the lease. OCTA is recording a liability in the government-wide statements and will begin amortizing in fiscal year 2019-20. An expenditure will be recorded in the general fund when the payment becomes due.

Total costs for leases for the year ended June 30, 2018 amounted to \$6,911. Future minimum payments for these leases are as follows:

Year Ending June 30: Amou			
2019	\$ 6,686		
2020	6,272		
2021	4,187		
2022	4,198		
2023	4,208		
2024-2031	24,422		
Total \$ 49,9			

#### 15. JOINT VENTURE

OCTA is one of five members of the Southern California Regional Rail Authority (SCRRA), a joint powers authority created in 1992. The SCRRA's board consists of one member from the Ventura County Transit Commission (VCTC); two each from OCTA, the San Bernardino Associated Governments (SANBAG) and the Riverside County Transportation Commission (RCTC); and four members from the Los Angeles County Metropolitan Transportation Authority (LACMTA). SCRRA is responsible for maintaining and operating a regional commuter rail system (Metrolink) in five southern California counties. As a member of the agency, OCTA makes annual capital and operating contributions for its pro rata share of rail lines serving Orange County. OCTA expended \$27,200 during fiscal year 2017-18 for its share of Metrolink capital and operating costs. Separate financial statements are prepared by, and available from, SCRRA, which is located at One Gateway Plaza, 12th Floor, Los Angeles, CA 90012.

OCTA is one of 11 members of the Los Angeles - San Diego - San Luis Obispo (LOSSAN) Rail Corridor Agency, a joint powers authority created in 1989 and amended in 2013. The purpose of the JPA is to oversee passenger rail service and improvements in the rail corridor between San Diego, Los Angeles and San Luis Obispo. The LOSSAN's board consists of two members appointed by the LACMTA; two members appointed by OCTA; one member appointed by RCTC; one member appointed by VCTC; one member appointed by the Santa Barbara County Association of Governments; one member appointed by the San Luis Obispo Council of Governments and the following three agencies receive one member appointment but only two votes - the San Diego Metropolitan Transit System, the North County Transit District, and the San Diego Association of Governments. OCTA was selected as the managing agency for LOSSAN and is responsible for the ongoing coordination and service integration efforts. Administrative support during fiscal year 2017-18. Separate financial statements are prepared by, and available from, LOSSAN at the OCTA offices which is located at 550 South Main Street, Orange, CA 92868.

### 16. PRIOR PERIOD ADJUSTMENT

Net position as of July 1, 2017 has been restated as follows for the implementation of GASB Statement No. 75:

Restated for the GASB 75 implementation	Gov	Governmental Business-type Activities Activities OCTD				5 <u>2</u>		
Beginning balance, as previously reported	\$	853,745	\$	726,672	\$	525,828	\$	(382)
Net OPEB liabilities		(361)		(238)		(233)		(5)
Beginning balance, as restated	\$	853,384	\$	726,434	\$	525,595	\$	(387)

#### 17. EXCESS OF EXPENDITURES OVER APPROPRIATIONS

In the STAF Fund, expenditures exceeded appropriations for transfers in the amount of \$2,056. This was a result of receiving less sales tax revenue than budgeted offset by transportation improvement fees received that were not previously budgeted.

#### 18. FUND DEFICIT

The Orange County Taxi Administration Program (OCTAP) fund, an enterprise fund, had a net position deficit of \$518. The fund deficit was the result of operating expenses exceeding operating revenues due to a decrease in operating revenue from permit fees.

#### 19. EFFECT OF NEW PRONOUNCEMENTS

#### GASB Statement No. 75

In June 2015, GASB issued Statement No. 75, <u>Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions</u>. The primary objective of this Statement is to improve accounting and financial reporting by state and local governments for postemployment benefits other than pensions (other postemployment benefits or OPEB). It also improves information provided by state and local governmental employers about financial support for OPEB that is provided by other entities. This Statement replaces the requirements of Statements No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*, as amended, and No. 57, *OPEB Measurements by Agent Employers and Agent Multiple-Employer Plans*, for OPEB. Statement No. 74, *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans*, establishes new accounting and financial reporting requirements for OPEB plans. This Statement is effective for OCTA's fiscal year ending June 30, 2018. See note 12.

#### GASB Statement No. 83

In November 2016, GASB issued Statement No. 83, <u>Certain Asset Retirement Obligations</u>. This Statement addresses accounting and financial reporting for certain asset retirement obligations (AROs). An ARO is a legally enforceable liability associated with the retirement of a tangible capital asset. A government that has legal obligations to perform future asset retirement activities related to its tangible capital asset should recognize a liability based on the guidance in this Statement. This Statement also requires disclosure of information about the nature of a government's ARO, the methods and assumptions used for the estimates of the liabilities, and the estimated remaining useful life of the associated tangible capital assets. This Statement is effective for OCTA's fiscal year ending June 30, 2019. OCTA has not determined the effect of this Statement.

#### GASB Statement No. 84

In January 2017, GASB issued Statement No. 84, <u>Fiduciary Activities</u>. The objective of this Statement is to improve guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported. This Statement establishes criteria for identifying fiduciary activities of all state and local governments. An activity meeting the criteria should be reported in a fiduciary fund in the basic financial statements. This Statement describes four fiduciary funds that should be reported, if applicable: (1) pension (and other employee benefit) trust funds, (2) investment trust funds, (3) private-purpose trust funds, and (4) custodial funds. This Statement also provides for recognition of a liability to the beneficiaries in a fiduciary fund when an event has occurred that compels the government to disburse fiduciary resources. This Statement is effective for OCTA's fiscal year ending June 30, 2020. OCTA has not determined the effect of this Statement.

#### GASB Statement No. 85

In March 2017, GASB issued Statement No. 85, Omnibus 2017. The objective of this Statement is to address practice issues that have been identified during implementation and application of certain GASB Statements. This Statement addresses a variety of topics including issues related to blending component units, goodwill, fair value measurement and application, and postemployment benefits (pensions and other postemployment benefits [OPEB]). This Statement is effective for OCTA's fiscal year ending June 30, 2018. The implementation of this Statement did not have a material effect on the financial statements.

#### GASB Statement No. 86

In May 2017, GASB issued Statement No. 86, <u>Certain Debt Extinguishment Issues</u>. The primary objective of this Statement is to improve consistency in accounting and financial reporting for in-substance defeasance of debt by providing guidance for transactions in which cash and other monetary assets acquired with only existing resources—resources other than the proceeds of refunding debt—are placed in an irrevocable trust for the sole purpose of extinguishing debt. This Statement also improves accounting and financial reporting for prepaid insurance on debt that is extinguished and notes to financial statements for debt that is defeased in substance. This Statement is effective for OCTA's fiscal year ending June 30, 2018. The implementation of this Statement did not have a material effect on the financial statements.

#### GASB Statement No. 87

In June 2017, GASB issued Statement No. 87, <u>Leases</u>. The objective of this Statement is to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments. This Statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under this Statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities. This Statement is effective for OCTA's fiscal year ending June 30, 2021. OCTA has not determined the effect of this Statement.

#### GASB Statement No. 88

In April 2018, GASB issued Statement No. 88, <u>Certain Disclosures Related to Debt, Including Direct Borrowings and Direct Placements.</u> The primary objective of this Statement is to improve the information that is disclosed in notes to government financial statements related to debt, including direct borrowings and direct placements. It also clarifies which liabilities governments

should include when disclosing information related to debt. This Statement is effective for OCTA's fiscal year ending June 30, 2019. OCTA has not determined the effect of this Statement.

#### GASB Statement No. 89

In June 2018, GASB issued Statement No. 89, <u>Accounting for Interest Cost Incurred before the End of a Construction Period</u>. The objectives of this Statement are (1) to enhance the relevance and comparability of information about capital assets and the cost of borrowing for a reporting period and (2) to simplify accounting for interest cost incurred before the end of a construction period. This Statement is effective for OCTA's fiscal year ending June 30, 2021. OCTA has not determined the effect of this Statement.

#### GASB Statement No. 90

In August 2018, GASB issued Statement No. 90, <u>Majority Equity Interests - an amendment of GASB Statements No. 14 and No. 61.</u> The primary objectives of this Statement are to improve the consistency and comparability of reporting a government's majority equity interest in a legally separate organization and to improve the relevance of financial statement information for certain component units. This Statement is effective for OCTA's fiscal year ending June 30, 2020. OCTA has not determined the effect of this Statement.

### ORANGE COUNTY TRANSPORTATION AUTHORITY

Required Supplementary Information Budgetary Comparison Schedule General Fund (Budgetary Basis) For the Year Ended June 30, 2018

buagetea	Amounts

(amounts expressed in thousands)			Variance with Final Budget		
Revenues					
Fines	\$ 136	\$	136	\$ 195	\$ 59
Contributions from other agencies	φ 130 5,195	Ψ	5,195	7,092	1,897
Interest and investment income	458		458	534	76
Capital assistance grants	2,557		2,557	289	(2,268)
Miscellaneous	170		170	153	, ,
Total revenues	8,516		8,516	8,263	(17) (253)
	· · · · · · · · · · · · · · · · · · ·			•	
Expenditures					
Current:					
General government:					
Salaries and benefits	54,956		55,003	52,670	2,333
Supplies and services	29,965		29,869	25,914	3,955
Interfund reimbursements Transportation:	(68,799)	)	(68,799)	(65,938	(2,861)
Contributions to other local agencies	3,392		3,392	172	3,220
Capital outlay	2,209		2,278	1,689	589
Total expenditures	21,723		21,743	14,507	7,236
Deficiency of revenues			-	•	
under expenditures	(13,207)	)	(13,227)	(6,244	6,983
Other financing sources (uses)					
Transfers in	4,152		4,152	6,675	2,523
Transfers out	-		_	(106	(106)
Proceeds from sale of capital assets	105		105	105	-
Total other financing sources	4,257		4,257	6,674	2,417
Net change in fund balance	\$ (8,950)	<b>\$</b>	(8,970)	\$ 430	\$ 9,400
					·
Reconciliation to GAAP:  Net change in fund balance (budgetary basis)				\$ 430	
Net change in fund balance (budgetary basis) - f	rom CLIPE fund	1			
· · · · · · · · · · · · · · · · · · ·				4,956	
Less: Estimated revenues for encumbrances or Less: Estimated revenues for encumbrances or	_			287	
from CURE fund				232	
Add: Current year encumbrances outstanding	•	m CUR	E fund	770	
Add: Current year encumbrances outstanding	g at June 30			5,135	_
Net change in fund balance (GAAP basis)				\$ 10,772	=

See accompanying notes to required supplementary information.

### ORANGE COUNTY TRANSPORTATION AUTHORITY

### Required Supplementary Information Budgetary Comparison Schedule

### Local Transportation Authority Special Revenue Fund (Budgetary Basis)

For the Year Ended June 30, 2018

	 Budgeted An	nounts					
(amounts expressed in thousands)	Original	Final	Actual Amounts		Variance with Final Budget		
Revenues							
Sales tax revenue	\$ 317,425 \$	317,425	\$	315,974	\$	(1,451)	
Contributions from other agencies	98,237	100,167		166,753		66,586	
Interest and investment income	7,624	7,624		4,983		(2,641)	
Miscellaneous	3,769	3,769		5,431		1,662	
Total revenues	427,055	428,985		493,141		64,156	
Expenditures							
Current:							
General government:							
Supplies and services	152,794	162,899		132,792		30,107	
Transportation:							
Contributions to other local agencies	174,392	171,091		107,070		64,021	
Capital outlay	1,118,621	1,120,551		982,804		137,747	
Debt service:							
Interest	 -	-		40		(40)	
Total expenditures	 1,445,807	1,454,541	1	,222,706		231,835	
Deficiency of revenues							
under expenditures	 (1,018,752)	(1,025,556)		(729,565)		295,991	
Other financing sources (uses)							
Transfers in	30,116	30,116		4,295		(25,821)	
Transfers out	 (88,068)	(88,068)		(45,939)		42,129	
Total other financing uses	(57,952)	(57,952)		(41,644)		16,308	
Net change in fund balance	\$ (1,076,704) \$	(1,083,508)	\$	(771,209)	\$	312,299	
Reconciliation to GAAP:  Net change in fund balance (budgetary basis)  Less: Estimated revenues for encumbrances or Add: Current year encumbrances outstanding Net change in fund balance (GAAP basis)	0	)	\$	(771,209) 85,445 783,040 (73,614)			
The change in rand valance (GAAI vasis)			Ψ	(13,014)	:		

See accompanying notes to required supplementary information.

### ORANGE COUNTY TRANSPORTATION AUTHORITY

# Required Supplementary Information Budgetary Comparison Schedule Local Transportation Special Revenue Fund (Budgetary Basis)

For the Year Ended June 30, 2018

		Budgeted	An	nounts				
(amounts expressed in thousands)		Original		Final	Actual Amounts		Variance with Final Budget	
Revenues								
Sales tax revenue	\$	162,215	\$	162,215	\$ 164,470	\$	2,255	
Interest and investment income		20		20	(8	)	(28)	
Total revenues		162,235		162,235	164,462	ı	2,227	
Expenditures								
Current:								
General government:								
Supplies and services		1,765		1,765	2,052		(287)	
Transportation:								
Contributions to other local agencies		2,303		2,303	2,342		(39)	
Total expenditures		4,068		4,068	4,394		(326)	
Excess of revenues							<u> </u>	
over expenditures		158,167		158,167	160,068		1,901	
Other financing uses								
Transfers out		(158,168)		(158,168)	(160,870	)	(2,702)	
Total other financing uses		(158,168)		(158,168)	(160,870	)	(2,702)	

(1) \$

(1) \$

(802) \$

(801)

See accompanying notes to required supplementary information.

Net change in fund balance

### Required Supplementary Information Supplemental Pension Plan and OPEB Plan Trend Data June 30, 2018

(amounts expressed in thousands)

### Schedule of OCTA's Proportionate Share of the Net Pension Liability Orange County Employees Retirement System Pension Plan

Last 10 Fiscal Years\*

	2018	2017	2016	2015	2014
OCTA's Proportion of the NPL	4.283%	4.436%	4.377%	4.006%	4.112%
OCTA's proportionate share of the NPL	\$ 212,117	\$ 230,261	\$ 250,193	\$ 203,592	\$ 217,569
OCTA's covered payroll	\$ 94,528	\$ 94,507	\$ 93,110	\$ 95,061	\$ 92,200
OCTA's proportionate share of the NPL as a percentage of its covered payroll	224.40%	243.64%	268.71%	214.17%	235.98%
Plan fiduciary net position as a percentage of the total pension liability	74.93%	71.16%	67.10%	69.42%	67.16%

Note: The amounts presented for each fiscal year were determined as of December 31.

### Schedule of OCTA Contributions Orange County Employees Retirement System Pension Plan

Last 10 Fiscal Years\*

	 2018	2017	2016	2015	2014
Actuarially determined contribution	\$ 24,811	\$ 23,900	\$ 26,347	\$ 24,722	\$ 22,244
Contributions in relation to the actuarially determined contributions	24,811	23,900	26,347	24,722	22,244
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ _
Covered payroll Contributions as a percentage of covered	\$ 86,117	\$ 86,925	\$ 97,616	\$ 92,878	\$ 94,244
payroll	28.81%	27.50%	26.99%	26.62%	23.60%

<sup>\*</sup> OCTA will be presenting information for those years for which information is available until a full 10-year trend is compiled.

### Required Supplementary Information Supplemental Pension Plan and OPEB Plan Trend Data June 30, 2018

(amounts expressed in thousands)

### Schedule of the Changes in OCTA's Net Pension Liability and Related Ratios Additional Retiree Benefit Account Plan

Last 10 Fiscal Years\*

	2018	2017	2016	2015	2014
Total pension liability					
Service cost	\$ 377	\$ 401	\$ 361	\$ 423	\$ 388
Interest	1,229	1,260	1,294	1,240	1,214
Changes of assumptions	-	-	(2,140)	207	-
Difference between expected and actual experience	(1,220)	-	(99)	-	-
Benefit payments, including refunds					
of employee contributions	 (1,205)	(1,145)	(1,066)	(980)	(1,010)
Net change in total pension liability	(819)	516	(1,650)	890	592
Total pension liability - beginning	 18,064	17,548	19,198	18,308	17,716
Total pension liability - ending (a)	\$ 17,245	\$ 18,064	\$ 17,548	\$ 19,198	\$ 18,308
Plan fiduciary net position					
Contributions - employer	\$ 931	\$ 929	\$ 955	\$ 875	\$ 848
Net investment income	1,180	1,596	209	467	2,075
Benefit payments, including refunds of employee contributions	(1,205)	(1,145)	(1,066)	(980)	(897)
Administrative expenses	(24)	(24)	(24)	(24)	(23)
Net change in plan fiduciary net position	\$ 882	\$ 1,356	\$ 74	\$ 338	\$ 2,003
Plan fiduciary net position - beginning	15,641	14,285	14,211	13,873	11,870
Plan fiduciary net position - ending (b)	\$ 16,523	\$ 15,641	\$ 14,285	\$ 14,211	\$ 13,873
Net pension liability - ending (a) - (b)	\$ 722	\$ 2,423	\$ 3,263	\$ 4,987	\$ 4,435
Plan fiduciary net position as a percentage of the total pension liability	95.81%	86.59%	81.40%	74.02%	75.78%
Covered payroll	\$ 95,212	\$ 95,015	\$ 94,011	\$ 92,403	\$ 89,494
Net pension liability as a percentage of covered payroll	0.76%	2.55%	3.47%	5.40%	4.96%

### Notes to the schedule for Additional Retiree Benefit Account Plan

Change of assumptions: In fiscal year 2015-16, amounts reported as changes of assumptions resulted from adjustments to discount rate.

<sup>\*</sup> OCTA will be presenting information for those years for which information is available until a full 10-year trend is compiled.

### Required Supplementary Information Supplemental Pension Plan and OPEB Plan Trend Data June 30, 2018

(amounts expressed in thousands)

### Schedule of Investment Returns Additional Retiree Benefit Account Plan

Last 10 Fiscal Years\*

	2018	2017	2016	2015	2014
Annual money-weighted rate of return, net of					
investment expense	4.60%	11.09%	1.47%	3.38%	17.51%

### Schedule of OCTA Contributions Additional Retiree Benefit Account Plan

Last 10 Fiscal Years\*

	 2018	2017	2016	2015	2014
Actuarially determined contribution	\$ 546	\$ 786	\$ 772	\$ 904	\$ 875
Contributions in relation to the actuarially determined contributions	931	929	955	874	848
Contribution deficiency (excess)	\$ 385	\$ 143	\$ 183	\$ (30)	\$ (27)
Covered payroll Contributions as a percentage of covered	\$ 95,212	\$ 95,015	\$ 94,011	\$ 92,403	\$ 89,494
payroll	0.98%	0.98%	1.02%	0.95%	0.95%

### Notes to the schedule for Additional Retiree Benefit Account Plan

Valuation date: Actuarially determined contribution rates are calculated as of January 1, six months prior to the end of the fiscal year in which contributions are reported.

Actuarial Assumptions used to determine contribution rates:

Actuarial cost method: Entry age normal Amortization method: Level-dollar basis

Remaining amortization: 12 years

Asset valuation method: 5-year smoothed, market value

Return on Assets: 7.25% Discount Rate: 7.25%

Inflation: 3.00% per annum

Salary Scale: Inflation plus 0.5% per annum across-the-board salary increase plus

merit and promotional increases

Cost of Living: Not applicable

Mortality Rates: Rates are from the RP-2000 Combined Healthy Mortality Table

projected with Scale BB to 2020

<sup>\*</sup> OCTA will be presenting information for those years for which information is available until a full 10-year trend is compiled.

### Required Supplementary Information Supplemental Pension Plan and OPEB Plan Trend Data June 30, 2018

(amounts expressed in thousands)

### Schedule of the Changes in OCTA's Total OPEB Liability and Related Ratios Other Post Employment Benefit Plan

Last 10 Fiscal Years\*

	2018
Total OPEB liability - beginning	\$ 745
Changes for the year:	
Service cost	40
Interest	28
Changes in assumption	40
Difference between actual and expected experience	651
Benefit payments	(72)
Total OPEB liability - ending	\$ 1,432
	 2018
Covered employee payroll	\$ 42,366
Total OPEB liability as a percentage of covered employee payroll	 3.38%

### Notes to the schedule for OPEB Plan

Funding policy: OCTA funds the benefits on a pay-as-you-go basis. No assets are accumulated in a trust.

<sup>\*</sup> OCTA will be presenting information for those years for which information is available until a full 10-year trend is compiled.

### ORANGE COUNTY TRANSPORTATION AUTHORITY NOTES TO REQUIRED SUPPLEMENTARY INFORMATION June 30, 2018

(amounts expressed in thousands)

### 1. BUDGETARY DATA

OCTA establishes accounting control through formal adoption of an annual budget for all governmental funds. The budget is prepared in conformity with accounting principles generally accepted in the United States (GAAP) except for multi-year contracts, for which the entire amount of the contract is budgeted and encumbered in the year of execution. The adopted budget can be amended by the Board to increase both appropriations and estimated revenues as unforeseen circumstances come to management's attention. Budgeted expenditure amounts represent original appropriations adjusted for supplemental appropriations during the year. Division heads are authorized to approve appropriation transfers within major objects subject to approval by the Finance and Administration Division. Major objects are defined as Salaries and Benefits, Supplies and Services, and Capital Outlay. Supplies and Services includes Contributions to Other Local Agencies, Debt Service and Transfers. Appropriation transfers between major objects require approval of the Board. Accordingly, the legal level of budgetary control, that is the level that expenditures cannot exceed appropriations, for budgeted funds, is at the major object level for the budgeted governmental funds. A Fourth Quarter Budget Status Report, June 2018 is available from the OCTA Finance and Administration Division. With the exception of accounts which have been encumbered, appropriations lapse at year end.

### EXCESS EXPENDITURES OVER APPROPRIATIONS

There were no excess of expenditures over appropriations for fiscal year 2017-18 for the General fund and the major special revenue funds, except for the Local Transportation fund. In the Local Transportation fund, expenditures exceeded appropriations for supplies and services in the amount of \$287 due to larger administrative expenses than OCTA anticipated during the budget process. In addition, contributions to other local agencies and transfers exceeded appropriations in the amount of \$39 and \$2,702 respectively, due to OCTA receiving more sales tax revenue over the 12-month apportionment period than anticipated and transferred out to OCTD based on monthly sales tax receipts.

Beginning fiscal year 2014-15, the CURE fund was consolidated with the General fund as it no longer met the definition of a special revenue fund. A separate budgetary schedule for the CURE fund is located in other supplementary information. A reconciliation is included on the General fund budgetary schedule for the consolidation.

### ORANGE COUNTY TRANSPORTATION AUTHORITY OTHER SUPPLEMENTARY INFORMATION

June 30, 2018 (amounts expressed in thousands)

### NONMAJOR GOVERNMENTAL FUNDS

### **Special Revenue Funds**

**Orange County Unified Transportation Trust (OCUTT)** – This fund is used to account for the revenues received and expenditures made for disbursements to OCTA, California Department of Transportation and cities within Orange County for various transportation projects. The source of revenue is the interest earned by the general capital projects fund. Expenditures of monies in this fund must be made in accordance with provisions of the California Transportation Development Act (TDA).

Service Authority for Freeway Emergencies (SAFE) – This fund is used to account for revenues received and expenditures made for the implementation and maintenance of the motorist emergency aid system. Funding is provided from a one dollar per vehicle registration fee on vehicles registered in Orange County. Expenditure of monies in this fund must be made in accordance with the provisions of Chapter 14 of the California Streets and Highways Code.

Service Authority for Abandoned Vehicles (SAAV) – This fund is used to account for revenues received and expenditures made for the removal of abandoned vehicles from streets and roads throughout Orange County. The source of revenue is a one dollar per vehicle registration fee on vehicles registered in Orange County. Expenditure of monies in this fund must be made in accordance with the provisions of Section 22710 of the California Vehicle Code. In April 2012, the fee authorization for SAAV expired. SAAV will continue to fund abandoned vehicle abatements until all revenue is expended.

**State Transit Assistance Fund (STAF)** – This fund is used to account for revenues received and expenditures made for OCTD transit operations and fare assistance for seniors and disabled persons. Funding is provided by sales taxes on gasoline and use taxes on diesel fuel. Expenditure of these funds is governed by the provisions of the TDA.

### **Capital Projects Funds**

**General Capital Projects Fund** – This fund, formerly known as the Transit Development Reserve, is used to account for transportation capital projects.

### ORANGE COUNTY TRANSPORTATION AUTHORITY Combining Balance Sheet - Nonmajor Governmental Funds June 30, 2018

			S	pecia	al Reve	enue			Capital Projects		
(amounts expressed in thousands)	OCUTT	9	SAFE	_	AAV	STAF	Total	G	General		ıl Nonmajor vernmental Funds
Assets											
Cash and investments	\$ 9,170	\$	2,675	\$	31	\$ 38	\$ 11,914	\$	2,247	\$	14,161
Receivables:	Ψ 2/210	Ψ	_,0.0	4	01	Ψ 00	Ψ 11//11	Ψ	_//	Ψ	11,101
Interest	65		28		_	9	102		24		126
Capital grants	-		_		_	_	_		3,250		3,250
Other	_		35		_	_	35		-		35
Due from other funds	51		-		_	_	51		355		406
Due from other governments	_		505		_	10,445	10,950		_		10,950
Condemnation deposits	_		-		_	-	-		3,398		3,398
Note receivable	2,817		_		_	_	2,817		-		2,817
Advances to other funds	1,964		_		_	_	1,964		_		1,964
Other assets	-		_		_	_	-		8,746		8,746
Total Assets	\$ 14,067	\$	3,243	\$	31	\$ 10,492	\$ 27,833	\$	18,020	\$	45,853
Liabilities and Fund Balances											
Liabilities											
Accounts payable	\$ 3	\$	489	\$	_	\$ -	\$ 492	\$	4,860	\$	5,352
Due to other funds	_		_		_	8,569	8,569	·	-		8,569
Due to other governments	_		88		_	, -	88		567		655
Unearned revenue - other	_		-		_	_	-		5,550		5,550
Total Liabilities	3		577		-	8,569	9,149		10,977		20,126
Deferred Inflows of Resources											
Unavailable revenue - interest											
on advances	818		_		_	_	818		_		818
Unavailable revenue - reimbursements	010						010				
from grants	_		_		_	_	_		1,816		1,816
Unavailable revenue - reimbursements									1,010		,
from others and other misc revenue	_		30		_	_	30		_		30
<b>Total Deferred Inflows of Resources</b>	818		30		-	-	848		1,816		2,664
Fund Balances											
Nonspendable:											
Condemnation deposits	_		_		_	_	_		3,398		3,398
Note receivable	_		_		_	_	_		-		-
Other assets	_		_		_	_	_		8,746		8,746
Restricted for:									0,. 10		0,, 10
Transportation programs	13,246		_		_	1,923	15,169		_		15,169
Motorist services	13,440		2,636		31	1,943	2,667		_		2,667
Unassigned	_		2,030		-	<u>-</u> -	2,007		(6,917)		(6,917)
Total Fund Balances	13,246		2,636		31	1,923	17,836		5,227		23,063
Total Puliu Dalalices	13,240		2,030		31	1,923	17,000	_	3,441		23,003
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	\$ 14,067	\$	3,243	\$	31	\$ 10,492	\$ 27,833	\$	18,020	\$	45,853
•	Ψ 11,007	Ψ	J=10	Ψ	U.	Ψ 10,17 <b>2</b>	¥ =1,000	Ψ	10,020	<u> </u>	10,000

### Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Governmental Funds For the Year Ended June 30, 2018

		:	Special Rev	venue		Capital Projects		
(amounts expressed in thousands)	OCUTT	SAFE	SAAV	STAF	Total	General	Total Nonmajor Governmental Funds	
Revenues								
Sales taxes	\$ -	\$ -	\$ -	\$ 27,140	\$ 27,140	\$ -	\$ 27,140	
Transportation improvement fee	-	-	-	5,673	5,673	-	5,673	
Vehicle registration fees	-	2,941	-	-	2,941	-	2,941	
Fines	-	-	-	-	-	-	-	
Contributions from other agencies	-	2,550	-	-	2,550	-	2,550	
OCTAP revenue	-	-	-	-	-	-	-	
Charges for services	-	-	-	-	-	-	-	
Interest and investment income	114	7	-	25	146	(13)	133	
Capital assistance grants	-	-	-	-	_	7,115	7,115	
Miscellaneous	-	2	-	-	2	-	2	
Total revenues	114	5,500	-	32,838	38,452	7,102	45,554	
Expenditures								
Current:								
General government:								
Supplies and services	15	6,479	-	1	6,495	1,114	7,609	
Transportation:								
Contributions to other local agencies	-	-	-	-	-	398	398	
Capital outlay	-	-	-	-	_	9,161	9,161	
Total expenditures	15	6,479	-	1	6,495	10,673	17,168	
Excess (deficiency) of revenues								
over (under) expenditures	99	(979)	-	32,837	31,957	(3,571)	28,386	
Other financing sources (uses)								
Transfers in	-	-	-	-	-	3,519	3,519	
Transfers out	-	-	-	(30,937)	(30,937)	-	(30,937)	
Total other financing sources (uses)		-	-	(30,937)	(30,937)	3,519	(27,418)	
Net change in fund balances	99	(979)	-	1,900	1,020	(52)	968	
Fund balances - beginning	13,147	3,615	31	23	16,816	5,279	22,095	
Fund balances - ending	\$ 13,246	\$ 2,636	\$ 31	\$ 1,923	\$ 17,836	\$ 5,227	\$ 23,063	

### **Budgetary Comparison Schedule**

### Commuter and Urban Rail Endowment Fund (Budgetary Basis)

### For the Year Ended June 30, 2018

		Budgeted Ar	nounts		
(amounts expressed in thousands)	C	Priginal	Final	Actual Amounts	Variance with Final Budget
Revenues					
Fines	\$	- \$	-	\$ 6	\$ 6
Contributions from other agencies		-	-	1,808	1,808
Interest and investment income		-	-	2	2
Capital assistance grants		-	-	137	137
Miscellaneous		-	-	775	775
Total revenues		-	-	2,728	2,728
Expenditures					
Current:					
General government:					
Supplies and services		703	703	340	363
Transportation:					
Contributions to other local agencies		-	-	46	(46)
Capital outlay		1,616	1,616	856	760
Total expenditures		2,319	2,319	1,242	1,077
Excess (deficiency) of revenues					_
over (under) expenditures		(2,319)	(2,319)	1,486	3,805
Other financing sources (uses)					
Transfers out		-	-	(30)	(30)
Proceeds from sale of capital assets		-	-	3,500	3,500
Total other financing sources		-	-	3,470	3,470
Net change in fund balance	\$	(2,319) \$	(2,319)	\$ 4,956	\$ 7,275
Reconciliation to GAAP:  Net change in fund balance (budgetary basis)  Less: Estimated revenues for encumbrances o  Add: Current year encumbrances outstanding		0	0	\$ 4,956 232 770	
Net change in fund balance (GAAP basis), repor	ted w	ith General fu	nd	\$ 5,494	

### **Budgetary Comparison Schedule**

### Local Transportation Authority Debt Service Fund (Budgetary Basis)

### For the Year Ended June 30, 2018

		Budgeted	An	nounts		
(amounts expressed in thousands)	C	Original		Final	Actual Amounts	 nce with Budget
Revenues						
Interest and investment income	\$	6,656	\$	6,656	\$ 6,609	\$ (47)
Total revenues		6,656		6,656	6,609	(47)
Expenditures						
Debt service:						
Principal payments on long-term debt		<i>7,</i> 775		<i>7,77</i> 5	7 <i>,</i> 775	-
Interest on long-term debt		21,019		21,019	21,019	-
Total expenditures		28,794		28,794	28,794	-
Deficiency of revenues						
under expenditures		(22,138)		(22,138)	(22,185)	(47)
Other financing sources (uses)						
Transfers in		22,138		22,138	31,659	9,521
Transfers out		(6,656)		(6,656)	-	6,656
Total other financing sources		15,482		15,482	31,659	16,177
Net change in fund balance	\$	(6,656)	\$	(6,656)	\$ 9,474	\$ 16,130

### **Budgetary Comparison Schedule**

### Orange County Unified Transportation Trust Special Revenue Fund (Budgetary Basis) For the Year Ended June 30, 2018

	]	Budgeted	Am	ounts		
(amounts expressed in thousands)	Or	iginal		Final	Actual Amounts	Variance with Final Budget
Revenues						
Interest and investment income	\$	159	\$	159	\$ 114	\$ (45)
Total revenues		159		159	114	(45)
Expenditures						
Current:						
General government:						
Supplies and services		11		11	15	(4)
Total expenditures		11		11	15	(4)
Excess of revenues						
over expenditures		148		148	99	(49)
Net change in fund balance	\$	148	\$	148	\$ 99	\$ (49)

### **Budgetary Comparison Schedule**

### Service Authority for Freeway Emergencies Special Revenue Fund (Budgetary Basis) For the Year Ended June 30, 2018

		Budgeted	Am	ounts				
(amounts expressed in thousands)	Original			Final	Actual Amounts		Variand Final B	
Revenues								
Vehicle registration fees	\$	3,000	\$	3,000	\$	2,941	\$	(59)
Contributions from other agencies		2,615		2,615		2,550		(65)
Interest and investment income		24		24		7		(17)
Miscellaneous		6		6		2		(4)
Total revenues		5,645		5,645		5,500		(145)
Expenditures								
Current:								
General government:								
Supplies and services		7,761		7,761		6,636		1,125
Capital outlay		200		200		-		200
Total expenditures		7,961		7,961		6,636		1,325
Deficiency of revenues								
under expenditures		(2,316)		(2,316)		(1,136)		1,180
Other financing sources								
Transfers in		1,198		1,198		-		(1,198)
Total other financing sources		1,198		1,198		-		(1,198)
Net change in fund balance	\$	(1,118)	\$	(1,118)	\$	(1,136)	\$	(18)
Reconciliation to GAAP:  Net change in fund balance (budgetary basis)  Add: Current year encumbrances outstanding	g at Ju	ne 30			\$	(1,136) 157		
Net change in fund balance (GAAP basis)				;	\$	(979)		

### **Budgetary Comparison Schedule**

### State Transit Assistance Special Revenue Fund (Budgetary Basis)

### For the Year Ended June 30, 2018

		Budgeted	Am	ounts			
(amounts expressed in thousands)	C	Priginal		Final	_	Actual nounts	 ance with al Budget
Revenues							
Sales tax revenue	\$	28,877	\$	28,877	\$	27,140	\$ (1,737)
Transportation improvement fee		-		-		5,673	5,673
Interest and investment income		4		4		25	21
Total revenues		28,881		28,881		32,838	3,957
Expenditures							
Current:							
General government:							
Supplies and services		-		-		1	(1)
Total expenditures		-		-		1	(1)
Excess of revenues							· · ·
over expenditures		28,881		28,881		32,837	3,956
Other financing uses							
Transfers out		(28,881)		(28,881)		(30,937)	(2,056)
Total other financing uses		(28,881)		(28,881)		(30,937)	(2,056)
Net change in fund balance	\$	_	\$		\$	1,900	\$ 1,900

### **Budgetary Comparison Schedule**

### General Capital Projects Fund (Budgetary Basis)

For the Year Ended June 30, 2018

	1	Budgeted A	Amounts	_		
(amounts expressed in thousands)	C	Original	Final		Actual mounts	ance with al Budget
Revenues						
Contributions from other agencies Interest	\$	1,832	\$ 1,832 -	\$	1,069 (13)	\$ (763) (13)
Capital assistance grants		194,084	194,084		7,730	(186,354)
Total revenues		195,916	195,916		8,786	(187,130)
Expenditures						
Current:						
General government:						
Supplies and services	\$	18,612	\$ 18,612	\$	2,198	\$ 16,414
Transportation:						
Contributions to other local agencies		1,513	1,513		398	1,115
Capital outlay		227,811	226,522		9,775	216,747
Total expenditures		247,936	246,647		12,371	234,276
Excess of revenues						
over expenditures		(52,020)	(50,731)	)	(3,585)	47,146
Other financing sources						
Transfers in		45,827	45,827		3,519	(42,308)
Total other financing sources		45,827	45,827		3,519	(42,308)
Net change in fund balance	\$	(6,193)	\$ (4,904)	\$	(66)	\$ 4,838
Reconciliation to GAAP:  Net change in fund balance (budgetary basis)  Less: Estimated revenues for encumbrances of Add: Current year encumbrances outstanding		0	30	\$	(66) 1,684 1,698	
Net change in fund balance (GAAP basis)				\$	(52)	

### ORANGE COUNTY TRANSPORTATION AUTHORITY OTHER SUPPLEMENTARY INFORMATION

June 30, 2018 (amounts expressed in thousands)

### **INTERNAL SERVICE FUNDS**

**General liability -** This fund is used to account for OCTA's risk management activities related to public liability, property damage and automobile liability.

**Workers' compensation** - This fund is used to account for OCTA's risk management activities related to workers' compensation.

### ORANGE COUNTY TRANSPORTATION AUTHORITY Combining Statement of Fund Net Position - Internal Service Funds June 30, 2018

(amounts expressed in thousands)	General Liability	Workers' mpensation	 l Internal ice Funds
Assets			
Current assets:			
Cash and investments	\$ 15,240	\$ 25,339	\$ 40,579
Receivables:			
Interest	102	132	234
Other	108	190	298
Other assets	454	925	1,379
Total current assets	15,904	26,586	42,490
Total Assets	15,904	26,586	42,490
Liabilities			
Current liabilities:			
Accounts payable	155	457	612
Claims payable	814	2,560	3,374
Total current liabilities	969	3,017	3,986
Noncurrent liabilities:			
Claims payable	2,884	11,664	14,548
Total noncurrent liabilities	 2,884	11,664	14,548
Total Liabilities	3,853	14,681	18,534
Net Position			
Unrestricted	12,051	11,905	23,956
<b>Total Net Position</b>	\$ 12,051	\$ 11,905	\$ 23,956

### Combining Statement of Revenues, Expenses and Changes in Fund Net Position Internal Service Funds For the Year Ended June 30, 2018

(amounts expressed in thousands)	eneral ability	Worke Compens	_	Internal e Funds
Operating revenues:				_
Charges for services	\$ 4,076	\$	5,894	\$ 9,970
Total operating revenues	4,076		5,894	9,970
Operating expenses:				
Administrative services	134		64	198
Other	229		176	405
Insurance claims and premiums	2,772		5,731	8,503
Professional services	957		439	1,396
Total operating expenses	4,092		6,410	10,502
Operating loss	(16)		(516)	(532)
Nonoperating revenues:				
Investment earnings	58		112	170
Other	1,064		478	1,542
Total nonoperating revenues	1,122		590	1,712
Change in net position	1,106		74	1,180
Total net position - beginning	10,945	1	11,831	22,776
Total net position - ending	\$ 12,051	\$ 1	11,905	\$ 23,956

### ORANGE COUNTY TRANSPORTATION AUTHORITY Combining Statement of Cash Flows - Internal Service Funds For the Year Ended June 30, 2018

(amounts expressed in thousands)		General Liability	Worl			l Internal ice Funds
Cash flows from operating activities:						
Receipts from interfund services provided	\$	4,076	\$	5,836	\$	9,912
Payments to suppliers	Ψ.	(1,501)	Ψ	(626)	4	(2,127)
Payments to claimants		(2,930)		(4,707)		(7,637)
Payments for interfund services used		(134)		(64)		(198)
Miscellaneous revenue received		1,064		478		1,542
Net cash provided by operating activities		575		917		1,492
Cash flows from investing activities:						
Investment earnings		43		76		119
Net cash provided by investing activities		43		76		119
Net increase in cash and cash equivalents		618		993		1,611
Cash and cash equivalents at beginning of year		14,622		24,346		38,968
Cash and cash equivalents at end of year	\$	15,240	\$	25,339	\$	40,579
Reconciliation of operating loss to net cash provided by operating activities:  Operating loss Adjustments to reconcile operating loss to net cash	\$	(16)	\$	(516)	\$	(532)
provided by (used for) operating activities: Insurance recoveries		1,064		478		1,542
Change in assets and liabilities:		EO		(22)		20
Other receivables Other assets		52		(32)		20
		(31)		(8)		(39)
Accounts payable Claims payable		(513) 19		(11) 1,006		(524) 1,025
Total adjustments		591		1,433		2,024
Total adjustifiertis	-	391		1,433		2,024
Net cash provided by (used for) operating activities	\$	575	\$	917	\$	1,492
Noncash capital, financing and investing activities:						
Investment earnings - accrued interest	\$	10	\$	27	\$	37

### 91 EXPRESS LANES









### VANPOOL









### ORANGE COUNTY TRANSPORTATION AUTHORITY STATISTICAL SECTION

June 30, 2018

This part of OCTA's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about OCTA's overall financial health.

<u>Contents</u> <u>Page</u>
Financial Trends
These schedules contain trend information to help the reader understand how OCTA's financial performance and well-being have changed over time.
Revenue Capacity112
These schedules contain information to help the reader assess OCTA's most significant local revenue source, the sales tax.
Debt Capacity116
These schedules present information to help the reader assess the affordability of OCTA's current levels of outstanding debt and OCTA's ability to issue additional debt in the future.
Demographic and Economic Information119
These schedules offer demographic and economic indicators to help the reader understand the environment within which OCTA's financial activities take place.
Operating Information122
These schedules contain service and infrastructure data to help the reader understand how the information in OCTA's financial report relates to the services OCTA provides and the activities it performs.

## Schedule 1 Net Position by Component, Last Ten Fiscal Years

(accrual basis of accounting - thousands)							As of June 30,	0,					
		2009	2010	(	2011	2012	2013	2014	2015		2016	2017	2018
Governmental activities:													
Net investment in capital assets	8	175,769 \$	180,131	8	193,968 \$	191,149 \$	159,539 \$	159,427 \$	\$ 177,195 \$		185,209 \$	202,587 \$	211,433
Restricted		328,463	303,605		199,540	251,820	314,832	352,878	421,285	54	545,220	621,580	565,653
Unrestricted		149,839	133,070		234,876	200,226	207,674	181,216	94,641	9	67,517	29,578	37,947
Total government activities net position	\$	654,071 \$	616,806	\$	628,384 \$	643,195 \$	682,045 \$	693,521	\$ 693,121	54 \$	\$ 946'26	853,745 \$	815,033
Business-type activities:													
Net investment in capital assets	8	367,144 \$	331,460	8	\$03,063 \$	278,292 \$	257,439 \$	265,584	\$ 279,153 \$		300,737 \$	389,791 \$	339,677
Restricted		19,355	20,219		20,298	20,340	20,383	13,015	13,032	1	13,075	13,199	16,776
Unrestricted		190,736	170,902		162,903	246,797	317,002	376,340	275,052	30	305,689	323,682	439,737
Total business-type activities net position	\$	577,235 \$	522,581	\$	486,264 \$	545,429 \$	594,824 \$	654,939 \$	\$ 567,237	\$ 61	\$ 105,619	726,672 \$	796,190
Primary government:													
Net investment in capital assets	8	542,913 \$	511,591	\$	497,031 \$	469,441 \$	416,978 \$	425,011 \$	\$ 456,348 \$		485,946 \$	592,378 \$	551,110
Restricted		347,818	323,824		219,838	272,160	335,215	365,893	434,317	55	558,295	634,779	582,429
Unrestricted		340,575	303,972		397,779	447,023	524,676	557,556	369,693	37	373,206	353,260	477,684
Total primary government net position	\$	1,231,306 \$	1,139,387	\$	1,114,648 \$	1,188,624 \$	1,276,869 \$	1,348,460	\$ 1,260,358	\$ 1,417,447		\$ 1,580,417 \$	\$ 1,611,223

Source: Accounting and Financial Reporting Department Note:

In fiscal year 2014-15, OCTA implemented GASB 68. In fiscal year 2016-17, the increase in the business-type activities net position is mainly due to the major revenue vehicle purchase.

### Schedule 2

Changes in Net Position, Last Ten Fiscal Years

					LO <sub>1</sub>	For the Year Ended June 30,	l June 30,				
		2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Expenses											
Governmental activities:											
General government	\$ 106,	\$ 929,901	112,138 \$	104,305 \$	\$ 62,679	96,925 \$	68,262 \$	74,852 \$	95,155 \$	94,929 \$	80,877
Measure M program	222,	222,731	302,851	291,703	337,034	314,669	372,137	301,329	272,627	280,154	439,279
Motorist services	7	7,814	7,497	7,545	7,347	6,004	5,187	5,281	6,355	5,826	5,725
Commuter rail	27,	27,009	29,395	14,393	26,806	34,586	23,556	29,347	34,004	39,736	414
Total governmental activities expenses	364,	364,230	451,881	417,946	466,866	452,184	469,142	410,809	408,141	420,645	526,295
Business-type activities:											
Fixed route	224,	224,538	210,526	200,999	201,629	207,363	212,170	201,630	208,851	204,969	208,167
Paratransit	37,	37,980	42,999	46,151	51,225	53,803	51,735	51,392	63,071	64,594	67,883
Tollroad	38	38,224	33,713	31,371	23,231	20,573	22,996	22,980	25,120	38,455	25,672
Taxicab administration		299	344	393	490	456	206	584	267	524	385
Total business-type activities expenses	301,041	041	287,582	278,914	276,575	282,195	287,407	276,586	297,609	308,542	302,107
Total primary government expenses	\$ 665,271	271 \$	739,463 \$	\$ 098'969	743,441 \$	734,379 \$	756,549 \$	\$ 262,399	\$ 05,750	729,187 \$	828,402
Program Revenues											
Governmental activities:											
Charges for services:											
General government	\$	133 \$	121 \$	140 \$	149 \$	137 \$	155 \$	181 \$	1,180 \$	230 \$	842
Other activities		296	1,008	1,093	1,297	1,136	1,350	1,644	1,087	1,104	1,544
Operating grants and contributions	36,	36,092	68,015	115,154	172,733	159,069	146,863	122,282	125,220	92,486	98,233
Capital grants and contributions	30	30,747	8,279	1,204	4,335	10,923	2,222	586	3,897	17,602	629'2
Total governmental activities program revenues	(29	62,939	77,423	117,591	178,514	171,265	150,590	124,693	131,384	111,922	108,298
Business-type activities:											
Charges for services:											
Fixed route	52,	52,641	48,776	49,412	50,553	53,361	56,784	51,265	50,197	42,753	40,821
Tollroad	43,	43,705	43,009	41,837	37,742	39,289	42,610	46,132	52,240	26,005	57,615
Other activities	9	6,870	7,133	7,206	7,154	7,893	8,579	8,695	8,650	8,656	8,280
Operating grants and contributions	80	80,242	88,597	72,441	660'06	83,305	63,099	67,356	65,226	74,966	74,236
Capital grants and contributions	56,	56,588	1,841	8,648	10,023	8,821	23,717	14,139	35,848	89,740	17,849
Total business-type activities program revenues	240,	240,046	189,356	179,544	195,571	192,669	194,789	187,587	212,161	272,120	198,801
Total primary government program revenues	\$ 307,	307,985 \$	\$ 62.2	297,135 \$	374,085 \$	363,934 \$	345,379 \$	312,280 \$	343,545 \$	384,042 \$	307,099

Source: Accounting and Financial Reporting Department Notes:

(Continued) In fiscal year 2009-10, Capital grants and contributions revenue decrease is primarily due to governmental activities grant reimbursements reclassified from capital to operating and business-type In fiscal year 2008-09, the decrease in General Government Program Revenues is due to the allocation of indirect costs shown as a reduction of expenditures as opposed to charges for services.

In fiscal year 2017-18, the increase in expense of Measure M program under the governmental activities results mainly from costs related to freeway projects including I-405 Improvement Project. In fiscal year 2013-14, the decrease in General government expenses is primarily due to the conclusion of the gasoline tax exchange in June 2013.

activities grants for CNG and LNG buses received in prior fiscal years.

Changes in Net Position, Last Ten Fiscal Years, continued

(accrual basis of accounting - thousands)					Fo	For the Year Ended June 30,	d June 30,				
		2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Indirect expenses allocation: Governmental activities Business-type activities	↔	(36,091) \$ 36,091	(31,187) \$ 31,187	(27,248) \$ 27,248	(29,340) \$ 29,340	(33,654) \$ 33,654	(34,089) \$ 34,089	35,996) 35,996	(37,748) \$ 37,748	(41,045) \$ 41,045	(43,163) 43,163
Net (expense) revenue Governmental activities Business-type activities	<del>s&gt;</del> ⊕	(260,200) \$ (97,086)	(343,271) \$ (129,413)	(273,107) \$ (126,618)	(259,012) \$ (110,344)	(247,265) \$ (123,180)	(284,463) \$ (126,707)	(250,120) \$ (124,995)	(239,009) \$ (123,196)	(267,678) \$ (77,467)	(374,834) (146,469) (521,303)
rotat printat y government net expense	Ð			_ 11		_ 11		_	_ 11		(577,503)
General Revenues and Other Changes in Net Position	in Net	Position									
Governmental activities: Taxes:											
Sales taxes	\$	335,465 \$	326,005 \$	329,971 \$	409,556 \$	428,262 \$	451,153 \$	466,127 \$	476,368 \$	475,863 \$	515,475
Unrestricted investment earnings		31,501	17,325	14,487	15,192	11,295	13,776	13,301	19,447	6,807	12,609
Other miscellaneous revenue		412	328	229	355	125	288	168	918	66	133
Transfers		(76,493)	(75,038)	(66,230)	(151,280)	(155,999)	(169,278)	(169,199)	(152,899)	(162,292)	(191,734)
Total governmental activities		290,885	268,620	278,457	273,823	283,683	295,939	310,397	343,834	323,477	336,483
Business-type activities:											
Property taxes		11,295	10,220	10,736	11,193	13,560	12,366	13,293	14,098	14,943	15,995
Unrestricted investment earnings		12,186	4,184	15,552	926	2,805	4,765	4,531	7,672	2,332	2,892
Other miscellaneous revenue		340	207	2,769	228	2,832	413	1,218	791	5,071	5,604
Transfers		76,493	75,038	66,230	151,280	155,999	169,278	169,199	152,899	162,292	191,734
Total business-type activities		100,314	89,649	95,287	163,627	175,196	186,822	188,241	175,460	184,638	216,225
Total primary government	\$	391,199 \$	358,269 \$	373,744 \$	437,450 \$	458,879 \$	482,761 \$	498,638 \$	519,294 \$	508,115 \$	552,708
Change in Net Position											
Governmental activities	\$	30,685 \$	(74,651) \$	5,350 \$	14,811 \$	36,418 \$	11,476 \$	60,277 \$	104,825 \$	55,799 \$	(38,351)
Business-type activities											69,756
Total primary government	s	33,913 \$	(114,415) \$	(25,981) \$	68,094 \$	88,434 \$	71,591 \$	123,523 \$	157,089 \$	162,970 \$	31,405

Source: Accounting and Financial Reporting Department Notes:

In fiscal year 2008-09, the indirect expense allocation is shown separately.

## Fund Balances, Governmental Funds, Last Ten Fiscal Years

(modified accrual basis of accounting - thousands)						As of June 30,	30,				
	2009	6	2010	2011	2012	2013	2014	2015	2016	2017	2018
General Fund											
Reserved	\$ 12,895 \$	\$	10,756 \$	1	- \$	-	-		٠	٠	1
Unreserved	(8,260)	<u> </u>	(8,378)	ı	•	ı	ı	ı	1	1	ı
Nonspendable			ı	4,711	5,459	5,637	7,473	11,038	11,862	20,672	11,699
Restricted	1		ı	Ī	,		ı	24,732	23,548	22,992	23,189
Assigned	1		ı	ı	•	1	1	25,173	14,453	ı	2,413
Unassigned	1		ı	(4,061)	(4,203)	(168)	(210)	22,115	ı	(17,135)	1
Total general fund	\$ 4,635	\$ 2	2,378 \$	650	\$ 1,256 \$	5,469 \$	7,263 \$	\$3,058 \$	49,863 \$	26,529 \$	37,301
All Other Governmental Funds											
Reserved	\$ 537,118 \$		433,513 \$	'	- \$	-	-	-	-	-	
Unreserved, reported in:											
Special revenue funds	92,482	61	76,653	1	1	1	1	ı	ı	ı	•
Capital projects funds	(2,082)	<u>(1</u>	(3,851)	•	1	1	1	ı	ı	ı	•
Nonspendable	ı		1	10,513	18,826	77,547	56,991	20,575	12,519	7,177	12,144
Restricted	ı		ı	699'899	680,191	638,718	707,365	753,071	862,565	953,569	892,703
Committed	1		1	70,304	68,084	1	1	ı	ı	ı	
Assigned, reported in:											
Special revenue funds	1		ı	1	1	69,531	41,273	1	ı	1	1
Transportation capital projects	1		ı	9,557	9,514	9,504	9,495	9,469	8,682	1,158	1
Unassigned	1		-	-	-	-	-	-	-	-	(6,917)
Total all other governmental funds	\$ 627,518	8	506,315 \$	754,043	\$ 776,615 \$	\$ 008'360	815,124 \$	783,115 \$	\$ 992'£88	961,904 \$	897,930

Source: Accounting and Financial Reporting Department

Notes:

GASB 54 was implemented during fiscal year 2010-11.

Fund was consolidated with the General Fund as it no longer met the definition of a special revenue fund, which resulted in an increase of assigned and unassigned fund balance In fiscal year 2014-15, the increase in restricted fund balance of General Fund is due to trasnsfers from LTA as a result of finalizing Measure M1 projects. Additionally, the CURE for the General Fund.

### Changes in Fund Balances, Governmental Funds, Last Ten Fiscal Years Schedule 4

(modified accrual basis of accounting - thousands)					For	For the Year Ended June 30,	June 30,				
		2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Kevenues Calacture	H	335 465 ¢	326.005	\$ 708 9CE	410 700 &	# C2C 8CV	451 153 ¢	3 45C 137 &	9 UE8 37V	186 401 æ	184 702
××	<del>-</del>										# oc ' ioc
Transportation improvement fee					"		,	,	•	,	5.673
Vahiola radictration fees		5 103	4 993	2,100	2,610	2 588	2,660	2 351	3 401	2 960	2 041
rice registration rees		2,133	4,795	2,103	470	400	2,003	100,	10#/6	2,200	2,241
Fines		157	144	156	159	140	176	197	220	205	201
Contributions from other agencies		10,818	38,945	68,130	152,836	135,762	146,216	121,341	103,532	87,870	92,239
Interest and investment income		31,418	17,167	11,638	15,325	10,702	13,144	12,732	18,917	11,894	12,253
Capital assistance grants		26,998	7,655	1,877	962	1,118	11,075	298	3,220	14,552	7,541
Miscellaneous		3,386	3,949	1,354	1,642	1,351	3,899	4,221	5,090	8,060	6,361
Total revenues		436,435	421,858	438,068	609,436	602,476	628,332	607,737	600,210	611,942	634,793
Expenditures											
Current:											
General government		89,184	101,897	94,155	101,457	94,455	83,294	105,995	126,370	116,183	110,973
Transportation:											
Contributions to other local agencies		174,434	259,623	208,882	222,485	166,899	191,698	133,286	124,230	146,199	109,767
Capital outlay		72,666	56,462	86,106	88,529	135,968	135,747	129,312	103,441	106,921	250,292
Debt service:											
Principal payments on long-term debt		75,355	78,405	82,795	•	6,410	009′9	6,865	7,210	7,475	7,775
Interest		13,829	9,421	8,582	22,508	22,509	22,264	21,961	21,614	21,343	21,059
Bond issuance costs				2,181	1	1		1			1
Total expenditures		425,468	205,808	482,701	434,979	426,241	439,603	397,419	382,865	398,121	499,866
Excess of revenues											
over expenditures		10,967	(83,950)	(44,633)	174,457	176,235	188,729	210,318	217,345	213,821	134,927
Other financing sources (uses):											
Transfers in		113,508	128,366	289,776	29,295	37,909	48,196	65,411	56,722	74,074	46,148
Transfers out		(190,002)	(203,404)	(326,006)	(180,574)	(193,908)	(217,474)	(234,610)	(209,621)	(236,366)	(237,882)
Proceeds from sale of capital assets		2	5	4	•	2,662	2,167	2,667	3,010	3,275	3,605
Bond issuance		,	,	352,570	1	,	,	1	1	,	1
Bond premium		,	•	6,023	•	,		1	•	,	•
Total other financing sources (uses)		(76,492)	(75,033)	292,367	(151,279)	(153,337)	(167,111)	(166,532)	(149,889)	(159,017)	(188,129)
Net changes in fund balances	€₽	(65,525) \$	(158,983) \$	247,734 \$	23,178 \$	22,898 \$	21,618 \$	43,786 \$	67,456 \$	54,804 \$	(53,202)
Debt service as a percentage of											
noncapital expenditures		24.6%	18.2%	19.2%	5.4%	%8.9	%9.9	7.6%	7.7%	%9.7	2.9%

Source: Accounting and Financial Reporting Department Notes:

In fiscal year 2010-11, Measure M2 sales tax revenue bonds were issued and Measure M1 bonds were paid off.

In fiscal year 2011-12, the increase in contributions from other agencies is due to increased funding of Measure M MSEP and grade separation projects.

In fiscal year 2013-14, the increase in capital assistance grants is due to Prop 116 funds received for Metrolink Fiber Optic. Gasoline tax exchange was concluded during FY 13-14.

In fiscal year 2014-15, the decrease in both Contributions from and to other agencies is due to finalizing Measure M1 projects.

In fiscal year 2017-18, the transportation improvement fee under revenues was added as new revenue source under the Road Repair and Accountability Act of 2017.

### Schedule 5

## Program Revenues by Function/Program - Last Ten Fiscal Years

(accrual basis of accounting - thousands)

Program Revenues				For	For the Year Ended June 30,	d June 30,				
	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Function/Program										
Governmental activities:										
General government	\$ 38,715 \$	32,876 \$	30,225 \$	33,981 \$	32,585 \$	5,280 \$	4,101 \$	8,963 \$	22,323 \$	18,830
Measure M program	18,034	33,211	78,206	137,209	120,265	136,929	112,056	111,050	76,881	81,902
Motorist services	8,170	8,042	8,172	5,325	5,259	5,274	5,521	5,648	5,575	5,492
Commuter rail	3,020	3,294	886	1,999	13,156	3,107	3,015	5,723	7,143	2,074
Total governmental activities	62,939	77,423	117,591	178,514	171,265	150,590	124,693	131,384	111,922	108,298
Business-type activities:										
Fixed route	182,941	133,122	120,534	133,785	123,467	123,244	112,721	123,504	173,107	105,539
Paratransit	12,851	12,621	16,350	23,307	29,080	28,130	28,059	28,080	40,777	33,882
Tollroad	43,705	43,048	42,010	37,742	39,289	42,610	46,132	60'09	57,816	690'65
Taxicab administration	549	265	650	737	833	805	675	518	420	311
Total business-type activities	240,046	189,356	179,544	195,571	192,669	194,789	187,587	212,161	272,120	198,801
Total primary government	\$ 307,985 \$	266,779 \$	297,135 \$	374,085 \$	363,934 \$	345,379 \$	312,280 \$	343,545 \$	384,042 \$	307,099

Source: Accounting and Financial Reporting Department

Notes:

In fiscal year 2011-12, the increase in contributions from other agencies is due to increased funding of Measure MMSEP and grade separation projects.

In fiscal year 2013-14, the decrease in General government is primarily due to the conclusion of the gasoline tax exchange in June 2013.

In fiscal year 2014-15, the decrease in Measure M program is primarily due to finalizing Measure M1 projects.

In fiscal year 2016-17, the decrease in Measure M program is primarily due to decreased funding of RSTP and Proposition 1B as well as

closing phase of the grade separation projects.

In fiscal year 2017-18, the decrease in Fixed route is primarily due to capital grants received in the prior year related to the CNG bus purchase program.

### Schedule 6

### Tax Revenues by Source, Governmental Activities, Last Ten Fiscal Years

(accrual basis of accounting - thousands)

For the Year	Calas & Usa	Casalina (a)	Total
Ended June 30,	Sales & Use	Gasoline (a)	Total
2009	335,465	23,000	358,465
2010	326,005	23,000	349,005
2011	326,804	23,000	349,804
2012	412,722	23,447	436,169
2013	428,262	22,553	450,815
2014	451,153	-	451,153
2015	466,127	-	466,127
2016	476,368	-	476,368
2017	475,863	-	475,863
2018	515,475	-	515,475
Change 2009 - 2018	53.7%	-100.0%	43.8%

Source: Accounting and Financial Reporting Department Note:

<sup>(</sup>a) In 1995, as a result of the Orange County 1994 bankruptcy, the California State Legislature diverted \$38 million to the County from OCTA's TDA sales tax revenue.

In return, \$23 million in annual County gasoline tax revenue was diverted to OCTA until 2013.

## Taxable Sales by Category, Last Ten Calendar Years

					Calendar Year	r Year				
(amounts expressed in thousands)	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
1 Clothing and Clothing Accessories Stores	\$ 2,217,996	\$ 2,340,116	\$ 2,742,626	\$ 2,923,680	\$ 3,164,857	\$ 3,510,757	\$ 3,764,088	\$ 3,942,629	\$ 4,062,185	\$ 4,173,147
2 General Merchandise Stores	5,856,810	5,493,287	4,376,154	4,527,201	4,771,143	5,026,911	5,169,057	5,206,936	4,773,787	4,719,159
Specialty Stores	4,447,931	3,665,066	1,638,968	1,622,910	1,669,585	1,691,589	1,732,562	1,625,444	•	•
3 Food and Beverage Stores	1,815,201	1,745,903	1,894,642	1,911,192	1,990,893	2,056,803	2,111,209	2,177,054	2,461,305	2,315,300
4 Food Services and Drink Places	5,296,863	5,245,480	5,024,379	5,109,383	5,449,117	5,853,267	6,186,883	6,637,321	7,174,652	7,561,709
5 Home Furnishings and Appliance Stores	2,079,957	1,900,534	2,829,758	2,928,251	3,229,447	3,501,432	3,539,271	3,340,006	2,995,975	3,082,463
6 Building Material & Garden Equipment & Supplies Dealers	2,798,938	2,370,154	2,039,686	2,112,467	2,267,363	2,351,574	2,581,968	2,662,657	2,870,940	2,961,129
7 Motor Vehicle and Parts Dealers	11,469,589	10,431,086	8,286,158	9,045,917	10,603,810	11,615,228	11,854,186	12,440,522	8,352,815	8,648,763
8 Gasoline Stations	1	ı	1	1	1	1	1	1	3,767,842	3,489,276
9 Other Retail Group	3,004,942	2,576,969	1,061,492	1,064,825	1,087,735	1,180,969	1,210,383	1,219,968	5,130,425	5,318,826
Business and Personal Services	2,968,831	2,828,005	1,268,759	1,306,282	1,353,844	1,583,927	1,876,321	2,035,999	ı	•
10 All other outlets	15,336,413	15,010,229	14,550,164	15,115,073	16,143,344	16,858,156	17,565,288	18,808,591	19,768,161	20,241,650
Total	\$ 57,293,471	\$ 53,606,829	\$ 45,712,786	\$ 47,667,181	\$ 51,731,138	\$ 55,230,613	\$ 57,591,216	\$ 60,097,127	\$ 61,358,087	\$ 62,511,422
Measure M Ordinance direct sales tax rate	0.50%	0.50%	0.50%	0.50%	0.50%	0.50%	0.50%	0.50%	0.50%	0.50%

Source: California State Board of Equalization

Starting 2015, the category was modified by BOE. Data for Gasoline Stations was reported within Automotive category in prior years. Also, Specially Stores and Business and Personal Services are recategorized in the Other Retail Group category. The most current data available is for 2016.

### Schedule 8

### Direct and Overlapping Sales Tax Rates, Last Ten Calendar Years

	Measure M	County of	
Calendar Year	Direct rate	Orange	
2009	0.50%	8.25%	(a)
2010	0.50%	8.25%	
2011	0.50%	8.25%	
2012	0.50%	7.25%	
2013	0.50%	7.50%	(b)
2014	0.50%	7.50%	
2015	0.50%	7.50%	
2016	0.50%	7.50%	
2017	0.50%	7.25%	(c)
2018	0.50%	7.25%	

Sources: County of Orange information provided by the California Department of Tax and Fee Administration Notes:

Measure M information provided by the Measure M Ordinance

- (a) Effective April 1, 2009 through June 30, 2011 the state sales and use tax rate increased by 1%.
- (b) Effective April 1, 2013 the state sales and use tax rate increased by .25%.
- (c) Effective January 1, 2017 the state sales and use tax rate decreased by .25%.

Schedule 9 Principal Taxable Sales Generation by City, Current Year and Nine Years Ago

(amounts expressed in thousands)

	Calen	dar Year 2	016	_	Calend	ar Year 20	007
City	 Taxable Sales	Rank	Percentage of Total	_	Taxable Sales	Rank	Percentage of Total
Aliso Viejo	\$ 499,358	26	0.92%	\$	370,901	30	0.73%
Anaheim	6,752,148	1	12.38%		5,694,919	1	11.15%
Brea	1,781,439	11	3.27%		1,666,298	12	3.26%
Buena Park	1,830,004	9	3.36%		2,253,841	8	4.41%
Costa Mesa	4,847,991	3	8.89%		4,153,047	3	8.13%
Cypress	946,475	17	1.74%		1,189,026	16	2.33%
Dana Point	461,567	28	0.85%		443,870	26	0.87%
Fountain Valley	986,148	16	1.81%		1,027,573	17	2.01%
Fullerton	1,781,290	12	3.27%		1,666,413	11	3.26%
Garden Grove	1,817,968	10	3.33%		1,751,333	10	3.43%
Huntington Beach	3,204,679	6	5.88%		2,631,199	7	5.15%
Irvine	5,323,448	2	9.76%		4,860,237	2	9.51%
La Habra	841,726	19	1.54%		906,651	19	1.77%
La Palma	237,318	32	0.44%		397,673	28	0.78%
Laguna Beach	470,346	27	0.86%		407,896	27	0.80%
Laguna Hills	500,167	25	0.92%		605,039	22	1.18%
Laguna Niguel	945,524	18	1.73%		995,104	18	1.95%
Laguna Woods	78,486	33	0.14%		79,845	33	0.16%
Lake Forest	1,281,117	15	2.35%		1,341,506	15	2.63%
Los Alamitos	268,046	31	0.49%		268,549	32	0.53%
Mission Viejo	1,539,349	13	2.82%		1,549,469	13	3.03%
Newport Beach	3,053,220	7	5.60%		2,648,351	6	5.18%
Orange	3,601,966	5	6.61%		3,188,144	5	6.24%
Placentia	562,599	24	1.03%		483,054	25	0.95%
Rancho Santa Margarita	575,369	22	1.06%		575,673	23	1.13%
San Clemente	768,393	20	1.41%		632,285	21	1.24%
San Juan Capistrano	677,821	21	1.24%		712,987	20	1.40%
Santa Ana	4,134,902	4	7.58%		3,970,778	4	7.77%
Seal Beach	347,399	30	0.64%		394,490	29	0.77%
Stanton	348,879	29	0.64%		343,667	31	0.67%
Tustin	2,000,351	8	3.67%		1,825,309	9	3.57%
Villa Park	20,499	34	0.04%		15,827	34	0.03%
Westminster	1,462,671	14	2.68%		1,478,386	14	2.89%
Yorba Linda	571,983	23	1.05%		568,411	24	1.11%
Total	54,520,646		100%	-	51,097,751		100%
Unincorporated Cities	7,990,776			_	6,195,720		
Total Orange County	\$ 62,511,422			=	\$ 57,293,471		

Source: California Department of Tax and Fee Administration, www.cdtfa.ca.gov

The most current data available is for 2016.

# Ratios of Outstanding Debt by Type, Last Ten Fiscal Years

(amounts expressed in thousands except per capita)

	Government	tal Activities	Business-Typ	e Activities			
	Sales Tax		Toll Road			Percentage	
For Year	Revenue	Commercial	Revenue	Capital		of Personal	Per
Ended June 30,	Bonds	Bonds Paper Notes	Bonds Leases	Leases	Government	Income	Capita
2009	161,902	50,000	180,348	6/2/6		0.27%	134.06
2010	83,146	100,000	175,581	6,362		0.23%	121.10
2011	357,991	25,000	170,589	2,802		0.33%	182.49
2012	357,389	25,000	165,356	571		0.33%	177.80
2013	350,376	25,000	159,858	•		0.31%	172.06
2014	343,174	25,000	135,013	•		0.27%	160.35
2015	335,707	•	129,444	•		n/a	147.08
2016	327,894	•	123,725	•		n/a	142.06
2017	319,817	•	117,796	1		n/a	136.72
2018	311,440	1	111,627	•		n/a	131.34

Source: Accounting and Financial Reporting Department

The fiscal years 2009-13 Sales Tax Revenue Bonds and Toll Road Revenue Bonds columns have been restated to include the unamortized premium amounts. In fiscal year 2013-14, OCTA issued Senior Lien Toll Road Revenue Refunding Bonds (Series 2013) to refund the outstanding Series 2003 Bonds. See schedule 13 for personal income and population data.

n/a - data not available

### Legal Debt Margin Information, Last Ten Fiscal Years

(amounts expressed in thousands)

	018 995 513 513 100 177
	or Fiscal Year 2018 \$ 10,795 vice)
Toll Road Revenue Bonds	Legal Debt Margin Calculation for Fiscal Year 2018         Debt service       \$ 10,795         Debt coverage (130 % of debt service)       14,034         Toll revenues       58,613         Less: operating expenses       42,210         Legal debt margin       \$ 28,177
ure M2)	Fiscal Year 2018  \$ 22,369  ce)
Measure M Ordinance No. 3 (Measure M2)	Legal Debt Margin Calculation for Fiscal Year 2018 Debt service \$ 22,369 Debt coverage (130 % of debt service) 29,080 Sales tax revenue 116,093 Less: local fair share & other expense (66,666) Net sales tax revenues 249,427 Legal debt margin \$ 20,347
Measure M Ordinance No. 2 (Measure M1)	Measure M1 bonds were paid off during fiscal year 2010-11.

			Total net debt				Fotal net debt				Total net debt
Ĺ	otal net debt	હ	applicable to limit		Total net debt	ab	pplicable to limit		Total net debt		applicable to limit
	applicable	Legal	as a percentage		applicable	Legal	as a percentage		applicable	Legal	as a percentage
	to limit	debt margin	debt margin of debt limit	Debt limit	to limit	debt margin	lebt margin of debt limit	Debt limit	to limit	debt margin	
	87,422	86,119	50.4%		•	•		26,503	15,504	(a) 10,9	
	87,422	68,824	26.0%	,	•	,	,	26,523	16,038	(a) 10,485	85 60.5%
	87,422	69,428	55.7%	6,635	21,839	(15,204)	329.1%	24,071	14,503	(a) 9,5i	
	•	•		193,361	15,425	177,936	8.0%	22,462	10,721	11,7	
	•	•		201,022	21,835	179,187	10.9%	23,204	10,226	12,9	
	•	•		212,707	22,386	190,321	10.5%	25,478	10,742	14,7	
	•	•		227,936	29,039	198,897	12.7%	30,825	14,035	16,7	
	•	•		237,151	29,021	208,130	12.2%	35,576	14,035	21,5	
	•	•		239,727	29,244	210,483	12.2%	25,002	14,039	10,9	
	•	•		249,427	29,080	220,347	11.7%	42,210	14,034	28,1	

Source: Treasury and Accounting and Financial Reporting Departments

In fiscal years 2008-09, 2009-10, and 2010-11 additional interest costs were incurred associated with the downgrading of Ambac Insurance Corporation and the bankruptcy of Lehman Brothers Holding Inc.;

<sup>\$3,249, \$3,780,</sup> and \$2,246 respectively.

In fiscal year 2010-11, Measure M2 sales tax revenue bonds were issued and Measure M1 bonds were paid off.

In fiscal year 2013-14, OCTA issued Senior Lien Toll Road Revenue Refunding Bonds (Series 2013) to refund the outstanding Series 2003 Bonds.

### Pledged-Revenue Coverage, Last Ten Fiscal Years Schedule 12

(amounts expressed in thousands)

			Coverage	2.01	1.95	1.96	2.40	2.57	2.67	2.86	3.30	2.32	3.91
spuc		ervice	Interest	11,159	11,523	6,763	5,741	4,981	5,218	5,871	5,721	5,514	5,270
Foll Road Revenue Bonds		Debt Service	Principal	4,345	4,515	4,740	4,980	5,245	5,525	4,925	5,075	5,285	5,525
Toll Road	Less:	Operating	Expenses	(15,572)	(13,330)	(13,650)	(12,692)	(13,254)	(15,156)	(16,526)	(18,691)	(31,833)	(16,403)
		Toll Road	Revenue	46,726	44,665	42,072	38,370	39,526	43,857	47,351	54,267	56,835	58,613
			Coverage			5.85	12.84	9.51	9.80	10.20	10.62	10.66	11.15
ue Bonds		rvice	Interest		•	2,228	15,425	15,425	15,786	15,473	15,114	15,020	14,594
Tax Reven		Debt Service	Principal		•	٠	•	\$ 6,410	009′9	6,865	7,210	7,475	7,775
Measure M2 Sales Tax Revenue Bonds	Less:	Fair Share &	Other Expenses	ı	1	(3,286)	(51,274)	(54,895)	(58,516)	(61,423)	(63,451)	(65,330)	(999'99)
N	Sales	Тах	Revenue (	1	ı	16,309	249,263	262,468	277,939	289,359	300,602	305,057	316,093
			Coverage	2.26	2.09	2.09	ı	1	1	1	ı	1	1
enue Bonds		rvice	Interest Coverage	13,201	000′6	4,627		•	•	•	•	•	•
s Tax Reve		Debt Service		75,355	78,405	82,795	•				•		
Measure M1 Sales Tax Revenue Bonds		Less:	Revenue Turnback Principal	(36,361)		(31,564)	ı	ı	ı	ı	ı	1	1
Mea	Sales	Tax	Revenue	236,128	214,162	214,641	1	1	1	1	1	1	1
	-	For the Year	Ended June 30,	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018

Source: Accounting and Financial Reporting Department

In fiscal year 2010-11, Measure M2 sales tax revenue bonds were issued and Measure M1 bonds were paid off.

Measure M sales tax revenue is shown on a cash basis, net of SBOE fees.

Toll Road Revenue includes interest earnings and Toll Road operating expenses exclude depreciation and amortization expenses.

In fiscal years 2008-09, 2009-10, and 2010-11, additional Toll Road Revenue Bonds interest costs of \$3,249, \$3,780, and \$2,246 respectively were incurred associated with the downgrading of Ambac Insurance Corporation and the bankruptcy of Lehman Brothers Holding Inc.

In fiscal year 2013-14, OCTA issued Senior Lien Toll Road Revenue Refunding Bonds (Series 2013) to refund the outstanding Series 2003 Bonds.

# Demographic and Economic Statistics, Last Ten Calendar Years

	Unemployment	Rate (f)	6.5%	6.5%	9.5%	%6'.	6.1%	5.2%	4.3%	4.4%	3.8%	3.3%
	School	Enrollment (e)	504,136	502,239	502,895	502,195	501,801	500,487	497,116	493,030	490,430	485,835
		Median Age (d)	35.8	36.1	36.2	36.2	36.4	36.7	37.1	37.3	n/a	n/a
Per Capita	Personal	Income (c)	47,181	49,537	51,420	54,972	53,451	25,699	29,708	62,071	n/a	n/a
Personal	Income	(millions) (b)	140,938	149,486	157,031	169,584	166,370	174,586	188,472	196,921	n/a	n/a
		Population (a)	2,998,816	3,014,677	3,048,756	3,083,962	3,110,678	3,138,057	3,162,622	3,179,122	3,200,748	3,221,103
	Calendar	Year	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018

n/a - data not available

Estimates for population for 2010-2017 were revised; personal income and per capita personal income for 2010-2015 were revised for new estimates.

### Sources:

- (a) July 1 estimates for 2009-2017 and January 1 estimate for 2018 from California Department of Finance, http://www.dof.ca.gov/
  - (b) U.S. Department of Commerce, Bureau of Economic Analysis, http://www.bea.gov/
- (c) U.S. Department of Commerce, Bureau of Economic Analysis, http://www.bea.gov/
  - (d) U.S. Census Bureau, http://factfinder2.census.gov/
- (e) California Department of Education, http://www.dq.cde.ca.gov/ (f) CA Employment Development Department, http://www.labormarketinfo.edd.ca.gov/

ORANGE COUNTY TRANSPORTATION AUTHORITY Principal Employers, Current Year and Nine Years Ago Schedule 14

	Cale	Calendar Year 2018	r 2018	Caler	Calendar Year 2009	r 2009
			Percentage of Total County			Percentage of Total County
Employer	Employees (a) Rank	) Rank	Employment (b)	Employees (a)	Rank	Employment
Walt Disney Co.	30,000	1	1.93%	20,000	1	1.34%
University of California, Irvine	23,605	2	1.52%	17,500	3	1.17%
County of Orange	17,146	3	1.11%	18,668	2	1.25%
St. Joseph Health System	13,786	4	0.89%	10,656	4	0.72%
Kaiser Permanente	7,800	гO	0.50%			
Boeing Co.	6,103	9	0.39%	8,100	гO	0.54%
Albertsons Southern CA Division	6,057	^	0.39%			
Wal-Mart Stores Inc.	9000'9	∞	0.39%			
Hoag Memorial Hospital Presbyterian	5,680	6	0.37%			
Target Corp.	5,400	10		6,100	7	0.41%
Yum! Brands Inc.				2,000	9	0.47%
Supervalu Inc.				6,082	8	0.41%
California State University, Fullerton				5,768	6	0.39%
Bank of America Corp.				5,500	10	0.37%
Total County Employment	1,551,000			1,489,900		

Sources:

<sup>(</sup>a) Orange County Business Journal Book of Lists - County of Orange (b) Total County Employment information obtained from California Employment Development Department http://www.labormarketinfo.edd.ca.gov

### Schedule 15

# Full-Time Equivalent Government Employees by Function/Program for Ten Years

			1	'ull-Time Ec	luivalent En	Full-Time Equivalent Employees as of June 30	of June 30			
	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
	0000	0.00	L	C L	0.00	0.00	0.400	0 000		0 7 1
General government	220.0	719.0	715.0	772.0	774.0	770.0	774.0	738.0	239.0	240.5
Measure M program	43.0	45.0	45.0	40.0	40.0	40.0	40.0	39.5	39.0	39.0
Motorist services	1.0	2.0	2.0	3.0	3.0	3.0	3.0	4.0	4.0	2.0
Commuter rail	15.0	12.0	10.0	12.0	10.0	10.0	0.6	10.5	11.0	8.0
Fixed route	1,540.0	1,319.0	1,247.0	1,169.0	1,135.0	1,152.0	1,078.0	1,020.0	981.0	906.5
Paratransit	11.0	11.0	10.0	11.0	12.0	12.0	12.0	5.0	7.5	7.5
Tollroad	3.0	3.0	3.0	3.0	3.0	3.0	3.0	3.0	3.0	3.5
Taxicab	3.0	3.0	4.0	3.0	4.0	4.0	4.0	4.0	3.0	2.0
LOSSAN	ı	1	1	ı	1	ı	1	6.0	7.0	8.0
Total	1,836.0	1,614.0	1,536.0	1,466.0	1,431.0	1,450.0	1,373.0	1,330.0	1,294.5	1,220.0

Source: Financial Planning & Analysis Department

ote:

In fiscal year 2008-09, the Rail Division was created under Commuter Rail; the full-time equivalent positions were reduced from General Government and transferred to the Rail Division. In addition, from fiscal year 2008-09 through 2012-13 there were decreases in the full-time equivalent positions in Fixed

Route due to service reductions.

In fiscal year 2015-16, the LOSSAN Division was created. The number of full-time equivalent positions for General government were increased due to new In fiscal year 2013-14, the number of full-time equivalent positions for General government and Fixed route reported for fiscal year 2012-13 were restated. hires. There were decreases in the full-time equivalent positions in Fixed Route and Paratransit due to service reductions.

In fiscal year 2016-17, the decrease of full-time equivalent positions in Fixed Route is due to service reductions.

In fiscal year 2017-18, the decrease of full-time equivalent positions in Fixed Route is due to service reductions.

## ORANGE COUNTY TRANSPORTATION AUTHORITY Schedule 16 Operating Indicators by Function/Program

								Fort	For the Year Ended June 30,	ded J	ıne 30,								
		2009	2010		2011		2012		2013		2014		2015		2016		2017		2018
Function/Program																			
Measure M1 program (thousands)																			
Freeways	\$	53,283	\$ 55,060	\$	25,890	\$	12,742	÷	25,107	<del></del>	11,318	\$	30,434	\$	,	÷	,	÷	•
Regional streets and roads		24,169	42,591		6,946		11,468		15,017		17,697		25,371		,		,		,
Local streets and roads		53,534	61,863		62,348		5,273		8,142		14,614		14,796		1		,		,
Transit		63,822	83,677		204,916		101,628		13,256		14,392		128,110		•		1		,
Total program expenses	÷	194,808	\$ 243,191	\$	300,100	\$	131,111	\$	61,522	\$	58,021	\$	198,711	\$		\$		\$	
Measure M2 program (thousands)																			
Freeways	\$	16,490	\$ 17,682	\$	43,210	\$	34,930	\$	31,986	\$	32,387	\$	58,775	\$	68,486	\$	100,729	\$	251,130
Streets and roads		3,279	15,226		32,453		109,863		168,895		199,311		161,622		163,699		138,273		106,691
Transit		11,570	22,073		41,617		42,576		38,884		82,721		47,876		22,464		16,516		20,419
Environmental cleanup		175	324		1,086		401		1,961		2,398		2,220		8/2/6		10,189		6,409
Total program expenses	\$	31,514	\$ 55,305	\$	118,366	\$	187,770	\$	241,726	\$	316,817	\$	270,493	\$	264,227	\$	265,707	\$	384,649
Motorist services																			
Calls made from call boxes		4,361	4,138		3,560		3,074		2,744		4,949		2,011		1,717		1,363		1,246
Vehicles removed		931	1,306		1,390		1,760		1,256		357				•		•		•
Vehicles assisted by FSP		43,520	60,865		67,267		65,949		64,851		59,014		69,045		829'89		62,527		54,136
511 Motorist Assistance Calls		1	•		,		,				,		2,886		4,023		4,120		3,888
Commuter rail Week day trins		44	42		42		48		7.		τ. 4		5		2		7		75
American in Programme American Transfer and		4 100 455	21 600		000 120 0		146.016	_	170 000	_	100 100	_	570 000	_	100 100	_	107 771	L	000000
Annual boardings		4,189,455	3,941,628		3,8/1,939	4,	4,146,016	4,	4,443,362	4	4,437,991	4	4,579,000	4	4,198,189	4	4,477,735	v.	5,069,929
Fixed route								i				!			!				
Annual boardings		64,353,673	53,376,023	LL)	51,305,266	22	52,631,935	51,	51,418,393	84	48,963,660	47	47,021,445	43	43,202,265	39	39,903,682	66	39,272,747
Vehicle revenue hours		1,894,657	1,842,128		1,707,743	_	1,543,637	1,	1,556,967	_	1,603,969		1,613,276	7	1,618,070		1,629,802	Π.	1,602,192
Miles of fixed route		2,126	2,039		2,038		2,039		2,048		2,045		2,047		2,045		1,820		1,801
Paratransit																			
Annual boardings		1,464,730	1,482,950		1,554,773	Γ'	1,570,341	1,	1,631,527	Т	1,654,081	1	1,714,550	1	1,779,530	Т	1,864,312	Τ.	1,647,378
Vehicle revenue hours		678,340	671,456		678,137		677,645		82,618		718,150		741,291		754,004		780,798		744,746
Eligible riders		26,834	27,104		28,447		29,856		30,992		31,576		31,602		32,173		32,871		32,735
Tollroad Annual drivers trips		12,036,831	12,659,051		11,998,541	#	11,944,555	12,	12,085,552	12	12,326,874	13	13,106,882	13	13,772,971	14	14,384,133	16	16,719,371
								•											
Taxicab Permits Issued		2,364	2,481		2,648		2,773		3,090		3,066		2,513		1,855		1,521		1,214

Source: Various departments within OCTA

### Notes:

In fiscal year 2009-10, the decrease in Fixed Route annual boardings is primarily due to the decrease in vehicle service hours.

In fiscal year 2013-14, the decrease in Motorist services vehicles removed is due to the expiration of the related program in April 2012.

In fiscal year 2014-15, the increase in Measure M1 Transit is due to finalizing Measure M1 projects. Additionally, Measure M1 and M2 information for the fiscal years 2012-13 and 2013-14 were revised. In fiscal year 2017-18, methodology of data collection for annual boardings of commuter rail was changed in order to increase accuracy of ridership data.

ORANGE COUNTY TRANSPORTATION AUTHORITY
Schedule 17
Capital Asset Statistics by Function/Program

				Ä	or the Year E	For the Year Ended June 30,				
	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Fixed route										
Bus bases	5	Ŋ	5	S	5	IJ	ιΟ	ιΩ	IJ	Ŋ
Large revenue vehicles	530	510	522	527	527	537	537	537	517	492
Small revenue vehicles	80	19	19	19	19	19	19	18	11	35
Paratransit										
Paratransit vehicles	263	252	248	248	248	248	248	248	248	248
Tollroad Transponders in use	171,485	170,458	168,915	167,329	168,507	171,304	176,790	182,522	196,997	213,993

Source: Various departments within the Orange County Transportation Authority

Note:

In fiscal year 2009-10, the decreases in Fixed route large and small vehicles, and in Paratransit vehicles are due to the retirement of vehicles after they had reached their useful lives.

### COMPREHENSIVE ANNUAL FINANCIAL REPORT

www.octa.net



